

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION**

**COMMONWEALTH OF PENNSYLVANIA**

**SINGLE AUDIT REPORTING PACKAGE**

**YEAR ENDED June 30, 2015**

**SECTION I**

**Financial Statements for the Year Ended June 30, 2015**

**SECTION II**

**Single Audit Report for the Year Ended June 30, 2015**



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**FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

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**Pennsylvania's State System of Higher Education  
Financial Statements  
June 30, 2015**

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## INDEPENDENT AUDITORS' REPORT

Board of Governors  
Pennsylvania State System of Higher Education  
Harrisburg, Pennsylvania

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business type activities and the aggregate discretely presented component units of the Pennsylvania State System of Higher Education ("the State System"), a component unit of the Commonwealth of Pennsylvania, as of and for the years ended June 30, 2015 and 2014, and the related notes to the financial statements, which collectively comprise the State System's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component units, which represent 100% percent, 100% percent, and 100% percent, respectively, of the assets, net assets, and revenues of the discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component units, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

The financial statements of the discretely presented component units were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

**Opinion**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the financial position of the business type activities and the aggregate discretely presented component units of the State System as of June 30, 2015 and 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As discussed in Note (1) to the financial statements, the State System implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 68 – *Accounting and Financial Reporting for Pensions*, and Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*, for the year ended June 30, 2015, which represents a change in accounting principle. As of July 1, 2014, the State System’s net position was restated to reflect the impact of adoption. A summary of the restatement is presented in Note (1). Our opinion is not modified with respect to this matter.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management’s discussion and analysis on pages 3-16, schedules of funding progress for OPEB on page 48, schedules of proportionate share of SERS/PSERS Net Pension Liability and SERS/PSERS schedules of contributions on page 49 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated September 28, 2015, on our consideration of the State System’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State System’s internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Harrisburg, Pennsylvania  
September 28, 2015

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

As the public universities of the Commonwealth of Pennsylvania (Commonwealth), the 14 universities of Pennsylvania's State System of Higher Education (State System) are charged with providing high quality education at the lowest possible cost to the students. With nearly 110,000 degree-seeking students enrolled, and thousands more who are enrolled in certificate and other career-development programs, the State System is the state's largest higher education provider. Its 14 universities offer the lowest-cost four-year baccalaureate degree programs in the state with more than 2,300 degree and certificate programs in more than 530 academic areas. The universities function independently, but being part of the State System enables them to share resources and benefit from economies of scale.

The State System financial statements comprise:

- Bloomsburg University of Pennsylvania
- California University of Pennsylvania
- Cheyney University of Pennsylvania
- Clarion University of Pennsylvania
- East Stroudsburg University of Pennsylvania
- Edinboro University of Pennsylvania
- Indiana University of Pennsylvania
- Kutztown University of Pennsylvania
- Lock Haven University of Pennsylvania
- Mansfield University of Pennsylvania
- Millersville University of Pennsylvania
- Shippensburg University of Pennsylvania
- Slippery Rock University of Pennsylvania
- West Chester University of Pennsylvania
- Office of the Chancellor

The universities also operate branch campuses in Oil City (Clarion), Freeport and Punxsutawney (Indiana), and Clearfield (Lock Haven), and offer classes and programs at several regional centers, including the Dixon University Center in Harrisburg and Center City in Philadelphia.

Following is an overview of the State System's financial activities for the year ended June 30, 2015, as compared to the year ended June 30, 2014.

### FINANCIAL HIGHLIGHTS

In fiscal year 2014/15, the State System received \$412.8 million in General Fund **appropriations** from the Commonwealth, the same amount as received in the last three fiscal years, and essentially the same level of funding the State System received in fiscal year 1997/98—17 years ago.

The State System received a \$13.4 million Realty Transfer Tax allocation from the Commonwealth's **Key '93** (Keystone Recreation, Park and Conservation) Fund, a decrease of \$0.2 million, or 1%, from fiscal year 2013/14. With the exception of fiscal years 2010/11 and 2009/10, when no funding was provided, Key '93 funds have provided a consistent revenue stream for university deferred maintenance projects since 1993.

The State System received \$65 million in **Commonwealth capital funding**, primarily for renovation or replacement of existing educational and general buildings. With the exception of fiscal years 2010/11 and 2009/10, when the Commonwealth's capital funding for the State System was \$130 million each year, the State System has received \$65 million annually in Commonwealth capital funding since fiscal year 2000/01. Annual funding is expected to remain at \$65 million for the foreseeable future. The capital appropriations reflected in these statements represent the furnishings and equipment for the Commonwealth-funded construction projects and total \$13.6 million and \$14.4 million in fiscal years 2014/15 and 2013/14, respectively.

As part of its continuing commitment to reward the universities for demonstrated success and continued improvement in student achievement, university excellence, and operational efficiency, the State System's Board of Governors (Board) allocated \$37.4 million of the general appropriation for **performance funding** in fiscal year 2014/15, approximately 1% more than the \$37.0 million allocated in fiscal year 2013/14. Performance funding allocated in fiscal year 2012/13 was \$36.6 million.

Fall 2014 enrollment was 109,606, a decrease of 2,422 students, or 2.2%, from fall 2013. This is the fourth year in a row that the State System has experienced an **enrollment decline**. Fall 2011 was the first year enrollment had declined since 1999 following 14 years of record growth. Despite the recent decline, the State System's fall enrollment has increased 35% since fall 1983, which was the first year of operation as a System.

| Year | Fall Enrollment | % Decrease from Prior Year |
|------|-----------------|----------------------------|
| 2014 | 109,606         | 2.2%                       |
| 2013 | 112,028         | 2.1%                       |
| 2012 | 114,471         | 3.2%                       |
| 2011 | 118,224         | 1.0%                       |

Of the 109,606 **students** in the fall 2014 enrollment, 92,788 (85%) were full-time and 16,818 (15%) were part-time students; 95,804 (87%) were undergraduate and 13,802 (13%) were graduate students. These percentages of full- and part-time, graduate and undergraduate, are approximately the same as in fall 2013.

In academic year 2013/14, the State System awarded 25,495 **degrees**, comprising 20,035 bachelor's degrees; 4,891 master's degrees; 185 doctoral degrees; and 384 associate's degrees. This compares to 25,632 degrees awarded in academic year 2012/13 and 26,203 degrees awarded in academic year 2011/12.

The Board approved an annual full-time **tuition rate increase** of \$198 (3%) for undergraduate resident students in fiscal year 2014/15. This compares to an increase of \$194 (3%) in fiscal year 2013/14. The State System's 2014/15 annual tuition rate of \$6,820 for full-time, resident, undergraduate students is the lowest of baccalaureate degree programs in the state.

The Board approved **new tuition rates for resident graduate students and all nonresident students**. The resident graduate tuition rate in 2014/15 was \$454 per credit, an increase of \$12. Nonresident graduate tuition increased by \$18 per credit to \$681. Full-time, undergraduate tuition for nonresident students ranged from \$10,230 to \$17,050, depending on a variety of factors, including the university and program in which a student enrolled, academic preparation, and state of residency. All of the increases average approximately 3%.

The Board approved a \$54 increase to the **technology tuition fee** (\$422 annually) for full-time resident undergraduate students and an \$84 increase (\$642 annually) for full-time nonresident undergraduate students. All funds raised by the technology tuition fee are used to directly benefit student learning. Universities have used the funds to install new computer labs and to design multimedia classrooms, among other projects.

**Mandatory student fees** set by the universities increased, on average, by 4.1%. These increases, combined with the increase in tuition and reduction in enrollment, resulted in tuition and mandatory fee revenue (before discounts) of \$1.08 billion, a 2.0% increase over fiscal year 2013/14. The average increase in mandatory student fees was 4.2% in fiscal year 2013/14 over the prior year.

Auxiliary revenue from **room and board fees** (excluding privatized housing revenue recorded by affiliates) was \$262.2 million, a decrease of \$4.6 million, or 1.7%, over fiscal year 2013/14. This compares to a fiscal year 2013/14 increase of 1.2% in room and board revenue over the prior fiscal year. The primary reason for the decrease in revenue is the replacement of university housing with privatized housing provided by affiliated organizations. The affiliated organizations are responsible for the associated expenses, capital expenditures, and debt service.

The State System's **average price of attendance** (tuition, mandatory fees, room, and board) of \$18,868 in 2014/15 was \$75 below the average among all four-year public universities in the United States and \$2,072 below the average in the Middle States region (Delaware, Maryland, New Jersey, New York, Pennsylvania, and Washington, D.C.), according to the latest College Board survey.

The State System purchased \$104.9 million in **capital assets** in fiscal year 2014/15, including \$88.7 million to build or improve academic and auxiliary facilities across all 14 universities.

During fiscal year 2014/15, the State System issued Series AQ bonds, totaling \$95.0 million, to current refund Series AC and advance refund Series AE revenue bonds. \$54.7 million of bond principal and \$39.3 million of interest were paid, and \$99.7 million of bonds were refunded, bringing the total outstanding **bond debt** to \$800.5 million at June 30, 2015.

The State System's outstanding bonds are assigned an **Aa3 rating** from Moody's Investors Service, Inc. In April 2015, Moody's reaffirmed the outlook for the rating as *negative*. In April 2015, Fitch Ratings downgraded the State System's rating from AA to AA- and revised the outlook from *negative* to *stable*.

## THE FINANCIAL STATEMENTS

### **Balance Sheet**

The *Balance Sheet* reports the balances of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the State System as of the end of the fiscal year.

- *Assets* include cash; investments reported at market value; the value of outstanding receivables due from students and other parties; and land, buildings, and equipment reported at cost, less accumulated depreciation.
- *Deferred Outflows of Resources*, which is defined as a consumption of net position that applies to future periods, reports the deferred loss on bond defeasance and certain items associated with the net pension liability and annual pension expense.
- *Liabilities* include payments due to vendors and students; the balance of bonds payable; and liabilities such as workers' compensation (the State System is self-insured), compensated absences (the value of sick and annual leave earned by employees), postretirement benefits (health and tuition benefits expected to be paid to certain current and future retirees), and pension benefits.
- *Deferred Inflows of Resources*, which is defined as an acquisition of net position that applies to

future periods, reports the deferred gain on bond defeasance and certain items associated with the net pension liability and annual pension expense.

- *Net Position*, colloquially referred to as *Net Assets* or *Fund Balance*, is the sum of Assets plus Deferred Outflows of Resources less Liabilities less Deferred Inflows of Resources.

### **Statement of Revenues, Expenses, and Changes in Net Position**

The *Statement of Revenues, Expenses, and Changes in Net Position* reports the revenues earned and the expenses incurred during the fiscal year. The result is reported as an increase or decrease in net position.

In accordance with GASB requirements, the State System has classified revenues and expenses as either operating or nonoperating. GASB has determined that all public colleges' and universities' **state appropriations are nonoperating revenues**. In addition, GASB requires classification of gifts, Pell grants, investment income and expenses, unrealized gains and losses on investments, interest expense, and losses on disposals of assets as nonoperating. The State System classifies all of its remaining activities as operating.

### **Statement of Cash Flows**

The *Statement of Cash Flows* provides information about the State System's cash receipts and cash payments. It can be used to determine the State System's ability to generate future net cash flows and meet its obligations as they come due and its need for external financing.

### **Net Position**

In accordance with GASB requirements, the State System reports three components of net position:

- *Net investment in capital assets* is the cost of land, buildings, improvements, equipment, furnishings, and library books, net of accumulated depreciation, less any associated debt (primarily bonds payable). This balance is not available for the State System's use in ongoing operations, since the underlying assets would have to be sold in order to use the balance to pay current or long-term obligations. The Commonwealth prohibits the State System from selling university land and buildings without prior approval.

- *Restricted* net position represents the portion of balances of funds received from the Commonwealth, donors, or grantors who have placed restrictions on the purpose for which the funds must be spent. *Nonexpendable* restricted net position represents the corpus of endowments and similar arrangements in which only the associated investment income can be spent. *Expendable* restricted net position represents the portion of restricted funds that is available for expenditure as long as any external purpose and time restrictions are met.
- *Unrestricted* net position includes funds that the Board or university presidents have designated for specific purposes, auxiliary funds, and all other funds not appropriately classified as restricted or invested in capital assets.

Unrestricted net position reflects three unfunded liabilities. Because these liabilities are expected to be realized in the future, and because of their size, the universities fund them only as they become due.

- The liability for **compensated absences** decreased by \$0.1 million to \$114.6 million for the year ended June 30, 2015. Universities fund this liability as cash payouts are made to employees for annual and vested sick leave balances upon termination or retirement.

- The liability for **postretirement benefits** for employees who participate in the State System health care plan increased by \$51.6 million to \$1.06 billion for the year ended June 30, 2015. Universities fund this liability on a "pay-as-you-go" basis; i.e., they make biweekly contributions that are estimated to fund the actual claims made during the year.
- The **net pension liability**, which was not required to be reported in previous years, is \$798.7 million. Like the postretirement liability, universities fund this liability on a "pay-as-you-go" basis with annual contractually required contributions to the State Employees Retirement System (SERS) and the Public School Employees Retirement System (PSERS).

Because the net pension liability was recorded for the first time in fiscal year 2014/15, the beginning-year balance of unrestricted net position was decreased by \$720.9 million to reflect the balance of the net pension liability at July 1, 2014.

Overall, net position decreased by \$797.5 million in fiscal year 2014/15, including the \$720.9 million net pension liability restatement. This compares to a decrease of \$52.8 million in fiscal year 2013/14 from fiscal year 2012/13.

Following is a summary of the balance sheet at June 30, 2015, 2014, and 2013.

(in millions)

| <b>Balance Sheet</b>   |                          |                                       |                          |                                       |   |                                       |
|--|--------------------------|---------------------------------------|--------------------------|---------------------------------------|---|---------------------------------------|
|  | <b>June 30,<br/>2015</b> | <b>Change<br/>from<br/>Prior Year</b> | <b>June 30,<br/>2014</b> | <b>Change<br/>from<br/>Prior Year</b> | <i>Restated</i><br><b>June 30,<br/>2013</b> | <b>Change<br/>from<br/>Prior Year</b> |
| <b>Assets</b>  |                          |                                       |                          |                                       |   |                                       |
| Cash and investments   | \$1,333.9                | (2.1%)                                | \$1,363.1                | 0.0%                                  | \$1,362.8                                   | 1.7%                                  |
| Capital assets, net  | 1,589.2                  | (1.7%)                                | 1,616.8                  | (0.8%)                                | 1,629.6                                     | 0.4%                                  |
| Other assets and deferred outflows                           | 263.9                    | 42.8%                                 | 184.8                    | 5.1%                                  | 175.9                                       | (5.6%)                                |
| <b>Total assets and deferred outflows</b>                    | <b>\$3,187.0</b>         | <b>0.7%</b>                           | <b>\$3,164.7</b>         | <b>(0.1%)</b>                         | <b>\$3,168.3</b>                            | <b>0.6%</b>                           |
| <b>Liabilities</b>   |                          |                                       |                          |                                       |   |                                       |
| Workers' compensation  | \$22.6                   | 4.1%                                  | \$21.7                   | 1.9%                                  | \$21.3                                      | 7.6%                                  |
| Compensated absences   | 114.6                    | (0.1%)                                | 114.7                    | 4.4%                                  | 109.9                                       | 1.6%                                  |
| Postretirement benefits                                      | 1,058.7                  | 5.1%                                  | 1,007.1                  | 7.9%                                  | 933.7                                       | 8.0%                                  |
| Net pension liability  | 798.7                    | N/A                                   | N/A                      | N/A                                   | N/A   | N/A                                   |
| Bonds payable  | 800.5                    | (6.9%)                                | 859.9                    | (4.4%)                                | 899.8                                       | (4.4%)                                |
| Other liabilities and deferred inflows                       | 450.4                    | 6.7%                                  | 422.3                    | 2.5%                                  | 411.8                                       | 0.4%                                  |
| <b>Total liabilities and deferred inflows</b>                | <b>3,245.5</b>           | <b>33.8%</b>                          | <b>2,425.7</b>           | <b>2.1%</b>                           | <b>2,376.5</b>                              | <b>1.4%</b>                           |
| <b>Net Position</b>  |                          |                                       |                          |                                       |   |                                       |
| Net investment in capital assets                             | 700.3                    | 2.3%                                  | 684.4                    | 5.7%                                  | 647.7                                       | 5.4%                                  |
| Restricted   | 98.1                     | (5.0%)                                | 103.3                    | 11.7%                                 | 92.5  | 7.3%                                  |
| Unrestricted   | (856.9)                  | (1,659.5%)                            | (48.7)                   | (194.4%)                              | 51.6  | (50.9%)                               |
| <b>Total net position</b>                                    | <b>(58.5)</b>            | <b>(107.9%)</b>                       | <b>739.0</b>             | <b>(6.7%)</b>                         | <b>791.8</b>                                | <b>(1.7%)</b>                         |
| <b>Total liabilities, deferred inflows, and net position</b> | <b>\$3,187.0</b>         | <b>0.7%</b>                           | <b>\$3,164.7</b>         | <b>(0.1%)</b>                         | <b>\$3,168.3</b>                            | <b>0.6%</b>                           |

### Revenues and Gains

Following is a summary of revenues and gains for the years ending June 30, 2015, 2014, and 2013.

(in millions)

| <b>Revenues and Gains</b>                    |                          |                                       |                          |                                       |                          |                                       |
|--|--------------------------|---------------------------------------|--------------------------|---------------------------------------|--------------------------|---------------------------------------|
|  | <b>June 30,<br/>2015</b> | <b>Change<br/>from<br/>Prior Year</b> | <b>June 30,<br/>2014</b> | <b>Change<br/>from<br/>Prior Year</b> | <b>June 30,<br/>2013</b> | <b>Change<br/>from<br/>Prior Year</b> |
| <b>Operating revenues</b>                    |                          |                                       |                          |                                       |                          |                                       |
| Tuition and fees, net                        | \$816.6                  | 0.9%                                  | \$809.3                  | 0.6%                                  | \$804.2                  | 2.3%                                  |
| Grants and contracts                         | 150.7                    | (6.3%)                                | 160.8                    | 1.8%                                  | 157.9                    | (9.8%)                                |
| Auxiliary enterprises, net                   | 324.0                    | (2.2%)                                | 331.4                    | (0.5%)                                | 332.9                    | 1.8%                                  |
| Other  | 52.6                     | (0.9%)                                | 53.2                     | 19.6%                                 | 44.5                     | (21.5%)                               |
| <b>Total operating revenues</b>              | <b>1,343.9</b>           | <b>(0.8%)</b>                         | <b>1,354.7</b>           | <b>1.1%</b>                           | <b>1,339.5</b>           | <b>(0.4%)</b>                         |
| <b>Nonoperating revenues and gains</b>       |                          |                                       |                          |                                       |                          |                                       |
| State appropriations                         | 426.4                    | (0.2%)                                | 427.1                    | (0.1%)                                | 427.6                    | 1.2%                                  |
| Investment income, net                       | 31.0                     | 18.3%                                 | 26.2                     | 28.4%                                 | 20.4                     | (16.7%)                               |
| Gifts, nonoperating grants, and other        | 167.9                    | -                                     | 167.4                    | (2.6%)                                | 171.8                    | (1.5%)                                |
| <b>Total nonoperating revenues and gains</b> | <b>625.3</b>             | <b>0.8%</b>                           | <b>620.7</b>             | <b>0.1%</b>                           | <b>619.8</b>             | <b>(2.1%)</b>                         |
| <b>Total revenues and gains</b>              | <b>\$1,969.2</b>         | <b>(0.3%)</b>                         | <b>\$1,975.4</b>         | <b>0.8%</b>                           | <b>\$1,959.3</b>         | <b>(1.0%)</b>                         |

Overall, fiscal year 2014/15 **operating revenues** decreased by 0.8% from the prior fiscal year. Nonoperating revenues increased by 0.8%, for an overall decrease in revenues and gains of 0.3%.

**Tuition and fees** are shown net of scholarship discounts and allowances and bad debt expense. In accordance with a formula prescribed by the National Association of College and University Business Officers (NACUBO), the State System allocates the cost of scholarships, waivers, and other student financial aid between scholarship discounts and allowances and student aid expense. Scholarships and waivers of room and board fees are reported in Auxiliary enterprises. The cost of tuition waivers granted to employees is reported as employees' benefits expense. Bad debt expense is an estimate of the amount owed by students that will not be collected.

Despite the decline in enrollment, net tuition and fee revenue increased by \$7.3 million, or 0.9%, over fiscal year 2013/14. This can be attributed to both the increase in the tuition and fee rates and to 19 new flexible tuition pricing programs implemented by the universities in fiscal years 2014/15 and 2013/14. These pilot programs are designed to address unique market conditions affecting each of the universities and will be evaluated over a two- or three-year period to determine their effectiveness as well as whether they should be duplicated at other universities.

**Auxiliary enterprises** revenue, which includes food service sales, housing fees, and fees for the

operation, maintenance, debt service, and renewal of student union and recreation centers, decreased by \$7.4 million from fiscal year 2013/14. The main reason for the decrease is a \$7.4 million decrease in housing revenue, caused primarily by the replacement of university housing with privatized housing provided by affiliated organizations. The affiliated organizations are responsible for the associated expenses, capital expenditures, and debt service.

**State appropriations** include capital appropriations that are received in the form of noncash furnishings and equipment for the Commonwealth-funded construction projects. Although the \$412.8 million received as a general appropriation is the same as received in fiscal year 2013/14, the amount received as noncash capital appropriations decreased by \$0.7 million from fiscal year 2013/14.

**Investment income** (net of related investment expenses) for fiscal year 2014/15 was \$31.0 million. This represents an increase of \$4.8 million from the prior year. The increase is due to \$5.0 million of investment earnings in the reimbursement bond investment portfolio, which is dedicated to pay associated debt service. While interest rates slightly increased during the course of the fiscal year, the average monthly university operating capital was \$17 million, or 1.3%, lower than in the previous fiscal year. Without the effect of the reimbursement bond investment portfolio, universities' investment income on operating capital decreased by \$0.3 million.

## Expenses and Losses

Following is a summary of expenses and losses for the years ending June 30, 2015, 2014, and 2013.

(in millions)

| Expenses and Losses                            |                  |                              |                  |                              |                  |                              |
|--|------------------|------------------------------|------------------|------------------------------|------------------|------------------------------|
|  | June 30,<br>2015 | Change<br>from<br>Prior Year | June 30,<br>2014 | Change<br>from<br>Prior Year | June 30,<br>2013 | Change<br>from<br>Prior Year |
| <b>Operating expenses</b>                      |                  |                              |                  |                              |                  |                              |
| Instruction                                    | \$735.6          | 2.0%                         | \$721.0          | 2.3%                         | \$704.5          | 3.1%                         |
| Research                                       | 5.7              | 11.8%                        | 5.1              | (5.6%)                       | 5.4              | (18.2%)                      |
| Public service                                 | 37.4             | (0.3%)                       | 37.5             | 9.6%                         | 34.2             | 1.2%                         |
| Academic support                               | 178.5            | 3.8%                         | 171.9            | 0.6%                         | 170.8            | 7.5%                         |
| Student services                               | 180.3            | 2.1%                         | 176.6            | 3.7%                         | 170.3            | 2.4%                         |
| Institutional support                          | 247.9            | (6.1%)                       | 264.0            | 2.3%                         | 258.1            | 2.7%                         |
| Operations and maintenance of plant            | 153.1            | 0.5%                         | 152.3            | 6.4%                         | 143.2            | 4.4%                         |
| Depreciation                                   | 119.7            | (0.4%)                       | 120.2            | 0.6%                         | 119.5            | 5.6%                         |
| Student aid                                    | 72.9             | (3.6%)                       | 75.6             | 1.5%                         | 74.5             | (2.7%)                       |
| Auxiliary enterprises                          | 255.5            | 1.5%                         | 251.8            | 3.5%                         | 243.3            | 3.3%                         |
| <b>Total operating expenses</b>                | <b>1,986.6</b>   | <b>0.5%</b>                  | <b>1,976.0</b>   | <b>2.7%</b>                  | <b>1,923.8</b>   | <b>3.3%</b>                  |
| <b>Other expenses and losses</b>               |                  |                              |                  |                              |                  |                              |
| Interest expense on capital asset-related debt | 36.6             | (0.8%)                       | 36.9             | (2.6%)                       | 37.9             | (8.9%)                       |
| Loss on disposal of assets                     | 9.6              | 20.7%                        | 12.1             | 92.1%                        | 6.3              | 173.9%                       |
| Unrealized loss on investment                  | 13.1             | 309.4%                       | 3.2              | (37.3%)                      | 5.1              | -                            |
| <b>Total other expenses and losses</b>         | <b>59.3</b>      | <b>13.6%</b>                 | <b>52.2</b>      | <b>5.7%</b>                  | <b>49.3</b>      | <b>(3.1%)</b>                |
| <b>Total expenses and losses</b>               | <b>\$2,045.9</b> | <b>0.9%</b>                  | <b>\$2,028.2</b> | <b>2.8%</b>                  | <b>\$1,973.1</b> | <b>3.1%</b>                  |

Universities spent \$735.6 million on **instruction**, or 37.0% of total operating expenses, in fiscal year 2014/15. This represents an increase of \$14.6 million, or 2.0%, over fiscal year 2013/14.

**Financial aid** to students in the form of waivers and scholarships was \$300.5 million in fiscal year 2014/15, an increase of \$3.3 million from the previous year. In accordance with a formula prescribed by the National Association of College and University Business Officers (NACUBO), the State System reported \$225.6 million of financial aid as *discounts and allowances*, netted against tuition and fees, and \$73.0 million as *student aid* expense in fiscal year 2014/15. \$1.9 million of financial aid was reported in Auxiliary enterprises. Following is the breakdown of scholarship discounts and allowances and waivers in fiscal years 2014/15 and 2013/14.

(in millions)

| Student Financial Aid  |                |                |
|--|----------------|----------------|
|  | 2014/15        | 2013/14        |
| Federal Pell grants  | \$145.6        | \$143.7        |
| Other federal aid  | 5.0            | 5.3            |
| State financial aid including PHEAA grants                   | 91.5           | 95.4           |
| Local government financial aid                               | 1.5            | 1.7            |
| Scholarships from endowments and restricted gifts and grants | 16.4           | 15.5           |
| Unrestricted scholarships and fellowships                    | 10.6           | 13.9           |
| Tuition and fee waivers                                      | 28.5           | 20.4           |
| Housing and dining waivers                                   | 1.4            | 1.3            |
| <b>Total</b>   | <b>\$300.5</b> | <b>\$297.2</b> |

**Interest expense** on capital asset-related debt was \$36.6 million, a decrease of \$0.3 million over fiscal year 2013/14.

**Salaries and benefits** totaled \$1.4 billion in fiscal year 2014/15. Compared to fiscal year 2013/14, salary and wage expenses increased by \$12.5 million, or 1.4%, while benefits expenses increased by \$25.2 million, or 5.5%, for an overall increase of \$37.7 million.

Following is a summary of salaries, wages, and benefits expenses for the years ending June 30, 2015, 2014, and 2013.

(in millions)

**Salaries, Wages, and Benefits**

|  | June 30,<br>2015 | Change<br>from<br>Prior Year | June 30,<br>2014 | Change<br>from<br>Prior Year | June 30,<br>2013 | Change<br>from<br>Prior Year |
|--|------------------|------------------------------|------------------|------------------------------|------------------|------------------------------|
| <b>Salaries and wages</b>                  | \$892.0          | 1.4%                         | \$879.5          | 1.2%                         | \$869.4          | 1.8%                         |
| <b>Benefits</b>                            |                  |                              |                  |                              |                  |                              |
| Employee health care                       | 121.9            | 3.4%                         | 117.9            | 8.6%                         | 108.6            | 3.6%                         |
| Health & Welfare Fund                      | 8.4              | (5.6%)                       | 8.9              | 7.2%                         | 8.3              | (5.7%)                       |
| Postretirement health care                 | 119.3            | (18.4%)                      | 146.2            | 6.0%                         | 137.9            | 2.2%                         |
| SERS                                       | 83.5             | 92.0%                        | 43.5             | 42.6%                        | 30.5             | 48.1%                        |
| PSERS                                      | 6.7              | 71.8%                        | 3.9              | 39.3%                        | 2.8              | 55.6%                        |
| Alternative Retirement Plan (ARP)          | 44.6             | 1.6%                         | 43.9             | 1.9%                         | 43.1             | 2.6%                         |
| Other benefits                             | 99.7             | 5.4%                         | 94.6             | (2.3%)                       | 96.8             | 1.6%                         |
| <b>Total benefits</b>                      | 484.1            | 5.5%                         | 458.9            | 7.2%                         | 428.0            | 4.9%                         |
| <b>Total salaries, wages, and benefits</b> | \$1,376.1        | 2.8%                         | \$1,338.4        | 3.2%                         | \$1,297.4        | 2.8%                         |

- Employer share of **employee health care costs**, including the Health & Welfare fund, increased \$3.5 million over fiscal year 2013/14, for a total increase of 2.8%. This follows consecutive increases of 8.5% (\$9.9 million) and 2.9% (\$3.3 million) in fiscal years 2013/14 and 2012/13, respectively, over the prior fiscal years.
- Employer share of **postretirement health care** payments, or “pay-as-you-go” contributions, decreased \$7.3 million, or 16.6%, over fiscal year 2013/14. This follows consecutive increases of 2.9% (\$1.2 million) and 11.0% (\$4.2 million) in fiscal years 2013/14 and 2012/13, respectively, over the prior fiscal years. Although both the cost of health care and the number of retirees are increasing, fiscal year 2014/15 costs decreased for the State

System because of a decrease in medical claims from its retirees.

Corresponding to this decrease, and due to a change in actuaries (resulting from a required competitive procurement process) and modification of certain actuarial estimates and assumptions to more precisely capture the specific experience of the State System, the annual postemployment benefits other than pensions (Other Postemployment Benefits or OPEB) decreased by 24.7% over fiscal year 2013/14, and the accrued actuarial liability decreased by 18.9% from the prior fiscal year to \$1.195 billion. The net OPEB obligation, or the amount recorded on the balance sheet, increased, however, by 5.1% over fiscal year 2013/14 to \$1.059 billion, primarily due to the annual amortization of the unfunded liability.

Following is a schedule of postretirement medical benefits annual payments, expense, and liability for the years ending June 30, 2015, 2014, and 2013.

(in millions)

**Postretirement Medical Benefits (referred to as Other Postemployment Benefits or OPEB)**

|   | June 30,<br>2015 | Change<br>from<br>Prior Year | June 30,<br>2014 | Change<br>from<br>Prior Year | June 30,<br>2013 | Change<br>from<br>Prior Year |
|---|------------------|------------------------------|------------------|------------------------------|------------------|------------------------------|
| Premiums paid ("pay-as-you-go")   | \$36.9           | (16.6%)                      | \$44.2           | 2.9%                         | \$43.0           | 11.0%                        |
| Annual OPEB cost (actuarial expense reported)                           | \$88.5           | (24.7%)                      | \$117.6          | 4.7%                         | \$112.3          | 0.5%                         |
| Net OPEB obligation (liability reported on the balance sheet)           | \$1,058.7        | 5.1%                         | \$1,007.1        | 7.9%                         | \$933.7          | 8.0%                         |
| Accrued actuarial liability (total liability as estimated by actuaries) | \$1,194.8        | (18.9%)                      | \$1,473.6        | 3.7%                         | \$1,420.5        | 3.5%                         |

- The State System implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, in fiscal year 2014/15. Statement No. 68 requires the State System to report on its balance sheet the difference between the State System's allocated share of the total **SERS and PSERS pension liabilities** and the funding set aside in a qualified trust to pay the benefits to current employees, retirees, and their beneficiaries. As a result, the annual SERS pension expense increased by 92.0%, or \$40.0 million, while the annual PSERS pension expense increased by 71.8%, or \$2.8 million in fiscal year 2014/15 over fiscal year 2013/14. The large increases are due to the change in accounting from recording only "pay-as-you-go" pension contributions to recording the amount calculated by the actuary that current employees earned in fiscal year 2014/15 as a pension benefit, based on years of service, age, and actuarial estimates of future service and employee longevity. Employer contributions account for \$13.7 million of the increase in the fiscal year SERS expense and \$1.3 million of the PSERS expense.

- **Employer contributions to SERS**, a defined benefits pension plan, increased \$13.7 million over fiscal year 2013/14, for a total increase of 31.4%. This follows consecutive increases of 42.6% (\$13.0 million) and 48.1% (\$9.9 million) in fiscal years 2013/14 and 2012/13, respectively, over the prior fiscal years. The increases were instituted by SERS to fund its net pension liability, which was \$14.9 billion at December 31, 2014, a decrease from the \$17.9 billion actuarial

accrued liability reported at December 31, 2013. The decrease in the liability is due to the change to the actuarial cost method required by GASB Statement No. 67, *Financial Reporting for Pension Plans*, which resulted in more favorable financial reporting valuation results. Had the December 31, 2013, liability been calculated under Statement No. 67, the net pension liability would have been \$13.7 billion. Approximately 40% of the State System's employees are enrolled in SERS.

- **Employer contributions to PSERS**, a defined benefits pension plan, increased 32.9% over fiscal year 2013/14, for a total increase of \$1.3 million. This follows consecutive increases of 39.3% (\$1.1 million) and 55.6% (\$1.0 million) in fiscal years 2013/14 and 2012/13, respectively, over the prior fiscal years. The increases were instituted by PSERS to fund its unfunded net pension liability, which was \$39.6 billion at June 30, 2014, up from the \$29.5 billion actuarial accrued liability reported at June 30, 2013. Unlike SERS, the change in the financial reporting valuation specifically attributed to the actuarial cost method required under GASB Statement No. 67 caused PSERS' liability to increase dramatically. Had the December 31, 2013, liability been calculated under Statement No. 67, the net pension liability would have been \$40.9 billion. Since approximately only 7% of the State System's employees are enrolled in PSERS, the impact of contribution rate increases from PSERS is far less than the impact from SERS.

- **Employer contributions to the ARP** (Alternative Retirement Plan), a defined contribution plan, increased 1.7% over fiscal year 2013/14, for a total increase of \$0.7 million. This follows consecutive increases of 1.9% (\$0.8 million) and 2.6% (\$1.1 million) in fiscal years 2013/14 and 2012/13, respectively, over the prior fiscal years. The changes in annual contributions are attributed to fluctuating employee participation and salary increases.

The employer contribution rate (9.29%) has been the same since the plan's inception. Since the ARP is a defined contribution plan, the State System has no liabilities related to future benefits. Approximately 49% of the State System's employees are enrolled in the ARP.

Following is a summary of pension benefits annual contributions, expense, and liability for the years ending June 30, 2015, 2014, and 2013.

(in millions)

| Pension Benefits              |                  |                              |                  |                              |                  |                              |
|-------------------------------|------------------|------------------------------|------------------|------------------------------|------------------|------------------------------|
|                               | June 30,<br>2015 | Change<br>from<br>Prior Year | June 30,<br>2014 | Change<br>from<br>Prior Year | June 30,<br>2013 | Change<br>from<br>Prior Year |
| <b>Employer contributions</b> |                  |                              |                  |                              |                  |                              |
| SERS                          | \$57.2           | 31.4%                        | \$43.5           | 42.6%                        | \$29.8           | 48.1%                        |
| PSERS                         | \$5.2            | 32.9%                        | \$3.9            | 39.3%                        | \$2.7            | 55.6%                        |
| ARP                           | \$44.6           | 1.7%                         | \$43.9           | 1.9%                         | \$43.1           | 2.6%                         |
| <b>Pension expense</b>        |                  |                              |                  |                              |                  |                              |
| SERS                          | \$83.5           | 92.0%                        | \$43.5           | 42.6%                        | \$29.8           | 48.1%                        |
| PSERS                         | \$6.7            | 71.8%                        | \$3.9            | 39.3%                        | \$2.7            | 55.6%                        |
| ARP                           | \$44.6           | 1.7%                         | \$43.9           | 1.9%                         | \$43.1           | 2.6%                         |
| <b>Net pension liability</b>  |                  |                              |                  |                              |                  |                              |
| SERS                          | \$728.1          | 7.4%                         | \$677.9          | -                            | Not calculated   | -                            |
| PSERS                         | \$70.7           | 0.0%                         | \$71.0           | -                            | Not calculated   | -                            |
| ARP                           | \$0.0            | -                            | \$0.0            | -                            | \$0.0            | -                            |

- The total cost for **all other employee benefits**, such as Social Security and workers' compensation, increased by a total of \$5.1 million, or 5.4% more than fiscal year 2013/14, compared to a decrease of \$2.2 million in fiscal year 2013/14, or 2.3%, from fiscal year 2012/13.

has not been embraced by the Legislature, who passed a budget on June 30, 2015, that was vetoed by the Governor. As of the date of these financial statements, the Commonwealth continues to be at a budget impasse.

#### Revenue

Since the Commonwealth budget has not yet been enacted, the State System's 2015/16 **General Fund appropriation** is unknown. The Commonwealth budget passed by the Legislature, but vetoed by the Governor, provided a 3% increase for the State System, while the Governor's recommended budget included an 11% increase for the System. Although the System's funding is unknown, it is anticipated that the System's appropriation will increase above the \$412.8 million appropriated in each of the past four fiscal years. The funding level received in fiscal years 2014/15, 2013/14, 2012/13, and 2011/12 is approximately the same as the funding level received in fiscal year 1997/98.

## FUTURE ECONOMIC FACTORS

The **Commonwealth** ended fiscal year 2014/15 with General Fund collections that were \$412.2 million, or 1.4%, more than estimated. The Commonwealth budget, which is highly dependent on a growing economy, faces continued challenges, such as increasing pension obligations, wages and benefits, debt service, and medical and entitlement costs. These mandated cost drivers are expected to consume virtually all revenue growth if there is no change in current revenue sources. In his 2015/16 budget recommendations, Governor Tom Wolf proposed significant tax changes in support of Commonwealth budget growth. This budget plan

Because of the budget impasse, the State System has not yet received its fiscal year 2015/16 allocation from **Key '93**; however, based on existing legislation, the State System expects to receive \$14.2 million. The State System received \$13.4 million from this revenue stream in fiscal year 2014/15. Key '93 funds are derived from the Realty Transfer Tax funds and are restricted for university deferred maintenance projects.

The Board approved a \$240 (3.0%) **increase in tuition** for the 2015/16 academic year while pledging to continue to seek additional state funding to support the universities' operations. This sets the new rate for full-time, resident, undergraduate students—who comprise about 90% of all State System students—at \$7,060, the lowest among all four-year colleges and universities in Pennsylvania. The tuition increase will provide about half of the additional funds the universities need to balance their budgets. Significant cost increases are expected this year in several areas, including health care and pension contributions, over which the universities essentially have no control. Most of the universities also are expecting their enrollments to decline slightly, as the number of high school graduates in the state continues to drop, resulting in reduced revenue.

**Enrollment**

With an undergraduate population comprising approximately 90% Pennsylvania residents—and the majority of those being traditional-age students enrolling right out of high school—the State System's enrollment historically has been closely tied to the state's high school demographic trends. Following is the projected number of Pennsylvania **high school graduates** based on estimates from the Pennsylvania Department of Education.

| <b>Fiscal Year</b> | <b>Number of Graduates</b> | <b>% Increase (Decrease)</b> |
|--------------------|----------------------------|------------------------------|
| 2014/15            | 124,625                    | (2.4%)                       |
| 2015/16            | 123,817                    | (0.6%)                       |
| 2016/17            | 124,415                    | 0.5%                         |
| 2017/18            | 126,337                    | 1.5%                         |
| 2018/19            | 125,559                    | (0.6%)                       |
| 2019/20            | 122,956                    | (2.1%)                       |
| 2020/21            | 124,508                    | 1.3%                         |
| 2021/22            | 125,850                    | 1.1%                         |
| 2022/23            | 124,481                    | (1.1%)                       |

**Pension Costs**

In May 2015, the Legislature introduced a bill to reduce pension benefits for future public school employees and most future state workers by offering new employees a defined contribution,

rather than a defined benefit, plan. Governor Wolf vetoed the bill and in September 2015 proposed a pension plan that would offer new employees a hybrid defined benefit/defined contribution plan. As of the date of these statements, no legislation has been enacted to change existing pension plans.

In fiscal year 2015/16, SERS continued its increases in employer **pension contribution rates** that are anticipated to persist through fiscal year 2016/17 and remain high for the foreseeable future. The most predominant employer-paid SERS rates for State System employees rose nearly 25% in 2015/16, after increases of 32% in 2014/15 and more than 44% in 2013/14; the rates are anticipated to increase by 18% in 2016/17. A similar pattern is occurring with PSERS. The contribution rate for the ARP, a defined contribution plan, remains unchanged.

In its June 30, 2014, Comprehensive Annual Financial Report (CAFR), PSERS states:

*Even with the recent increase in the employer contribution rates, an additional cash infusion and/or still higher employer contribution rates are necessary to pay down the "principal" of the existing debt in the [PSERS] System. Although there has been much discussion of additional pension reform as a solution to the funding issue, the impact of further benefit reductions for new members will only have a marginal impact on projected employer contribution rates. The primary question that needs to be addressed is how to pay for the higher employer contributions rates needed to reach the funding levels recommended by PSERS' actuary and begin to pay off the existing debt.*

On a positive note, SERS states in its December 31, 2014, CAFR:

*Despite the increasing outflows, SERS funded ratio is projected to continually improve as employees hired before January 2011 retire and post-January 2011 hires begin to fill employee ranks in greater proportion. In fact, if employers maintain the payment schedule provided in Act 2010-120, projections show that contribution rates will peak within the next two fiscal years and begin a slow, steady decline while, at the same time continuing to improve the health of the SERS Fund.*

There is no employer liability associated with the ARP.

### **SERS**

- Based on the actuarial methods used for financial reporting purposes (as required by GASB Statement No. 67), as of December 31, 2014, the SERS net pension liability was \$14.9 billion, compared to \$13.7 billion at December 31, 2013. SERS plan fiduciary net position as a percentage of the total pension liability was approximately 64.8% at December 31, 2014, compared to 66.7% at December 31, 2013.
- In 2014, more than 6,200 new retirees were added to the annuity payroll, with an average annual benefit of approximately \$25,200. More than 4,000 retirees, who had average annual benefits of about \$14,700, were removed from the rolls.
- In 2014, SERS assets produced investment returns of 6.4%, down from 13.6% in 2013.
- At December 31, 2014, State System employees represented 4.8% of active SERS members.

### **PSERS**

- Based on the actuarial methods used for financial reporting purposes (as required by GASB Statement No. 67), as of June 30, 2014, the PSERS net pension liability was \$39.6 billion, compared to \$40.9 billion at June 30, 2013. PSERS plan fiduciary net position as a percentage of the total pension liability was approximately 57.2% at June 30, 2014, compared to 54.5% at June 30, 2013.
- In fiscal year 2013/14, PSERS assets produced investment returns of 14.91%.
- State System employees represent approximately 0.4% of reported member salaries covered under PSERS.

### **Compensation Costs**

In September 2015, the Board approved new collective bargaining agreements with five of its labor unions, which combined represent about 4,725 professional staff working in areas including admissions, financial aid, residence life and career services; university health center nurses; social workers and counselors; campus police and security; and clerical and maintenance staff. The one-year agreements provide an annual service increment equivalent to either 2.25% or 2.5% of the represented employees' annual salaries. The agreement with the nurses' unions also provides a \$650 payment to all permanent employees who had attained one or more specialization certifications by July 1.

The agreements with the State College and University Professional Association (SCUPA); the Pennsylvania Social Services Union (PSSU); and the American Federation of State, County and Municipal Employees (AFSCME) freeze both the employee and employer contribution rates to the Pennsylvania Employee Benefit Trust Fund (PEBTF), the health care plan administered by the Commonwealth, resulting in savings that will partially offset the cost of the salary increases. Nurses are covered under a separate health care plan administered by the State System; the health care benefits they receive and level of premium cost sharing are the same as those provided to the System's nonrepresented employees.

Negotiations with the Association of Pennsylvania State College and University Faculties (APSCUF), which represents university faculty and athletic coaches separately, remain unresolved, and both of these bargaining units are continuing to work under the terms of their most recent contracts.

### **Performance Funding**

Calls for increased accountability among colleges and universities have come from various sources across the nation. The State System has more than a decade of experience in this area, having introduced performance funding in 2000/01 and having grown it into a national model. The State System continues to be one of the few public university systems in the nation to voluntarily implement this type of performance program.

State System universities have "earned" over **\$417 million** through performance since this program's inception. This initiative has resulted in increased graduation and retention rates, especially among underrepresented student groups; greater diversity among both the student population and all employee groups—executives, faculty, and professional staff; and higher fundraising results for the universities despite a still sluggish economy.

The State System is committed to funding its performance program at a level equal to 2.4% of the Educational and General (E&G) budget. The Board allocated **\$38.49 million** in performance funding for fiscal year 2015/16, an increase of \$1.1 million over fiscal year 2014/15.

### **Pricing Flexibility Pilot Program**

The State System's founding legislation and Board policies provide the framework under which the Board annually sets tuition and university councils of trustees set university fees. In 2014, the Board

established a **Pricing Flexibility Pilot Program** to allow State System universities to develop more market-driven pricing practices and assume the financial and operational risks of doing so. This requires Board approval of particular exceptions to existing policy. To date, approval has been granted for 23 pricing pilots, 19 of the pilots have been implemented, and three are scheduled to be implemented in fall 2016.

The pricing pilots include differential pricing for high cost/high demand programs or courses, elimination of block tuition for 12–18 credits, reduced tuition for military, reduced tuition for off-campus sites, and variable out-of-state student pricing. The intent of the pricing pilots is to increase enrollment, graduation, and revenue, as well as to generate more funding for need-based financial aid. In addition, this new practice is part of the Board's efforts to strike a better balance between State System coordination and more local decision-making.

#### ***Cheyney University***

Cheyney University ended fiscal year 2014/15 with a \$5.5 million loss in unrestricted funds and an Unrestricted Net Position deficit of \$12.0 million at June 30, 2015 (excluding unfunded pension, postretirement, and compensated absences liabilities). This follows a \$4.2 million loss in unrestricted funds in fiscal year 2013/14 and an Unrestricted Net Position deficit of \$6.7 million at June 30, 2014 (excluding unfunded pension, postretirement, and compensated absences liabilities). Net tuition and fees dropped \$0.9 million in fiscal year 2014/15, and the allowance for doubtful accounts, which is an estimate of amounts owed by students that will not be collected, increased by \$2.0 million. At June 30, 2015, the University's balances of cash and investments was \$2.1 million; however, restricted cash balances should be \$4.3 million, while unrestricted cash is negative \$2.2 million. This is despite the fact that the University has borrowed \$8.5 million from the State System pooled investment account as of June 30, 2015. The University has since borrowed another \$4.5 million from the State System, bringing the balance of loans owed to the State System to \$13 million as of the date of these financial statements.

The University is projecting a \$7.4 million loss in unrestricted funds in fiscal year 2015/16, which would bring the Unrestricted Net Position to a deficit of \$19.4 million (excluding unfunded pension,

postretirement, and compensated absences liabilities). Cheyney's fall 2015 enrollment is down to 700 students, a 31% decrease from the 1,020 students enrolled in fall 2014.

In August 2015, a year-long process of reconciliation and analysis of Cheyney's federal financial aid for fiscal years 2011/12, 2012/13, and 2013/14, covering almost 4,400 student records, was completed by a consultant hired by the Office of the Chancellor. The study found deficiencies in the University's policies and procedures, communications, academic progress, student accounts, student records, financial records, and student information management systems, resulting in overall findings of noncompliance with federal regulations for the administration and delivery of federal student aid totaling \$29.6 million. The State System has been engaged with the U.S. Department of Education (DOE) throughout this review and has voluntarily reported the results to the DOE. Although the State System has not received a response from the DOE, it is expected that this self-report will serve as a catalyst for resolution toward final reconciliation and determination of any amount of federal funds that may have to be returned.

The consultant is now serving Cheyney by administering its federal financial aid programs for 2014/15, 2015/16, and 2016/17, as coordinated by the Office of the Chancellor with the support of Cheyney's President and Council of Trustees. The System also is assisting with reimplementation of Cheyney's student and financial aid information systems. Processes are in place to ensure that the University's administrative policies and procedures, information systems, and data are properly aligned and integrated to support not only the award and distribution of financial aid, but also student progress to graduation. The State System believes that these efforts will ensure that Cheyney University's federal student aid programs are administered in compliance with federal regulations.

The State System, through the Office of the Chancellor, continues to partner with Cheyney's governance and management in an attempt to stabilize its financial condition and implement a comprehensive plan for operational effectiveness that includes timely and accurate financial aid processing, increasing student enrollment, restructuring course offerings, and right-sizing personnel and facilities.

### **Moody's Rating and Outlook**

In April 2015, Moody's Investors Service, Inc. (Moody's), reaffirmed the State System's **bond rating of Aa3** and *negative* outlook. In its April 17, 2015, Summary Rating Rationale, Moody's stated:

*The assignment and affirmation of the Aa3 reflects PASSHE's very strong liquidity and good cash flow of around \$200 million that affords the system time to work through enrollment, revenue and expense pressures including rising OPEB and pension contributions. The rating also incorporates PASSHE's large scale as a public university system of 14 campuses located throughout Commonwealth of Pennsylvania (Aa3, stable), strong system management and governance and significant debt principal repayments scheduled over the next 18 months. These strengths are offset by high leverage (including privatized student housing), constrained revenues, rising retirement costs, and a rigid expense structure due to the largely unionized faculty and staff. It also factors declining system enrollment and significant financial challenges at Cheyney University as well as remediation related to improperly awarded student financial aid.*

Moody's details as State System **challenges** the growing OPEB (postretirement health care) liability of \$1.0 billion; enrollment and tuition revenue pressures from high competition and a declining number of Pennsylvania high school graduates; significant expense challenges from unionized faculty and staff; high balance sheet leverage, with \$2.3 billion of debt (including campuses' privatized student housing debt); and distressed operations at Cheyney University, with an anticipated liability to the U.S. Department of Education for improperly awarded financial aid.

Moody's details as State System **strengths** its substantial unrestricted liquidity; a positive cash flow; modest near-term debt plans with rapidly amortizing debt; market standing as one of the nation's largest systems; and effective management, with strong fiscal oversight of State System and university operations, liquidity, capital projects, and debt issuance.

Moody's predicts that a ratings upgrade could result from consistently stronger operating performance and cash flow generation, stabilized student demand and growing net tuition per student, and a restructuring of postretirement benefits for a significant reduction in the OPEB liability. Conversely, a ratings downgrade could result from further increases in the OPEB liability and pension contributions without offsetting reductions in other expenditures, adverse changes in Commonwealth appropriations or collective bargaining agreements, deterioration of liquidity, and a material debt increase.

*For further information about these financial statements, contact Pennsylvania's State System of Higher Education, Accounting Office, 2986 North Second Street, Harrisburg, PA 17110.*

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# Pennsylvania's State System of Higher Education

## Balance Sheet (dollars in thousands)

### Assets and Deferred Outflows of Resources

|  | <b>June 30, 2015</b> | <b>June 30, 2014</b> |
|--|----------------------|----------------------|
| <b>Current Assets</b>  |                      |                      |
| Cash and cash equivalents  | \$ 20,314            | \$ 48,528            |
| Short-term investments   | 534,596              | 490,897              |
| Accounts receivable, students,<br>net of allowance for doubtful accounts of<br>\$30,578 in 2015 and \$29,963 in 2014 | 44,397               | 42,776               |
| Accounts receivable, other   | 24,742               | 19,608               |
| Governmental grants and contracts receivable   | 23,121               | 25,806               |
| Inventories  | 3,569                | 3,471                |
| Prepaid expenses   | 11,723               | 10,394               |
| Current portion of loans receivable, net   | 8,681                | 8,714                |
| Due from component units   | 26,393               | 20,214               |
| Other current assets   | 2,366                | 1,705                |
| Total Current Assets   | 699,902              | 672,113              |
| <b>Noncurrent Assets</b>   |                      |                      |
| Restricted cash and cash equivalents   | 131                  | 25                   |
| Endowment investments  | 30,270               | 29,622               |
| Other long-term investments  | 748,621              | 794,056              |
| Loans receivable, net  | 33,505               | 32,748               |
| Due from component units   | 10,324               | 11,491               |
| Capital Assets:  |                      |                      |
| Land   | 32,360               | 32,360               |
| Buildings, including improvements  | 2,056,185            | 2,039,800            |
| Improvements other than buildings  | 274,779              | 264,498              |
| Equipment and furnishings  | 454,128              | 454,757              |
| Library books  | 81,940               | 83,690               |
| Construction in progress   | 99,144               | 70,206               |
|  | 2,998,536            | 2,945,311            |
| Less accumulated depreciation  | (1,409,352)          | (1,328,503)          |
| Capital assets, net  | 1,589,184            | 1,616,808            |
| Other noncurrent assets  | 1,497                | 1,362                |
| Total Noncurrent Assets  | 2,413,532            | 2,486,112            |
| <b>Total Assets</b>  | 3,113,434            | 3,158,225            |
| <b>Deferred Outflows of Resources</b>  | 73,556               | 6,527                |
| <b>Total Assets and Deferred Outflows of Resources</b>   | \$ 3,186,990         | \$ 3,164,752         |

See accompanying notes to financial statements.

**Pennsylvania's State System of Higher Education**

**Balance Sheet**  
*(dollars in thousands)*

**Liabilities, Deferred Inflows of Resources, and Net Position**

|   | <u>June 30, 2015</u> | <u>June 30, 2014</u> |
|---|----------------------|----------------------|
| <b>Current Liabilities</b>  |                      |                      |
| Accounts payable and accrued expenses                                     | \$ 154,790           | \$ 147,001           |
| Unearned revenue  | 50,309               | 50,990               |
| Deposits  | 45,974               | 41,910               |
| Current portion of workers' compensation liability                        | 4,686                | 4,776                |
| Current portion of compensated absences liability                         | 10,670               | 11,355               |
| Current portion of capitalized lease obligations                          | 3,364                | 3,226                |
| Current portion of bonds payable  | 55,890               | 54,695               |
| Due to component units  | 10,562               | 10,474               |
| Other current liabilities   | 39,235               | 34,733               |
| Total Current Liabilities   | <u>375,480</u>       | <u>359,160</u>       |
| <b>Noncurrent Liabilities</b>   |                      |                      |
| Unearned revenue  | 4,173                | 4,916                |
| Deposits  | -                    | 283                  |
| Workers' compensation liability, net of current portion                   | 17,864               | 16,934               |
| Compensated absences liability, net of current portion                    | 103,970              | 103,355              |
| Capitalized lease obligations, net of current portion                     | 48,228               | 50,565               |
| Bonds payable, net of current portion                                     | 744,565              | 805,195              |
| Postretirement benefits liability   | 1,058,749            | 1,007,071            |
| Net pension liability   | 798,744              | -                    |
| Other noncurrent liabilities  | 78,409               | 77,893               |
| Total Noncurrent Liabilities  | <u>2,854,702</u>     | <u>2,066,212</u>     |
| <b>Total Liabilities</b>  | <u>3,230,182</u>     | <u>2,425,372</u>     |
| <b>Deferred Inflows of Resources</b>                                      | 15,311               | 332                  |
| <b>Net Position</b>   |                      |                      |
| Net investment in capital assets  | 700,280              | 684,396              |
| Restricted for:   |                      |                      |
| Nonexpendable:  |                      |                      |
| Scholarships and fellowships  | 32,832               | 10,662               |
| Other   | 8,461                | 8,273                |
| Expendable:   |                      |                      |
| Scholarships and fellowships  | 16,537               | 36,049               |
| Research  | 1,330                | 1,574                |
| Student loans   | 23                   | 551                  |
| Capital projects  | 27,247               | 38,369               |
| Other   | 11,643               | 7,835                |
| Unrestricted  | <u>(856,856)</u>     | <u>(48,661)</u>      |
| <b>Total Net Position</b>   | <u>(58,503)</u>      | <u>739,048</u>       |
| <b>Total Liabilities, Deferred Inflows of Resources, and Net Position</b> | <u>\$ 3,186,990</u>  | <u>\$ 3,164,752</u>  |

*See accompanying notes to financial statements.*

**Pennsylvania's State System of Higher Education**

**Statement of Revenues, Expenses, and Changes in Net Position  
For the Years Ended June 30, 2015 and 2014**

*(dollars in thousands)*

|  | 2015               | 2014              |
|--|--------------------|-------------------|
| <b>Operating Revenues</b>  |                    |                   |
| Tuition and fees   | \$ 1,050,135       | \$ 1,029,150      |
| Less discounts and allowances  | <u>(233,562)</u>   | <u>(219,840)</u>  |
| Net tuition and fees   | \$ 816,573         | \$ 809,310        |
| Governmental grants and contracts:   |                    |                   |
| Federal  | 34,393             | 38,268            |
| State  | 104,967            | 109,812           |
| Local  | 4,094              | 3,901             |
| Nongovernmental grants and contracts   | 7,208              | 8,849             |
| Sales and services   | 41,885             | 39,003            |
| Auxiliary enterprises, net of discounts of \$1,749<br>in 2015 and \$928 in 2014            | 324,007            | 331,431           |
| Other revenues, net  | <u>10,736</u>      | <u>14,089</u>     |
| Total Operating Revenues   | <u>1,343,863</u>   | <u>1,354,663</u>  |
| <b>Operating Expenses</b>  |                    |                   |
| Instruction  | 735,576            | 720,970           |
| Research   | 5,742              | 5,115             |
| Public service   | 37,413             | 37,457            |
| Academic support   | 178,481            | 171,911           |
| Student services   | 180,271            | 176,618           |
| Institutional support  | 247,942            | 263,981           |
| Operations and maintenance of plant  | 153,136            | 152,304           |
| Depreciation   | 119,652            | 120,193           |
| Student aid  | 72,948             | 75,592            |
| Auxiliary enterprises  | <u>255,512</u>     | <u>251,781</u>    |
| Total Operating Expenses   | <u>1,986,673</u>   | <u>1,975,922</u>  |
| Operating Loss   | <u>(642,810)</u>   | <u>(621,259)</u>  |
| <b>Nonoperating Revenues (Expenses)</b>  |                    |                   |
| State appropriations, general and restricted   | 412,751            | 412,751           |
| Pell grants  | 145,658            | 143,572           |
| Investment income, net of related investment expense<br>of \$467 in 2015 and \$465 in 2014 | 31,010             | 26,226            |
| Unrealized loss on investments   | (13,055)           | (3,179)           |
| Gifts for other than capital purposes  | 16,557             | 17,791            |
| Interest expense on capital asset-related debt   | (36,577)           | (36,862)          |
| Loss on disposal of assets   | (9,622)            | (12,055)          |
| Other nonoperating revenue   | <u>1,555</u>       | <u>1,504</u>      |
| Net Nonoperating Revenues  | <u>548,277</u>     | <u>549,748</u>    |
| Loss before other revenues   | <u>(94,533)</u>    | <u>(71,511)</u>   |
| State appropriations, capital  | 13,610             | 14,385            |
| Capital gifts and grants   | 4,145              | 4,375             |
| Additions to permanent endowments  | 105                | -                 |
| <b>Decrease in Net Position</b>  | <u>(76,673)</u>    | <u>(52,751)</u>   |
| Net position—beginning of year   | 739,048            | 791,799           |
| Restatement for July 1, 2014, pension liability and related expense                        | <u>(720,878)</u>   | <u>-</u>          |
| Net position—beginning of year, restated   | <u>18,170</u>      | <u>791,799</u>    |
| Net position—end of year   | <u>\$ (58,503)</u> | <u>\$ 739,048</u> |

See accompanying notes to financial statements.

**Pennsylvania's State System of Higher Education**

**Statement of Cash Flows**  
**For the Years Ended June 30, 2015 and 2014**  
*(dollars in thousands)*

|   | <u>2015</u>         | <u>2014</u>         |
|---|---------------------|---------------------|
| <b>Cash Flows from Operating Activities</b>                   |                     |                     |
| Tuition and fees  | \$ 816,148          | \$ 808,988          |
| Grants and contracts  | 151,234             | 161,103             |
| Payments to suppliers for goods and services                  | (422,825)           | (446,878)           |
| Payments to employees   | (1,288,967)         | (1,256,943)         |
| Loans issued to students                                      | (7,763)             | (8,532)             |
| Loans collected from students                                 | 7,034               | 5,346               |
| Student aid   | (74,020)            | (76,363)            |
| Auxiliary enterprise charges                                  | 322,451             | 333,019             |
| Sales and services  | 41,694              | 38,729              |
| Other receipts (payments)                                     | 4,709               | 14,650              |
| Net cash used in operating activities                         | <u>(450,305)</u>    | <u>(426,881)</u>    |
| <b>Cash Flows from Noncapital Financing Activities</b>        |                     |                     |
| State appropriations  | 412,751             | 412,751             |
| Gifts and nonoperating grants for other than capital purposes | 162,424             | 161,086             |
| PLUS, Stafford, and other loans receipts (non-Perkins)        | 893,464             | 735,150             |
| PLUS, Stafford, and other loans disbursements (non-Perkins)   | (893,505)           | (735,202)           |
| Agency transactions, net                                      | 1,843               | 7,918               |
| Other   | 1,555               | 1,504               |
| Net cash provided by noncapital financing activities          | <u>578,532</u>      | <u>583,207</u>      |
| <b>Cash Flows from Capital Financing Activities</b>           |                     |                     |
| Proceeds from capital debt and leases                         | 106,909             | 105,656             |
| Capital appropriations  | 13,607              | 14,233              |
| Capital grants and gifts received                             | 3,369               | 3,166               |
| Proceeds from sales of capital assets                         | 194                 | 354                 |
| Purchases of capital assets                                   | (96,657)            | (115,470)           |
| Principal paid on capital debt and leases                     | (157,849)           | (141,732)           |
| Interest paid on capital debt and leases                      | (45,429)            | (44,387)            |
| Net cash used in capital financing activities                 | <u>(175,856)</u>    | <u>(178,180)</u>    |
| <b>Cash Flows from Investing Activities</b>                   |                     |                     |
| Proceeds from sales and maturities of investments             | 17,772,937          | 17,987,001          |
| Interest on investments                                       | 30,866              | 26,090              |
| Purchase of investments                                       | <u>(17,784,282)</u> | <u>(17,978,593)</u> |
| Net cash provided by investing activities                     | 19,521              | 34,498              |
| <b>Net Increase in Cash and Cash Equivalents</b>              | (28,108)            | 12,641              |
| Cash and cash equivalents—beginning of year                   | 48,553              | 35,912              |
| Cash and cash equivalents—end of year                         | <u>\$ 20,445</u>    | <u>\$ 48,553</u>    |

*See accompanying notes to financial statements.*

**Pennsylvania's State System of Higher Education**

**Statement of Cash Flows  
For the Years Ended June 30, 2015 and 2014**

*(dollars in thousands)*

|   | <u>2015</u>         | <u>2014</u>         |
|---|---------------------|---------------------|
| <b>Reconciliation of Operating Loss to Net Cash Used in Operating Activities</b>  |                     |                     |
| Operating loss  | \$ (642,810)        | \$ (621,259)        |
| Adjustments to reconcile operating loss to net cash used in operating activities: |                     |                     |
| Depreciation expense  | 119,652             | 120,193             |
| Expenses paid by Commonwealth or donor  | (560)               | 295                 |
| Effect of changes in operating assets and liabilities:                            |                     |                     |
| Receivables, net  | 898                 | 3,354               |
| Inventories   | (98)                | 153                 |
| Other assets  | (12,746)            | (6,639)             |
| Accounts payable  | 135                 | (2,803)             |
| Unearned revenue  | (1,332)             | (522)               |
| Student deposits  | (173)               | (125)               |
| Compensated absences  | (82)                | 4,802               |
| Loans to students and employees   | (728)               | (3,187)             |
| Other liabilities   | 87,539              | 78,857              |
| Net cash used in operating activities   | <u>\$ (450,305)</u> | <u>\$ (426,881)</u> |
| <b>Noncash Capital Financing Activities</b>                                       |                     |                     |
| Capital assets included in payables   | \$ 5,902            | \$ 2,818            |
| Capital assets acquired through capital leases                                    | \$ 1,161            | \$ 304              |
| Like-kind exchanges   | \$ 15               | \$ 106              |
| Capital assets acquired by gift or appropriation                                  | \$ 1,190            | \$ 1,244            |

See accompanying notes to financial statements.

# Pennsylvania's State System of Higher Education

## Component Units Statement of Financial Position

*(dollars in thousands)*

|   | June 30, 2015 | June 30, 2014 |
|---|---------------|---------------|
| <b>Assets</b>                           |               |               |
| Cash and cash equivalents               | \$ 142,205    | \$ 137,107    |
| Accounts receivable                     | 6,926         | 6,049         |
| Contributions/pledges receivable        | 16,568        | 16,844        |
| Due from universities                   | 10,711        | 11,158        |
| Prepaid expenses                        | 3,207         | 1,873         |
| Inventories                             | 8,701         | 7,850         |
| Short-term investments                  | 70,229        | 68,439        |
| Investments                             | 481,682       | 505,661       |
| Capital assets:                         |               |               |
| Land                                    | 31,724        | 31,074        |
| Buildings                               | 1,282,000     | 1,120,274     |
| Building improvements                   | 19,407        | 16,974        |
| Improvements other than buildings       | 10,370        | 10,306        |
| Equipment and furnishings               | 93,429        | 84,905        |
| Construction in progress                | 99,614        | 160,792       |
|   | 1,536,544     | 1,424,325     |
| Less accumulated depreciation           | (287,068)     | (245,846)     |
| Capital assets, net                     | 1,249,476     | 1,178,479     |
| Other assets                            | 132,723       | 135,857       |
| <b>Total Assets</b>                     | \$ 2,122,428  | \$ 2,069,317  |
| <b>Liabilities</b>                      |               |               |
| Accounts payable and accrued expenses   | \$ 31,120     | \$ 34,167     |
| Deferred revenue                        | 10,221        | 9,283         |
| Interest payable                        | 10,402        | 12,184        |
| Annuity liabilities                     | 7,787         | 8,054         |
| Due to universities                     | 36,417        | 31,230        |
| Deposits payable                        | 22,140        | 21,800        |
| Interest rate swap agreements           | 60,596        | 53,658        |
| Capitalized leases                      | 29,151        | 30,612        |
| Bonds payable                           | 1,232,289     | 1,199,328     |
| Notes payable                           | 296,239       | 288,071       |
| Other liabilities                       | 20,152        | 23,165        |
| <b>Total Liabilities</b>                | 1,756,514     | 1,711,552     |
| <b>Net Assets</b>                       |               |               |
| Unrestricted                            | 11,855        | 12,044        |
| Temporarily restricted                  | 97,859        | 97,343        |
| Permanently restricted                  | 256,200       | 248,378       |
| <b>Total Net Assets</b>                 | 365,914       | 357,765       |
| <b>Total Liabilities and Net Assets</b> | \$ 2,122,428  | \$ 2,069,317  |

*See accompanying notes to financial statements.*

**Pennsylvania's State System of Higher Education**

**Component Units Statement of Activities  
For the Years Ended June 30, 2015 and 2014**

*(dollars in thousands)*

|                                      | <u>2015</u>       | <u>2014</u>       |
|--------------------------------------|-------------------|-------------------|
| <b>Revenues and Gains</b>            |                   |                   |
| Contributions                        | \$ 39,374         | \$ 39,635         |
| Sales and services                   | 47,839            | 50,724            |
| Student fees                         | 34,356            | 34,840            |
| Grants and contracts                 | 11,591            | 10,799            |
| Rental income                        | 169,980           | 147,322           |
| Investment income, gains, and losses | 7,723             | 47,867            |
| Other revenues and gains             | <u>16,239</u>     | <u>20,865</u>     |
| Total Revenues and Gains             | 327,102           | 352,052           |
| <b>Expenses and Losses</b>           |                   |                   |
| Program services:                    |                   |                   |
| Scholarships and grants              | 14,407            | 12,573            |
| Student activities and programs      | 31,985            | 31,766            |
| University stores                    | 30,687            | 30,967            |
| Housing                              | 162,946           | 142,717           |
| Other university support             | 16,324            | 16,372            |
| Other programs                       | 16,595            | 18,200            |
| Management and general               | 29,175            | 29,076            |
| Fundraising                          | 9,908             | 8,475             |
| Other expenses and losses            | <u>6,926</u>      | <u>1,465</u>      |
| Total Expenses and Losses            | 318,953           | 291,611           |
| <b>Change in Net Assets</b>          | 8,149             | 60,441            |
| Net assets—beginning of year         | 357,765           | 297,324           |
| Net assets—end of year               | <u>\$ 365,914</u> | <u>\$ 357,765</u> |

*See accompanying notes to financial statements.*

## NOTES TO FINANCIAL STATEMENTS

Years Ended June 30, 2015 and 2014

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### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

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#### **Organization**

Pennsylvania's State System of Higher Education (State System) is a body corporate and politic, created by the State System of Higher Education Act of November 12, 1982, P.L. 660, No. 188, as amended (Act 188). The State System is a component unit of the Commonwealth of Pennsylvania (Commonwealth) and is governed by a Board of Governors (Board), as provided for in Act 188. The State System comprises the 14 universities and the Office of the Chancellor.

#### **Reporting Entity**

The State System functions as a Business Type Activity, as defined by the Governmental Accounting Standards Board (GASB).

Certain affiliated organizations are included in the State System's financial statements as discretely presented component units. Some of the organizations, such as university student associations, are included because the Board has oversight responsibility for the organizations. The criteria used in determining the organizations for which the State System has oversight responsibility include financial interdependency, the ability to select members of the governing body, the ability to designate management, the ability to influence operations significantly, and accountability for fiscal matters. Other affiliated organizations for which the Board does not have oversight responsibility, such as university foundations and alumni associations, are included when the economic resources received or held by the organization are entirely or almost entirely for the direct benefit of the State System, the activity of the organization is significant to the State System universities, and the State System historically has received a majority of these economic resources. Neither the State System nor

its universities control the timing or amount of receipts from these organizations.

The State System does not consider any of its component units to be major, and has aggregated all component unit information into a separate set of financial statements. Information on individual component units can be obtained by contacting the respective universities.

Transactions between the universities and the Office of the Chancellor have been eliminated in the accompanying financial statements.

#### **Measurement Focus, Basis of Accounting, and Basis of Presentation**

The accompanying financial statements have been prepared using the economic resources measurement focus and the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America (GAAP), as prescribed by GASB. The economic resources measurement focus reports all inflows, outflows, and balances that affect an entity's net assets. Under the accrual basis of accounting, revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

The accompanying financial statements of the component units, which are all private nonprofit organizations, are reported in accordance with Financial Accounting Standards Board (FASB) requirements, including FASB Statement No. 117, *Financial Reporting for Not-for-Profit Organizations*. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications for these differences

have been made to the component units' financial information presented herein.

### **Operating Revenues and Expenses**

The State System records tuition; all academic, instructional, and other student fees; student financial aid; auxiliary activity; corporate partnerships; and revenue from cogeneration sales as operating revenue. In addition, governmental and private grants and contracts in which the grantor receives equal value for the funds given to the university are recorded as operating revenue. All expenses, with the exception of interest expense, loss on investments, loss on the disposal of assets, and extraordinary expenses, are recorded as operating expenses. Appropriations, gifts, investment income, capital grants, gains on investments, gains on the disposal of assets, parking and library fines, and governmental and private research grants and contracts in which the grantor does not receive equal value for the funds given to the university are reported as nonoperating revenue.

### **Deferred Outflows and Deferred Inflows of Resources**

The balance sheet reports separate sections for *Deferred Outflows of Resources* and *Deferred Inflows of Resources*.

*Deferred Outflows of Resources*, reported after *Total Assets*, is defined by GASB as a consumption of net position that applies to future periods. The expense is recognized in the applicable future period(s). *Deferred Inflows of Resources*, reported after *Total Liabilities*, is defined by GASB as an acquisition of net position that applies to future periods. The revenue is recognized in the applicable future period(s).

Transactions are classified as deferred outflows of resources or deferred inflows of resources only when specifically prescribed by GASB standards.

The State System is required to report the following as *Deferred Outflows of Resources* or *Deferred Inflows of Resources*.

- Deferred gain or loss on bond defeasance, which results when the carrying value of a defeased bond is greater or less than its reacquisition price. The difference is deferred and amortized over the remaining life of the old bond or the life of the new bond, whichever is shorter.

- For defined benefit pension plans: the difference between expected (actuarial) and actual experience, changes in actuarial assumptions, net difference between projected (actuarial) and actual earnings on pension plan investments, changes in the State System's proportion of expenses and liabilities to the pension as a whole, differences between the State System's pension contributions and its proportionate share of contributions, and State System pension contributions subsequent to the pension valuation measurement date.

### **Net Position**

Net position is the residual of Assets, plus Deferred Outflows of Resources, less Liabilities, less Deferred Inflows of Resources. The State System maintains the following classifications of net position.

*Net investment in capital assets*: Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, repair, or improvement of those assets.

*Restricted—nonexpendable*: The portion of net position subject to externally imposed conditions requiring that it be maintained by the State System in perpetuity.

*Restricted—expendable*: The portion of net position use of which is subject to externally imposed conditions that can be fulfilled by the actions of the State System or by the passage of time.

*Unrestricted*: All other categories of net position. Unrestricted net position may be designated for specific purposes by the Board.

When both restricted and unrestricted funds are available for expenditure, the decision as to which funds are used first is left to the discretion of the universities.

### **Cash Equivalents and Investments**

The State System considers all demand and time deposits and money market funds to be cash equivalents. Investments purchased are stated at fair value. Investments received as gifts are recorded at their fair value or appraised value as of the date of the gift. The State System classifies investments as short-term when they are readily

marketable and intended to be converted to cash within one year.

#### **Accounts and Loans Receivable**

Accounts and loans receivable consist of tuition and fees charged to current and former students and amounts due from federal and state governments in connection with reimbursements of allowable expenditures made pursuant to grants, contracts, and other miscellaneous sources.

Accounts and loans receivable are reported at net realizable value. Accounts are written off when they are determined to be uncollectible based upon management's assessment of individual accounts. The allowance for doubtful accounts is estimated based upon the universities' historical losses and periodic review of individual accounts.

#### **Inventories**

Inventories are stated at the lower of cost or market, with cost being determined principally on the weighted average method.

#### **Capital Assets**

Land and buildings at the 14 university campuses acquired or constructed prior to its creation on July 1, 1983, are owned by the Commonwealth and made available to the universities of the State System. Since the State System neither owns such assets nor is responsible to service associated bond indebtedness, no value is ascribed thereto in the accompanying financial statements. Likewise, no value is ascribed to the portion of any land or buildings acquired or constructed using capital funds appropriated by the Commonwealth after June 30, 1983, and made available to the universities.

All assets with a purchase cost, or fair value if acquired by gift, in excess of \$5,000, with an estimated useful life of two years or greater, are capitalized. Buildings, portions of buildings, and capital improvements acquired or constructed by the universities after June 30, 1983, through the expenditure of university funds or the incurring of debt are stated at cost less accumulated depreciation.

Equipment and furnishings are stated at cost less accumulated depreciation. Library books are capitalized on a composite basis in the year of purchase. Assets under capital leases are recorded at the lower of the present value of the minimum

lease payments or the fair value of the asset. The State System provides for depreciation on the straight-line method over the estimated useful lives of the related assets. Buildings and improvements are depreciated over useful lives ranging from 10 to 40 years. Equipment and furnishings are depreciated over useful lives ranging from 3 to 10 years. Library books are depreciated over 10 years. Amortization of assets under capital leases is included in depreciation expense. Normal repair and maintenance expenditures are not capitalized because they neither add to the value of the property nor materially prolong its useful life.

The State System does not capitalize collections of art, rare books, historical items, etc., as they are held for public exhibition, education, or research rather than financial gain.

#### **Impairment of Capital Assets**

Management reviews capital assets for impairment whenever events or changes in circumstances indicate that the service utility of an asset has declined significantly and unexpectedly. Any write-downs due to impairment are charged to operations at the time impairment is identified. No write-down of capital assets was required for the years ended June 30, 2015 and 2014.

#### **Unearned Revenue**

Unearned revenue includes amounts for tuition and fees, grants, corporate sponsorship payments, and certain auxiliary activities received prior to the end of the fiscal year but earned in a subsequent accounting period.

#### **Compensated Absences**

Employees' right to receive annual leave and sick leave payments upon termination or retirement for services already rendered is recorded as a liability.

#### **Pension Plans**

Employees of the State System enroll in one of three available retirement plans immediately upon employment. The Commonwealth of Pennsylvania State Employees' Retirement System (SERS) and the Public School Employees' Retirement System (PSERS) are governmental cost-sharing multiple-employer defined benefit plans. The Alternative Retirement Plan (ARP) is a defined contribution plan administered by the State System.

### **Scholarships and Waivers**

In accordance with a formula prescribed by the National Association of College and University Business Officers (NACUBO), the State System allocates the cost of scholarships, waivers, and other student financial aid between *Discounts and allowances* (netted against tuition and fees) and *Student aid expense*. Scholarships and waivers of room and board fees are reported in Auxiliary enterprises. The cost of tuition waivers granted to employees is reported as employees' benefits expense.

### **Income Taxes**

The State System and its member universities are tax-exempt; accordingly, no provision for income taxes has been made in the accompanying financial statements.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosures of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### **Reclassifications**

Certain amounts in the prior period presented have been reclassified to conform to the current period financial statement presentation. These reclassifications have no effect on the previously reported net position or changes therein.

### **New Accounting Standards**

The State System has implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, and Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. Statements No. 68 and 71 require the State System to report its share of the defined benefit pension liabilities and expense, as well as the related deferred outflows of resources and deferred inflows of resources, allocated to it by the Commonwealth of Pennsylvania State Employees' Retirement System (SERS) and Public School Employees' Retirement System (PSERS). The July 1, 2014, balance of the net pension liability and related deferred outflows of resources and deferred inflows

of resources is reported in the Statement of Revenues, Expenses, and Changes in Net Position as a restatement to the *2015 Net position—beginning of year*. SERS and PSERS were not able to provide sufficient information to restate the June 30, 2014, financial statements.

| <i>(in thousands)</i>   | <b>2015</b>     |
|---|-----------------|
| Net position—beginning of year, as previously stated  | \$739,048       |
| July 1, 2014, balance of the net pension liability and related deferred outflows of resources and deferred inflows of resources | (720,878)       |
| Net position—beginning of year, restated  | <u>\$18,170</u> |

In February 2015, GASB issued Statement No. 72, *Fair Value Measurement and Application*. This statement addresses accounting and financial reporting issues related to fair value measurements and is effective for financial statements for reporting periods beginning after June 15, 2015. The State System has determined that Statement No. 72 will have no effect on its financial statements other than to change the disclosure information for its investments.

In June 2015, GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. This statement establishes requirements for defined contribution pensions and defined benefit pensions that are not within the scope of Statement No. 68 and amends certain provisions of Statements No. 67 and 68. Statement No. 73 is effective for fiscal years beginning after June 15, 2016. The State System has determined that Statement No. 73 will have no effect on its financial statements.

In June 2015, GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, and Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. These statements establish new accounting and financial reporting requirements for governments whose employees are provided with OPEB (other postemployment benefits), as well as for certain nonemployer governments that have a legal obligation to provide financial support for OPEB provided to the employees of other entities. These

statements will require the State System to record its postretirement health care liability in its entirety: at June 30, 2015, the State System's accrued postretirement health care liability, as calculated by the actuaries, was \$1,194,849,000, but under current GASB requirements, the amount recorded on the balance sheet as a liability was \$1,058,749,000. The State System expects that the amount recorded on the balance sheet as a postretirement health care liability will increase when Statement No. 75 is implemented, but the amount cannot be calculated until a new actuarial valuation is performed under the new standards. Furthermore, Statement No. 75 will require that the State System record the liability for its employees who participate in the Commonwealth's Retired Employees Health Plan (REHP). Under current GASB standards, the State System does not report a share of the REHP's unfunded liability since the REHP is a multiple-employer cost-sharing plan administered by the Pennsylvania Employee Benefits Trust Fund (PEBTF). The amount that the State System will have to record as its share of the liability when Statement No. 75 becomes effective is unknown; however, the Commonwealth has advised the State System that its share of the liability at June 30, 2015, is \$73,032,000. The provisions in Statement No. 74 are effective for fiscal years beginning after June 15, 2016; the provisions in Statement No. 75 are effective for fiscal years beginning after June 15, 2017.

In June 2015, GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. Statement No. 76 modifies the GAAP hierarchy, which are the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with GAAP. The provisions in Statement No. 76 are effective for reporting periods beginning after June 15, 2015. The State System has determined that Statement No. 76 will have no effect on its financial statements.

In August 2015, GASB issued Statement No. 77, *Tax Abatement Disclosures*. Statement No. 77 requires governments that enter into tax abatement agreements to disclose certain information about the agreements. The provisions in Statement No. 77 are effective for reporting periods beginning after December 15, 2015. The State System has determined that Statement No. 77 will have no effect on its financial statements.

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## (2) DEPOSITS AND INVESTMENTS

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Board Policy 1986-02-A, *Investment*, authorizes the State System to invest in obligations of the U.S. Treasury, repurchase agreements, commercial paper, certificates of deposit, banker's acceptances, U.S. money market funds, municipal bonds, corporate bonds, collateralized mortgage obligations (CMOs), asset-backed securities, and internal loan funds. Restricted nonexpendable funds and amounts designated by the Board or university trustees may be invested in the investments described above as well as in corporate equities and approved pooled common funds. For purposes of convenience and expedience, universities use local financial institutions for activities such as deposits of cash. In addition, universities may accept gifts of investments from donors as long as risk is limited to the investment itself. Restricted gifts of investments fall outside the scope of the investment policy.

In keeping with its legal status as a system of public universities, the State System recognizes a fiduciary responsibility to invest all funds prudently and in accordance with ethical and prevailing legal standards. Investment decisions are intended to minimize risk while maximizing asset value. Adequate liquidity is maintained so that assets can be held to maturity. High quality investments are preferred. Reasonable portfolio diversification is pursued to ensure that no single security or investment or class of securities or investments will have a disproportionate or significant impact on the total portfolio. Investments may be made in U.S. dollar-denominated debt of high quality U.S. and non-U.S. corporations. Investment performance is monitored on a frequent and regular basis to ensure that objectives are attained and guidelines are followed.

Safety of principal and liquidity are the top priorities for the investment of the State System's operating funds. Within those guidelines, income optimization is pursued. Speculative investment activity is not allowed: this includes investing in asset classes such as commodities, futures, short-sales, equities, real or personal property, options, venture capital investments, private placements, letter stocks, and unlisted securities.

The State System's operating funds are invested and reinvested in the following types of instruments with qualifications as provided. (See [Board](#)

[Policy 1986-02-A, Investment](#), for a complete list of and more details on permissible investments and associated qualifications.)

| Investment Categories  | Qualifications/Moody's Ratings Requirements   |
|--|---|
| United States Government Securities                              | Together with repurchase agreements, must comprise at least 20% of the market value of the fund.  |
| Repurchase Agreements  | Underlying collateral must be direct obligations of the U.S. Treasury and be in the State System's or its agent's custody.  |
| Commercial Paper   | P-1 and P-2 notes only, with no more than 5% and 3%, respectively, of the market value of the fund invested in any single issuer. Total may not exceed 20% of the market value of the fund. |
| Municipal Bonds  | Bonds must carry long-term debt rating of A or better. Total may not exceed 20% of the market value of the fund.  |
| Corporate Bonds  | 15% must carry long-term debt rating of A or better; 5% may be rated Baa2 or better. Total may not exceed 20% of the market value of the fund.  |
| Collateralized Mortgage Obligations (CMOs)                       | Must be rated Aaa and guaranteed by the U.S. government. Total may not exceed 20% of the market value of the fund.  |
| Asset-Backed Securities  | Must be Aaa rated. Total may not exceed 20% of the market value of the fund, with no more than 5% invested in any single issuer.  |
| System Investment Fund Loans (university loans and bridge notes) | Total may not exceed 20% of the market value of the fund, and loan terms may not exceed 5 years.  |

**CMO Risk:** CMOs sometimes are based on cash flows from interest-only (IO) payments or principal-only (PO) payments and are sensitive to prepayment risks. The CMOs in the State System's portfolio do not have IO or PO structures; however, they are subject to extension or contraction risk based on movements in interest rates.

**Moody's Rating:** The State System uses ratings from Moody's Investors Service, Inc., to indicate the credit risk of investments; i.e., the risk that an issuer or other counterparty to an investment will not fulfill its obligations. An Aaa rating indicates the highest quality obligations with minimal credit risk. Ratings that begin with Aa indicate high quality obligations subject to very low credit risk; ratings that begin with A indicate upper-medium-grade obligations subject to low credit risk; and ratings that begin with Baa indicate medium-grade obligations, subject to moderate credit risk, that may possess certain speculative characteristics. Moody's appends the ratings with numerical modifiers 1, 2, and 3, with 1 indicating a higher ranking and 3 indicating a lower ranking within the category. For short-term obligations, a rating of P-1 indicates that issuers have a superior ability to repay short-term debt obligations, and a rating of P-2 indicates that issuers have a strong ability to repay short-term debt obligations.

**Modified Duration:** The State System denotes interest rate risk, or the risk that changes in interest rates will affect the fair value of an investment, using *modified duration*. *Duration* is a measurement in years of how long it takes for the price of a bond to be repaid by its internal cash flows. *Modified duration* takes into account changing interest rates. The State System maintains a portfolio duration target of 1.8 years with an upper limit of 2.5 years for the intermediate-term component of the operating portion of the investment portfolio. The State System's duration targets are not applicable to its long-term investments.

On June 30, 2015 and 2014, the carrying amount of the State System's demand and time deposits and certificates of deposit for all funds was \$20,458,000 and \$48,576,000, respectively, compared to bank balances of \$19,970,000 and \$48,688,000, respectively. The difference is caused primarily by items in transit. Of the bank balances, \$3,200,000 and \$3,334,000, respectively, were covered by federal government depository insurance or collateralized by a pledge of U.S. Treasury obligations held by Federal Reserve banks in the name of the banking institutions; \$660,000 and \$629,000, respectively, were uninsured and uncollateralized; and \$16,110,000 and \$44,725,000, respectively, were uninsured and

uncollateralized but covered under the collateralization provisions of the Commonwealth of Pennsylvania Act 72 of 1971, as amended. Act 72 allows banking institutions to satisfy the collateralization requirements by pooling eligible investments to cover total public funds on deposit in excess of federal insurance. Such pooled collateral

is pledged with the financial institutions' trust departments.

The carrying values (fair values) of deposits and investments for the State System's pooled funds in M&T Bank on June 30, 2015 and 2014, follow.

| <b>State System Pooled Deposits and Investments</b> |   |  |                    |
|---|---|--|--------------------|
| <b>June 30, 2015</b>                                |   |  |                    |
| <i>(in thousands)</i>                               |   |  |                    |
|   | <b>Moody's Rating</b><br><i>(if applicable)</i> | <b>Modified Duration</b><br><i>(if applicable)</i> | <b>Fair Value</b>  |
| <b>Deposits</b>                                     |   |  |                    |
| Demand and time deposits                            |   |  | \$114              |
| Money market funds                                  |   |  | 7,968              |
| <b>Total deposits</b>                               |   |  | <b>8,082</b>       |
| <b>Investments</b>                                  |   |  |                    |
| Commercial paper                                    | Aaa   | 0.06   | 7,602              |
|   | P1  | 0.31   | 150,938            |
| Government money market mutual fund                 | Aaa   | 0.00   | 62,832             |
| U.S. government and agency obligations              | Aaa   | 2.62   | 440,072            |
| Asset-backed securities                             | Aaa   | 0.76   | 88,060             |
|   | Aa1   | 1.71   | 6,225              |
|   | P1  | 0.40   | 17,426             |
| Collateralized mortgage obligations (CMOs)          | Aaa   | 4.10   | 251,458            |
| Corporate bonds and notes                           | Aaa   | 1.12   | 11,300             |
|   | Aa1   | 2.73   | 7,690              |
|   | Aa2   | 0.63   | 18,395             |
|   | Aa3   | 1.10   | 8,803              |
|   | A1  | 1.33   | 34,951             |
|   | A2  | 1.51   | 64,851             |
|   | A3  | 1.39   | 39,524             |
|   | Baa1  | 1.14   | 33,932             |
|   | Baa2  | 1.03   | 22,203             |
|   | Baa3  | 0.00   | 725                |
| <b>Total investments</b>                            |   |  | <b>1,266,987</b>   |
| <b>Total deposits and investments</b>               |   |  | <b>\$1,275,069</b> |

| <b>State System Pooled Deposits and Investments</b> |   |  |                    |
|---|---|--|--------------------|
| <b>June 30, 2014</b>                                |   |  |                    |
| <i>(in thousands)</i>                               |   |  |                    |
|   | <b>Moody's Rating</b><br><i>(if applicable)</i> | <b>Modified Duration</b><br><i>(if applicable)</i> | <b>Fair Value</b>  |
| <b>Deposits</b>                                     |   |  |                    |
| Money market funds                                  |   |  | \$36,981           |
| <b>Total deposits</b>                               |   |  | <b>36,981</b>      |
| <b>Investments</b>                                  |   |  |                    |
| Repurchase agreements                               |   |  | 13,749             |
| Commercial paper                                    | P1  | 0.11   | 181,411            |
| U.S. government and agency obligations              | Aaa   | 3.10   | 410,727            |
| Asset-backed securities                             | Aaa   | 1.55   | 110,487            |
|   | A1  | 0.83   | 2,928              |
|   | P1  | 0.95   | 68,762             |
| Collateralized mortgage obligations (CMOs)          | Aaa   | 2.74   | 214,795            |
| Corporate bonds and notes                           | Aaa   | 2.04   | 11,527             |
|   | Aa1   | 3.77   | 15,316             |
|   | Aa2   | 1.61   | 18,437             |
|   | Aa3   | 1.23   | 25,185             |
|   | A1  | 1.64   | 23,345             |
|   | A2  | 1.92   | 59,885             |
|   | A3  | 1.42   | 57,286             |
|   | Baa1  | 1.46   | 34,430             |
|   | Baa2  | 1.72   | 20,661             |
|   | Baa3  | 0.00   | 725                |
| <b>Total investments</b>                            |   |  | <b>1,269,656</b>   |
| <b>Total deposits and investments</b>               |   |  | <b>\$1,306,637</b> |

Of the investments noted above at June 30, 2015 and 2014, \$4,569,000 and \$19,819,000, respectively, were held by a trustee to be used for projects funded under the Pennsylvania Higher Educational Facilities Authority/State System of Higher Education bond issues (note 8). Such investments are made subject to the restrictions of

the bond indenture and may be liquidated only for the payment of costs associated with the projects described in the bond indenture.

The carrying values (fair values) of local university deposits and investments on June 30, 2015 and 2014, follow.

**University Local Deposits and Investments**

**June 30, 2015**

*(in thousands)*

|  | <b>Moody's Rating</b><br>(if applicable) | <b>Modified Duration</b><br>(if applicable) | <b>Fair Value</b> |
|--|--|---|-------------------|
| <b>Deposits</b>                        |  |   |                   |
| Demand and time deposits               |  |   | \$12,362          |
| Certificates of deposit                |  |   | 14                |
| <b>Total deposits</b>                  |  |   | <b>12,376</b>     |
| <b>Investments</b>                     |  |   |                   |
| U.S. government and agency obligations | 0.55                                     |   | 72                |
| Bond mutual funds                      | 4.73                                     |   | 5,904             |
| Debt securities                        | 4.17                                     |   | 81                |
| Equity/balanced mutual funds           |  |   | 37,812            |
| Common stock                           |  |   | 2,618             |
| <b>Total investments</b>               |  |   | <b>46,487</b>     |
| <b>Total deposits and investments</b>  |  |   | <b>\$58,863</b>   |

**University Local Deposits and Investments**

**June 30, 2014**

*(in thousands)*

|  | <b>Moody's Rating</b><br>(if applicable) | <b>Modified Duration</b><br>(if applicable) | <b>Fair Value</b> |
|--|--|---|-------------------|
| <b>Deposits</b>                        |  |   |                   |
| Demand and time deposits               |  |   | \$11,572          |
| Certificates of deposit                |  |   | 23                |
| <b>Total deposits</b>                  |  |   | <b>11,595</b>     |
| <b>Investments</b>                     |  |   |                   |
| U.S. government and agency obligations | 3.43                                     |   | 411               |
| Bond mutual funds                      | 4.68                                     |   | 5,936             |
| Debt securities                        | 5.03                                     |   | 80                |
| Equity/balanced mutual funds           |  |   | 36,013            |
| Common stock                           |  |   | 2,456             |
| <b>Total investments</b>               |  |   | <b>44,896</b>     |
| <b>Total deposits and investments</b>  |  |   | <b>\$56,491</b>   |

Of the local investments noted above, the exposure to foreign currency risk is as follows.

| <i>(in thousands)</i> |               | Fair Value    |               |
|-----------------------|---------------|---------------|---------------|
| Investment            | Currency      | June 30, 2015 | June 30, 2014 |
| Deposit               | British Pound | \$6           | \$7           |

The universities are beneficiaries of trust funds held by others with an approximate fair value of \$3,795,000 and \$4,091,000 on June 30, 2015 and 2014, respectively. Since the universities have neither possession nor control of these trusts, the principal is not included in the accompanying balance sheet.

### (3) LEASES

Total rent expense for the State System operating leases amounted to \$16,371,000 and \$11,676,000 for the years ended June 30, 2015 and 2014, respectively.

Capital assets acquired through leases that have been capitalized are as follows.

| <i>(in thousands)</i>     |                  |                  |
|---------------------------|------------------|------------------|
|                           | June 30,<br>2015 | June 30,<br>2014 |
| Cost:                     |                  |                  |
| Buildings                 | \$76,416         | \$76,405         |
| Equipment                 | 3,520            | 3,625            |
| Total                     | <u>\$79,936</u>  | <u>\$80,030</u>  |
| Accumulated Depreciation: |                  |                  |
| Buildings                 | \$33,748         | \$29,471         |
| Equipment                 | 1,805            | 2,269            |
| Total                     | <u>\$35,553</u>  | <u>\$31,740</u>  |

Future minimum payments, by year and in the aggregate, under capital and noncancelable

operating leases, with initial or remaining terms of one year or more, are as follows.

| <i>(in thousands)</i>                               |                  |                 |
|---|------------------|-----------------|
|   | Operating Leases | Capital Leases  |
| 2016  | \$7,030          | \$5,708         |
| 2017  | 5,130            | 5,590           |
| 2018  | 3,508            | 5,475           |
| 2019  | 2,738            | 5,404           |
| 2020  | 2,007            | 5,105           |
| Thereafter  | 60,915           | 42,840          |
| Total minimum lease payments                        | <u>\$81,328</u>  | 70,122          |
| Amount representing interest on capital leases      |                  | <u>18,530</u>   |
| Present value of net minimum capital lease payments |                  | <u>\$51,592</u> |

Changes in the liability for capital leases in fiscal years 2015 and 2014 follow.

| <i>(in thousands)</i> |                   |                         |                        |                |
|-----------------------|-------------------|-------------------------|------------------------|----------------|
| Year                  | Beginning Balance | Capital Lease Additions | Capital Lease Payments | Ending Balance |
| 2014                  | \$56,882          | \$304                   | \$3,395                | \$53,791       |
| 2015                  | \$53,791          | \$1,161                 | \$3,360                | \$51,592       |

### (4) PENSION BENEFITS

Employees of the State System enroll in one of three available retirement plans immediately upon employment: the Commonwealth of Pennsylvania State Employees' Retirement System (SERS), the Public School Employees' Retirement System (PSERS), or the Alternative Retirement Plan (ARP).

Following is the total of the State System's pension liabilities, pension assets, deferred outflows of resources and deferred inflows of resources related to pensions, and the pension expense and expenditures for the fiscal year ended June 30, 2015.

(in thousands)

|   | SERS      | PSERS    | ARP      | Total     |
|---|-----------|----------|----------|-----------|
| Net pension liabilities                   | \$728,094 | \$70,650 | N/A      | \$798,744 |
| Deferred outflows of resources            | \$57,018  | \$7,190  | N/A      | \$64,208  |
| Deferred inflows of resources             | \$9,049   | \$5,051  | N/A      | \$14,100  |
| Pension expense                           | \$83,545  | \$6,663  | \$44,619 | \$134,827 |
| Contributions made (pay-as-you-go)        | \$57,234  | \$5,236  | \$44,619 | \$107,089 |
| Contributions recognized by pension plans | \$57,837  | \$5,236  | N/A      | \$63,073  |

Contributions are due to and recognized by SERS based on the pay date. Contributions are due to and recognized by PSERS on the accrual basis; i.e., when the benefit is earned by the employee.

## SERS

### Plan Description

SERS is a governmental cost-sharing multiple-employer defined benefit plan that provides retirement, death, and disability benefits to employees of Pennsylvania state government and certain independent agencies. SERS is a component unit of the Commonwealth and is included in the Commonwealth's financial report as a pension trust fund. Membership in SERS is mandatory for most state employees. Members and employees of the General Assembly, certain elected or appointed officials in the executive branch, department heads, and certain employees in the field of education are not required, but are given the option, to participate. SERS issues a publicly available annual financial report that includes financial statements and required supplementary information for the plan. A copy of the report may be obtained from the SERS website at [www.sers.state.pa.us](http://www.sers.state.pa.us).

### Benefits Provided

SERS provides retirement, death, and disability benefits. Article II of the Commonwealth's Constitution assigns the authority to establish and amend the benefit provision of the plan to the General Assembly. Cost of Living Adjustments (COLA) are provided ad hoc at the discretion of the General Assembly.

Employees who were hired prior to January 1, 2011, and retire at age 60 with three years of service, or with 35 years of service if under age 60, are entitled to a normal annual retirement benefit; members of the General Assembly and certain employees classified in hazardous duty positions can retire with full benefits at age 50 with at least three years of service. Act 120 of 2010 (Act 120) preserved all benefits in place for members, but

mandated a number of benefit reductions for new members effective January 1, 2011. The benefit reduction included a new class of membership that accrues benefits at 2% of members' final average salary instead of the previous 2.5%. The new vesting period changed from 5 to 10 years of credited service, and the option to withdraw lump-sum accumulated deductions was eliminated. The new normal retirement age is 65 for most employees and 55 for members of the General Assembly and certain employees classified in hazardous duty positions.

Each class of benefits is based on a multiple of the base accrual rate of 2%, which is called the multiplier. Most members of SERS, and all state employees hired after June 30, 2001, and prior to January 1, 2011 (except state police officers and certain members of the judiciary and legislators), are Class AA members. The multiplier for Class AA is 1.25, which translates into an annual benefit of 2.5% of the member's highest three-year average salary multiplied by years of service. The general annual benefit for Class A members is 2% of the member's highest three-year average salary multiplied by years of service. Act 120 created a new A-3 class of service and an optional A-4 class for most employees that entered SERS membership for the first time on or after January 1, 2011. The general annual benefit for Class A-3 members is 2% of the member's highest three-year average salary multiplied by years of service, while the Class A-4 benefit accrual rate is 2.5%. State police, judges, Magisterial District Judges, and legislators are in separate classes with varying benefits.

According to the State Employees' Retirement Code (SERC), all obligations of SERS will be

assumed by the Commonwealth should SERS terminate.

#### Contributions

The contribution rate for both active members and the State System depends upon when the active member was hired and what benefits class was selected. Section 5507 of the SERC (71 Pa. C.S. §5507) requires the Commonwealth and other employers whose employees are SERS members to make contributions to the fund on behalf of all active members and annuitants necessary to fund the liabilities and provide the annuity reserves required to pay benefits. SERS funding policy, as set by the SERS Board, provides for periodic active member contributions at statutory rates. The SERS funding policy also provides for periodic employer contributions at actuarially determined rates based on SERS' funding valuation, expressed as a percentage of annual retirement covered payroll, such that the employer contributions, along with employee contributions and an actuarially determined rate of investment return, are adequate to accumulate assets to pay benefits when due. Act 120, however, imposed rate increase collars (limits on annual rate increases) on employer contributions. The collar for fiscal year 2013/14 was 4.5% and will remain at that rate until no longer needed.

The State System contributed at actuarially determined rates of between 13.77% and 19.92% of active members' annual covered payroll at June 30, 2015. The State System's contributions to SERS for the years ended June 30, 2015, 2014, and 2013, were \$57,234,000, \$43,548,000, and \$30,490,000, respectively, equal to the required contractual contribution.

Contribution rates for most active members are between 5.0% and 6.25% of their qualifying compensation. New members hired after January 1, 2011, have a one-time election to choose a 9.3% contribution rate.

#### Assumptions

The total SERS pension liabilities used to calculate the net pension liabilities were determined by actuarial valuations as of December 31, 2014 and 2013, using the following actuarial assumptions, applied to all periods included in the measurement.

- Entry age actuarial cost method.
- Straight-line amortization of investments over five years and amortization of assumption

changes and noninvestment gains/losses over the average expected remaining service lives of all employees that are provided benefits.

- Inflation of 2.75%.
- Investment return of 7.50%, net of expenses and including inflation.
- Salary increases based on an effective average of 6.1%, with a range of 4.30% to 11.05%, including inflation.
- Asset valuation using fair (market) value.
- Mortality rates based on the projected RP-2000 Mortality Tables, adjusted for actual plan experience and future improvement.
- Ad hoc cost of living adjustments (COLAs).

Some of the methods and assumptions mentioned above are based on the 17<sup>th</sup> *Investigation of Actuarial Experience*, which was published in January 2011 and analyzed experience from 2006 through 2010. The actuary made recommendations with respect to the actuarial assumptions and methods based on their analysis. The next experience study will cover the years 2011 through 2015 and is expected to be released in early 2016.

The long-term expected real rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class included in SERS' target asset allocation as of December 31, 2014, are summarized below.

| Asset Class             | Target Allocation | Long-Term Expected Real Rate of Return |
|-------------------------|-------------------|--|
| Alternative investments | 15.00%            | 8.50%                                  |
| Global public equity    | 40.00%            | 5.40%                                  |
| Real assets             | 17.00%            | 4.95%                                  |
| Diversifying assets     | 10.00%            | 5.00%                                  |
| Fixed income            | 15.00%            | 1.50%                                  |
| Liquidity reserve       | 3.00%             | 0.00%                                  |
|                         | <u>100.00%</u>    |  |

The discount rate used to measure the total SERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the rates applicable for each member and that employer contributions will be made based on rates determined by the actuary. Based on those assumptions, SERS' fiduciary net position was projected to be available to make all projected future benefit payments of current and nonactive SERS members. Therefore, the long-term expected rate of return on SERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the State System's proportionate share of the SERS net pension liability calculated using the discount rate of 7.50%, as well as what the SERS net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%) or one percentage point higher (8.50%) than the current rate.

**Sensitivity of the State System's Proportionate Share of the SERS Net Pension Liability to Changes in the Discount Rate**  
*(in thousands)*

|      | 1% Decrease<br>6.50% | Current Rate<br>7.50% | 1% Increase<br>8.50% |
|------|----------------------|-----------------------|----------------------|
| 2014 | \$931,943            | \$728,094             | \$552,817            |
| 2013 | \$879,910            | \$677,940             | \$504,326            |

**Fiduciary Net Position**

The fiduciary net positions of SERS, as well as additions to and deductions from SERS fiduciary net positions, have been determined on the same basis as they are reported in the SERS financial statements, which can be found at [www.sers.state.pa.us](http://www.sers.state.pa.us). The plan schedules of SERS are prepared using the accrual basis of accounting and economic resources measurement focus in accordance with U.S. GAAP as prescribed by GASB. Employer contributions are recognized when due and the employer has a legal requirement to provide the contributions. Investments are reported at fair value. Detailed information on investment valuation can be found in the SERS financial statements. Management of SERS has made certain estimates and assumptions relating to employer allocation schedules, and actual results could differ.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2015, the amount recognized as the State System's proportionate share of the SERS net pension liability was \$728,094,000. SERS measured the net pension liability as of December 31, 2014.

The allocation percentage assigned to each participating employer is based on a projected-contribution method. For the allocation of the 2014 amounts, this methodology applies the most recently calculated contribution rates for Commonwealth fiscal year 2015/16 from the December 31, 2014, funding valuation to the expected funding payroll. For the allocation of the 2013 amounts, this methodology applies the contribution rates for fiscal year 2014/15 from the December 31, 2013, funding valuation to the expected funding payroll. At December 31, 2014, the State System's proportion was 4.901%, a decrease of .061% from its proportion calculated as of December 31, 2013.

For the year ended June 30, 2015, the State System recognized SERS pension expense of \$83,545,000. At June 30, 2015, deferred outflows of resources and deferred inflows of resources related to the SERS pension are as follows.

*(in thousands)*

|  | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--|--------------------------------------|-------------------------------------|
| Difference between expected and actual experience  | \$3,953                              | -                                   |
| Net difference between projected and actual investment earnings                          | 21,036                               | -                                   |
| Changes in proportions   | -                                    | \$6,867                             |
| Difference between employer contributions and proportionate share of total contributions | -                                    | 2,182                               |
| Contributions after the measurement date   | 32,028                               | -                                   |
|  | <u>\$57,017</u>                      | <u>\$9,049</u>                      |

The State System will recognize the \$32,028,000 reported as deferred outflows of resources resulting from pension contributions after the measurement date as a reduction of the SERS net pension liability in the year ended June 30, 2016. Other amounts

reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in SERS pension expense as follows.

*(in thousands)*

| Fiscal Year Ended | Amortization |
|-------------------|--------------|
| June 30, 2016     | \$4,151      |
| June 30, 2017     | \$4,151      |
| June 30, 2018     | \$4,151      |
| June 30, 2019     | \$4,151      |
| June 30, 2020     | (\$664)      |

### **PSERS**

#### *Plan Description*

PSERS is a governmental cost-sharing multiple-employer defined benefit pension plan that provides retirement, disability, and death benefits to public school employees of the Commonwealth. The members eligible to participate in PSERS include all full-time public school employees, part-time hourly public school employees who render at least 500 hours of service in the school year, and part-time per diem public school employees who render at least 80 days of service in the school year in any of the reporting entities in Pennsylvania. The Public School Employees' Retirement Code (Act No. 96 of October 2, 1975, as amended) (24 Pa. C.S. §§8101–9102) (the Code) is the authority by which PSERS benefits provisions and contribution requirements are established and may be amended. The Code requires contributions by active members, the employer (State System), and the Commonwealth of Pennsylvania. PSERS is a component unit of the Commonwealth and is included in the Commonwealth's financial report as a pension trust fund. PSERS issues a comprehensive annual financial report that includes financial statements and required supplementary information for the plan. A copy of the report may be obtained from the PSERS website at [www.psers.state.pa.us](http://www.psers.state.pa.us).

#### *Benefits Provided*

Members who joined prior to July 1, 2011, are eligible for monthly retirement benefits upon reaching age 62 with at least one year of credited service, age 60 with 30 or more years of credited service, or any age with 35 or more years of service. Act 120 preserved the benefits of members who joined prior to July 1, 2011, and introduced benefit reductions for individuals who become new

members on or after July 1, 2011, by creating two new membership classes: Class T-E and Class T-F. To qualify for normal retirement, Class T-E and Class T-F members must complete a minimum of 35 years of service with a combination of age and service that totals 92 or greater, or they must work until age 65 with a minimum of three years of service.

Depending upon membership class, benefits are generally 2% or 2.5% of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service. Members who joined prior to July 1, 2011, vest after completion of five years of service and may elect early retirement benefits. Class T-E and Class T-F members vest after completion of 10 years of service.

Participants are eligible for disability retirement benefits after completion of five years of credited service. Such benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service, but not less than one-third of such salary nor greater than the benefit the member would have had at normal retirement age. Members over normal retirement age may apply for disability benefits.

Death benefits are payable upon the death of an active member who has reached age 62 with at least one year of credited service (age 65 with at least three years of credited service for Class T-E and Class T-F members) or has at least five years of credited service (10 years for Class T-E and Class T-F members). Such benefits are actuarially equivalent to the benefit that would have been effective if the member had retired on the day before death.

#### *Member Contributions*

Active members who joined PSERS prior to July 22, 1983, contribute at 5.25% (Class T-C members) or at 6.50% (Class T-D members) of the member's qualifying compensation. Members who joined PSERS on or after July 22, 1983, and who were active or inactive as of July 1, 2001, contribute at 6.25% (Class T-C) or at 7.5% (Class T-D) of the member's qualifying compensation. Members who joined PSERS after June 30, 2001, and before July 1, 2011, contribute at 7.5% (Class T-D). For these hires and for members who elected Class T-D, the 7.5% contribution rate began with

service rendered on or after January 1, 2002. Members who joined PSERS after June 30, 2011, contribute at the rate of 7.5% (Class T-E) or 10.3% (Class T-F) of their qualifying compensation. Class T-E and Class T-F members are subject to a "shared risk" provision in Act 120 that could cause the rate in future years to fluctuate between 7.5% and 9.5% for Class T-E and 10.3% and 12.3% for Class T-F.

*Employer Contributions*

The State System's contractually required contribution rate for PSERS for fiscal year ended June 30, 2015, was 20.5% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Per §8327 of the Code, the Commonwealth is required to contribute 50% of the contribution rate directly to PSERS on behalf of the State System, meaning that the amount that the State System actually contributed was 10.25% of covered payroll. The State System's contribution to PSERS for the year ending June 30, 2015, was \$5,213,000. The State System's contributions to PSERS for the years ended June 30, 2014 and 2013, were \$3,940,000 and \$2,752,000, respectively, equal to the required contractual contribution.

*Actuarial Assumptions*

The total PSERS pension liability as of June 30, 2014, was determined by rolling forward PSERS' total pension liability as of the June 30, 2013, actuarial valuation to June 30, 2014, using the following actuarial assumptions, applied to all periods included in the measurement.

- Actuarial cost method is entry age normal, level percent of pay.
- Inflation of 3%.
- Investment return of 7.50%, including inflation.
- Salary increases based on an effective average of 5.5%, which reflects an allowance for inflation, real wage growth of 1.0%, and merit or seniority increases of 1.05%.
- Mortality rates based on the RP-2000 Combined Healthy Annuitant Tables (male and female) with age set back three years for both males and females; for disabled annuitants, the RP-2000 Combined Disabled Tables (male and female) with age set back seven years for males and three years for females.

The actuarial assumptions used in the June 30, 2013, valuation were based on the experience study that was performed for the five-year period ending June 30, 2010. The recommended assumption changes based on this experience study were adopted by the PSERS Board of Trustees at its March 11, 2011, meeting and were effective beginning with the June 30, 2011, actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

PSERS' policy in regard to the allocation of invested plan assets is established and may be amended by the PSERS Board of Trustees. Plan assets are managed with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension. Following is the PSERS Board of Trustees' adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class as of June 30, 2014.

| Asset Class                  | Target Allocation | Long-Term Expected Real Rate of Return |
|------------------------------|-------------------|--|
| Public markets global equity | 19.0%             | 5.0%                                   |
| Private markets (equity)     | 21.0%             | 6.5%                                   |
| Private real estate          | 13.0%             | 4.7%                                   |
| Global fixed income          | 8.0%              | 2.0%                                   |
| U.S. long treasuries         | 3.0%              | 1.4%                                   |
| TIPS                         | 12.0%             | 1.2%                                   |
| High-yield bonds             | 6.0%              | 1.7%                                   |
| Cash                         | 3.0%              | 0.9%                                   |
| Absolute return              | 10.0%             | 4.8%                                   |
| Risk parity                  | 5.0%              | 3.9%                                   |
| MLPs/Infrastructure          | 3.0%              | 5.3%                                   |
| Commodities                  | 6.0%              | 3.3%                                   |
| Financing (LIBOR)            | (9.0%)            | 1.1%                                   |
|                              | <u>100.0%</u>     |  |

The discount rate used to measure the total PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, PSERS' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on PSERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the State System's proportionate share of the PSERS net pension liability calculated using the discount rate of 7.50%, as well as what the PSERS net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%) or one percentage point higher (8.50%) than the current rate.

**Sensitivity of the State System's Proportionate Share of the PSERS Net Pension Liability to Changes in the Discount Rate**

| <i>(in thousands)</i> |                                |                      |
|-----------------------|--------------------------------|----------------------|
| 1% Decrease<br>6.50%  | Current Discount<br>Rate 7.50% | 1% Increase<br>8.50% |
| \$88,128              | \$70,650                       | \$55,731             |

**Fiduciary Net Position**

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions and pension expense, the fiduciary net position of PSERS and additions to or deductions from PSERS's fiduciary net position have been determined on the same basis as they are reported in the PSERS's financial statements. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Detailed information about PSERS' fiduciary net position is available in the PSERS Comprehensive Annual Financial Report, which can be found at [www.psers.state.pa.us](http://www.psers.state.pa.us).

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2015, the amount recognized as the State System's proportionate share of the PSERS

net pension liability, plus the related PSERS pension support provided by the Commonwealth, is as follows.

| <i>(in thousands)</i>  |               |
|--|---------------|
| Total PSERS net pension liability associated with the State System                                     | \$141,300,000 |
| Commonwealth's proportionate share of the PSERS net pension liability associated with the State System | 70,650,000    |
| State System's proportionate share of the PSERS net pension liability                                  | \$70,650,000  |

PSERS measured the net pension liability as of June 30, 2014. The total PSERS pension liability used to calculate the net pension liability was determined by rolling forward the total pension liability calculated as of June 30, 2013, to June 30, 2014. PSERS calculated the employer's proportion of the net pension liability using the employer's one-year reported covered payroll in relation to all participating employers' one-year reported covered payroll. At June 30, 2014, the State System's proportion was .1785%, an increase of .0051% from its proportion calculated as of June 30, 2013.

For the year ended June 30, 2015, the State System recognized PSERS' pension expense of \$6,663,000. At June 30, 2015, deferred outflows of resources and deferred inflows of resources related to the PSERS pension are as follows.

| <i>(in thousands)</i>  |                                      |                                     |
|--|--------------------------------------|-------------------------------------|
|  | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
| Net difference between projected and actual investment earnings                          | -                                    | \$5,051                             |
| Changes in proportions   | \$1,682                              | -                                   |
| Difference between employer contributions and proportionate share of total contributions | 295                                  | -                                   |
| Contributions after the measurement date   | 5,213                                | -                                   |
|  | \$7,190                              | \$5,051                             |

The State System will recognize the \$5,213,000 reported as deferred outflows of resources resulting from pension contributions after the measurement date as a reduction of the PSERS net pension liability in the year ended June 30, 2016. Other

amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as PSERS pension expense as follows.

(in thousands)

| Fiscal Year Ended | Amortization |
|-------------------|--------------|
| June 30, 2016     | (\$786)      |
| June 30, 2017     | (\$786)      |
| June 30, 2018     | (\$786)      |
| June 30, 2019     | (\$786)      |
| June 30, 2020     | \$70         |

**ARP**

The ARP is a defined contribution plan administered by the State System. Benefits equal amounts contributed to the plan plus investment earnings. Act 188 empowers the Board to establish and amend benefits provisions. The State Employees' Retirement Code establishes the employer contribution rate for the ARP, while the Board establishes the employee contribution rates. Active members contribute at a rate of 5% of their qualifying compensation. The State System recognizes annual pension expenditures equal to its contractually required contributions to the plan. The State System's contribution rate on June 30, 2015 and 2014, was 9.29% of qualifying compensation. The contributions to the ARP for the years ended June 30, 2015 and 2014, were \$44,619,000 and \$43,869,000, respectively, from the State System; and \$23,903,000 and \$23,802,000, respectively, from active members. No liability is recognized for the ARP.

**(5) POSTRETIREMENT BENEFITS**

State System employees who retire after meeting specified service and age requirements become eligible for participation in one of two defined health care benefits plans, referred to here as the *System Plan* and the *Retired Employees Health Program*. These plans include hospital, medical/surgical, and major medical coverage, and provide a Medicare supplement for individuals over age 65.

**System Plan**

*Plan Description*

Employee members of the Association of Pennsylvania State College and University Faculties (APSCUF), the State College and University Professional Association (SCUPA),

Security Police and Fire Professionals of America (SPFPA), Pennsylvania Nurses Association (PNA), and nonrepresented employees participate in a single-employer defined benefits health care plan administered by the State System (System Plan). The System Plan provides eligible retirees and their eligible dependents with health care benefits and tuition waivers at any of the 14 State System universities. Act 188 empowers the Board to establish and amend benefits provisions. The System Plan has no plan assets and no financial report is prepared.

*Funding Policy*

The contribution requirements of plan members and the State System are established and may be amended by the Board. The System Plan is funded on a pay-as-you-go basis; i.e., premiums are paid to an insurance company and various health maintenance organizations to fund the health care benefits provided to current retirees. Tuition waivers are provided by the retiree's sponsoring university as they are granted. The State System paid premiums of \$36,869,000 and \$44,201,000 for the fiscal years ending June 30, 2015 and 2014, respectively. Plan members receiving benefits contribute at various rates, depending upon when they retire, whether they are eligible for Medicare, the contribution rate in effect on the day of their retirement, the contribution rate for active employees, and applicable collective bargaining agreements. Following are the contribution rates of plan members as of June 30, 2015.

- Eligible plan members receiving benefits who retired prior to July 1, 2005, are not required to make contributions.
- Nonfaculty coaches who retired on or after July 1, 2005, pay a percentage of their final annual gross salary at the time of retirement.
- Other eligible annuitants who retired on or after July 1, 2005, and prior to July 1, 2008, and who are under age 65 pay 10% of the plan premium in effect on the day of retirement. When these annuitants become eligible for Medicare, they pay 15% of the current cost of their Medicare coverage and current cost of coverage for covered dependents. The rate changes annually, and future adjustments will apply if contributions increase for active employees.
- Other eligible annuitants who retire on or after July 1, 2008, pay 15% of the plan premium in effect on their retirement date. Future

adjustments will apply if contributions increase for active employees.

Total contributions made by plan members were \$4,272,000 and \$3,969,000, or approximately 10.4% and 8.2% of the total premiums, for the fiscal years ending June 30, 2015 and 2014, respectively.

#### *Annual OPEB Cost and Net OPEB Obligation*

The State System's annual other postemployment benefit (OPEB) cost is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that, if paid annually, is projected to cover normal cost plus the annual portion of the unfunded actuarial liability amortized over 30 years. The following shows the components of the State System's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the State System's net OPEB obligation.

| <i>(in thousands)</i>           | June 30,<br>2015   | June 30,<br>2014   |
|---------------------------------|--------------------|--------------------|
| Annual required contribution    | \$102,000          | \$127,861          |
| Interest on net OPEB obligation | 42,800             | 39,257             |
| Adjustment to ARC               | (56,253)           | (49,536)           |
| Annual OPEB cost (expense)      | 88,547             | 117,582            |
| Contributions made              | (36,869)           | (44,201)           |
| Increase in net OPEB obligation | 51,678             | 73,381             |
| Net OPEB obligation at July 1   | 1,007,071          | 933,690            |
| Net OPEB obligation at June 30  | <u>\$1,058,749</u> | <u>\$1,007,071</u> |

The State System's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for June 30, 2015, and the two preceding years were as follows.

| <i>(in thousands)</i> |                  |  |                     |
|-----------------------|------------------|--|---------------------|
| Fiscal Year Ended     | Annual OPEB Cost | Percentage of Annual OPEB Cost Contributed | Net OPEB Obligation |
| June 30, 2013         | \$112,270        | 38.3%                                      | \$933,690           |
| June 30, 2014         | \$117,582        | 37.6%                                      | \$1,007,071         |
| June 30, 2015         | \$88,547         | 41.6%                                      | \$1,058,749         |

#### *Funded Status and Funding Progress*

The funded status of the plan as of July 1, 2014, the most recent actuarial valuation date, was as follows.

| <i>(in thousands)</i>                             |                    |
|---|--------------------|
| Actuarial accrued liability (AAL)                 | \$1,194,849        |
| Actuarial value of plan assets                    | 0                  |
| Unfunded actuarial accrued liability (UAAL)       | <u>\$1,194,849</u> |
| Funded ratio (actuarial value of plan assets/AAL) | 0%                 |
| Covered payroll (active plan members)             | \$589,917          |
| UAAL as a percentage of covered payroll           | 203%               |

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### *Actuarial Methods and Assumptions*

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefits costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2014, actuarial valuation, the projected unit credit method was used with a 4.25% investment rate of return, which is the rate expected to be earned on the State System's operating

portfolio. The health care cost trend rate used was 6.5% in 2014, 6.0% in 2015, and 5.5% in 2016 through 2020, with rates gradually decreasing from 5.4% in 2021 to 3.8% in 2075 and later based on the Society of Actuaries Long-Run Medical Cost Trend Model. The UAAL is being amortized as a level percentage of payroll on a closed basis. The remaining amortization period at July 1, 2014, was 21 years.

**Retired Employees Health Program**

*Plan Description*

Employee members of the American Federation of State, County and Municipal Employees (AFSCME), Pennsylvania Doctors Alliance (PDA), and Pennsylvania Social Services Union (PSSU) participate in the Retired Employees Health Program (REHP), which is sponsored by the Commonwealth and administered by the Pennsylvania Employee Benefits Trust Fund (PEBTF). The REHP provides eligible retirees and their eligible dependents with health care benefits. Benefits provisions are established and may be amended under pertinent statutory authority. The REHP neither issues a stand-alone financial report nor is it included in the report of a public employee retirement system or other entity.

*Funding Policy*

The contribution requirements of plan members covered under collective bargaining agreements are established by the collective bargaining agreements. The contribution requirements of nonrepresented plan members and contributing entities are established and may be amended by the Commonwealth's Office of Administration and the Governor's Budget Office. Plan members who enrolled prior to July 1, 2005, are not required to make contributions. Plan members who enrolled after July 1, 2005, contribute a percentage of their final salary, the rate of which varies based on the plan member's enrollment date. Agency member (employer) contributions are established primarily on a pay-as-you-go basis. In fiscal year 2014/15, the State System contributed \$334 for each current active employee per biweekly pay period. The State System made contributions of \$30,765,000, \$28,584,000, and \$25,638,000 for the fiscal years ending June 30, 2015, 2014, and 2013, respectively, equal to the required contributions for the year. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether

the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

**(6) WORKERS' COMPENSATION**

The State System is self-insured for workers' compensation losses. For claims occurring prior to July 1, 1995, State System universities must pay up to \$100,000; for claims occurring on or after July 1, 1995, State System universities must pay up to \$200,000. Claims in excess of the self-insurance limits are funded through the Workers' Compensation Collective Reserve Fund (Reserve Fund), to which all State System universities contribute an amount determined by an independent actuarial study. Based on updated actuarial studies, the universities contributed \$1,405,000 and \$1,875,000 to the Reserve Fund during the years ended June 30, 2015 and 2014, respectively.

For the years ended June 30, 2015 and 2014, the aggregate liability for claims under the self-insurance limit was \$9,825,000 and \$9,902,000, respectively. The Reserve Fund assets of \$12,724,000 and \$11,808,000 are equal to the liability for claims in excess of the self-insurance limits for the years ended June 30, 2015 and 2014, respectively. Changes in the workers' compensation claims liability in fiscal years 2015 and 2014 follow.

*(in thousands)*

| Year | Beginning Balance | Current Year Claims and Changes in Estimates | Claim Payments | Ending Balance |
|------|-------------------|--|----------------|----------------|
| 2014 | \$21,344          | \$5,244                                      | \$4,878        | \$21,710       |
| 2015 | \$21,710          | \$5,177                                      | \$4,337        | \$22,550       |

**(7) COMPENSATED ABSENCES**

Changes in the compensated absences liability in fiscal years 2015 and 2014 are as follows.

*(in thousands)*

| Year | Beginning Balance | Current Changes in Estimates | Less Payouts | Ending Balance |
|------|-------------------|------------------------------|--------------|----------------|
| 2014 | \$109,909         | \$11,536                     | \$6,735      | \$114,710      |
| 2015 | \$114,710         | \$11,272                     | \$11,342     | \$114,640      |

**(8) BONDS PAYABLE**

Bonds payable on June 30, 2015 and 2014, consisted of several outstanding tax-exempt revenue bond series issued by the Pennsylvania Higher Educational Facilities Authority (PHEFA). In connection with the bond issuance, the State System entered into a loan agreement with PHEFA under which the State System has pledged its full faith and credit for the repayment of the bonds. The

loan constitutes an unsecured general obligation of the State System. The bonds were issued to provide funds to undertake various capital projects at the universities or to advance refund certain previously issued bonds.

Activity for the various bond series for the years ended June 30, 2015 and 2014, was as follows.

**Bonds Payable**  
**June 30, 2015 and 2014**  
*(in thousands)*

| Description  | Original Issuance  | Weighted Average Interest Rate | Balance June 30, 2013 | 2014 Bonds Issued | 2014 Bonds Redeemed/Refunded | Balance June 30, 2014 | 2015 Bonds Issued | 2015 Bonds Redeemed/Refunded | Balance June 30, 2015 | Current Portion |
|--|--------------------|--------------------------------|-----------------------|-------------------|------------------------------|-----------------------|-------------------|------------------------------|-----------------------|-----------------|
| Series Z issued March 2004, final maturity June 2024   | \$71,760           | 4.04%                          | \$39,300              | -                 | \$39,300                     | -                     | -                 | -                            | -                     | -               |
| Series AA issued July 2004, final maturity June 2024   | 28,750             | 4.65%                          | 15,785                | -                 | 15,785                       | -                     | -                 | -                            | -                     | -               |
| Series AC issued July 2005, final maturity June 2025   | 52,650             | 4.87%                          | 33,905                | -                 | 2,810                        | \$31,095              | -                 | \$31,095                     | -                     | -               |
| Series AE issued July 2006, final maturity June 2036   | 103,290            | 4.95%                          | 79,835                | -                 | 4,030                        | 75,805                | -                 | 75,805                       | -                     | -               |
| Series AF issued July 2007, final maturity June 2037   | 68,230             | 5.00%                          | 56,720                | -                 | 2,195                        | 54,525                | -                 | 2,305                        | \$52,220              | \$2,420         |
| Series AG issued March 2008, final maturity June 2024  | 101,335            | 4.85%                          | 77,505                | -                 | 7,000                        | 70,505                | -                 | 10,875                       | 59,630                | 11,485          |
| Series AH issued July 2008, final maturity June 2038   | 140,760            | 4.67%                          | 123,025               | -                 | 4,020                        | 119,005               | -                 | 4,220                        | 114,785               | 4,435           |
| Series AI issued August 2008, final maturity June 2025 | 32,115             | 4.19%                          | 23,510                | -                 | 1,785                        | 21,725                | -                 | 1,845                        | 19,880                | 1,910           |
| Series AJ issued July 2009, final maturity June 2039   | 123,985            | 4.88%                          | 109,800               | -                 | 4,515                        | 105,285               | -                 | 4,835                        | 100,450               | 5,245           |
| Series AK issued Sept. 2009, final maturity June 2024  | 47,310             | 4.00%                          | 35,945                | -                 | 3,705                        | 32,240                | -                 | 3,795                        | 28,445                | 3,910           |
| Series AL issued July 2010, final maturity June 2035   | 135,410            | 5.00%                          | 115,880               | -                 | 25,815                       | 90,065                | -                 | 7,710                        | 82,355                | 7,935           |
| Series AM issued July 2011, final maturity June 2036   | 119,085            | 4.65%                          | 112,160               | -                 | 3,990                        | 108,170               | -                 | 4,200                        | 103,970               | 4,420           |
| Series AN issued March 2012, final maturity June 2023  | 76,810             | 5.00%                          | 76,435                | -                 | 1,070                        | 75,365                | -                 | 4,000                        | 71,365                | 8,235           |
| Series AO issued July 2013, final maturity June 2038   | 30,915             | 4.28%                          | -                     | \$30,915          | 920                          | 29,995                | -                 | 1,040                        | 28,995                | 1,075           |
| Series AP issued May 2014, final maturity June 2024    | 46,110             | 4.34%                          | -                     | 46,110            | -                            | 46,110                | -                 | 2,685                        | 43,425                | 2,940           |
| Series AQ issued May 2015, final maturity June 2036    | 94,975             | 4.71%                          | -                     | -                 | -                            | -                     | \$94,975          | -                            | 94,975                | 1,880           |
| <b>Total</b>   | <b>\$1,273,490</b> | <b>-</b>                       | <b>\$899,805</b>      | <b>\$77,025</b>   | <b>\$116,940</b>             | <b>\$859,890</b>      | <b>\$94,975</b>   | <b>\$154,410</b>             | <b>\$800,455</b>      | <b>\$55,890</b> |

Principal and interest requirements to maturity are as follows.

| <i>(in thousands)</i> |                  |                  |                    |
|-----------------------|------------------|------------------|--------------------|
|                       | <b>Principal</b> | <b>Interest</b>  | <b>Total</b>       |
| 2016                  | \$55,890         | \$38,408         | \$94,298           |
| 2017                  | 62,100           | 35,235           | 97,335             |
| 2018                  | 61,445           | 32,242           | 93,687             |
| 2019                  | 64,955           | 29,299           | 94,254             |
| 2020                  | 72,260           | 26,212           | 98,472             |
| 2021–2025             | 266,190          | 87,100           | 353,290            |
| 2026–2030             | 137,905          | 36,321           | 174,226            |
| 2031–2035             | 64,675           | 11,310           | 75,985             |
| 2036–2039             | 15,035           | 1,154            | 16,189             |
| <b>Total</b>          | <b>\$800,455</b> | <b>\$297,281</b> | <b>\$1,097,736</b> |

### **(9) DEBT REFUNDING**

In May 2015, the net proceeds from the Series AQ revenue bonds, together with funds provided by the State System, were used to purchase U.S. Government Securities that were deposited irrevocably in trust with an escrow agent to current refund Series AC and advance refund Series AE revenue bonds. This refunding was performed to reduce debt service by approximately \$9,405,000 and resulted in an economic gain (difference between the present values of the old and new debt service payments) of approximately \$9,034,000. The economic gain is reported as a deferred outflow of resources. As of June 30, 2015, \$0 of Series AC and \$71,565,000 of Series AE Revenue Bonds remained outstanding, and the fair market

value of the escrow account was \$74,877,000. The funds in escrow will be used to pay the December 15, 2015, interest payment and the June 30, 2016, principal and interest payment of Series AE. Neither the funds in escrow nor the outstanding balance of Series AE is reflected in the balance sheet.

### **(10) RATING ACTIONS**

The State System's outstanding bonds are assigned an Aa3 rating from Moody's Investors Service, Inc. In April 2015, Moody's reaffirmed the outlook for the rating as *negative*. In April 2015, Fitch Ratings downgraded the State System's rating from AA to AA- and revised the outlook from *negative* to *stable*.

### (11) CAPITAL ASSETS

The classifications of capital assets and related depreciation at June 30, 2015 and 2014, follow.

(in thousands)

|  | Balance<br>June 30,<br>2013 | 2013/14<br>Additions | 2013/14<br>Retirements/<br>Adjustments | Balance<br>June 30,<br>2014 | 2014/15<br>Additions | 2014/15<br>Retirements/<br>Adjustments | Balance<br>June 30,<br>2015 |
|--|-----------------------------|----------------------|--|-----------------------------|----------------------|--|-----------------------------|
| Land   | \$29,263                    | \$2,954              | \$143                                  | \$32,360                    | -                    | -                                      | \$32,360                    |
| Construction in progress                           | 103,782                     | 56,997               | (90,573)                               | 70,206                      | \$65,737             | (\$36,799)                             | 99,144                      |
| <b>Total capital assets not being depreciated</b>  | <b>133,045</b>              | <b>59,951</b>        | <b>(90,430)</b>                        | <b>102,566</b>              | <b>65,737</b>        | <b>(36,799)</b>                        | <b>131,504</b>              |
| Buildings, including improvements                  | 1,953,267                   | 31,516               | 55,017                                 | 2,039,800                   | 18,588               | (2,203)                                | 2,056,185                   |
| Improvements other than buildings                  | 242,462                     | 8,159                | 13,877                                 | 264,498                     | 4,414                | 5,867                                  | 274,779                     |
| Equipment and furnishings                          | 445,431                     | 19,135               | (9,809)                                | 454,757                     | 15,292               | (15,921)                               | 454,128                     |
| Library books                                      | 83,911                      | 1,181                | (1,402)                                | 83,690                      | 894                  | (2,644)                                | 81,940                      |
| <b>Total capital assets being depreciated</b>      | <b>2,725,071</b>            | <b>59,991</b>        | <b>57,683</b>                          | <b>2,842,745</b>            | <b>39,188</b>        | <b>(14,901)</b>                        | <b>2,867,032</b>            |
| Less accumulated depreciation:                     |                             |                      |  |                             |                      |  |                             |
| Buildings and improvements                         | (703,610)                   | (79,062)             | 5,417                                  | (777,255)                   | (79,045)             | 13,342                                 | (842,958)                   |
| Land improvements                                  | (112,279)                   | (9,721)              | 416                                    | (121,584)                   | (10,379)             | 439                                    | (131,524)                   |
| Equipment and furnishings                          | (339,086)                   | (29,276)             | 12,996                                 | (355,366)                   | (28,215)             | 22,374                                 | (361,207)                   |
| Library books                                      | (73,566)                    | (2,134)              | 1,402                                  | (74,298)                    | (2,013)              | 2,648                                  | (73,663)                    |
| <b>Total accumulated depreciation</b>              | <b>(1,228,541)</b>          | <b>(120,193)</b>     | <b>20,231</b>                          | <b>(1,328,503)</b>          | <b>(119,652)</b>     | <b>38,803</b>                          | <b>(1,409,352)</b>          |
| <b>Total capital assets being depreciated, net</b> | <b>1,496,530</b>            | <b>(60,202)</b>      | <b>77,914</b>                          | <b>1,514,242</b>            | <b>(80,464)</b>      | <b>23,902</b>                          | <b>1,457,680</b>            |
| <b>Capital assets, net</b>                         | <b>\$1,629,575</b>          | <b>(\$251)</b>       | <b>(\$12,516)</b>                      | <b>\$1,616,808</b>          | <b>(\$14,727)</b>    | <b>(\$12,897)</b>                      | <b>\$1,589,184</b>          |

### (12) DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

The classifications of deferred outflows of resources and deferred inflows of resources at June 30, 2015 and 2014, follow.

(in thousands)

|   | June 30,<br>2015 | June 30,<br>2014 |
|---|------------------|------------------|
| <b>Deferred Outflows of Resources</b>       |                  |                  |
| Net pension liability related (see note 4)  | \$64,207         | -                |
| Unamortized loss on refunding of debt       | 9,349            | \$6,527          |
| <b>Total Deferred Outflows of Resources</b> | <b>\$73,556</b>  | <b>\$6,527</b>   |
| <b>Deferred Inflows of Resources</b>        |                  |                  |
| Net pension liability related (see note 4)  | \$14,100         | -                |
| Unamortized gain on refunding of debt       | 1,211            | \$332            |
| <b>Total Deferred Inflows of Resources</b>  | <b>\$15,311</b>  | <b>\$332</b>     |

### (13) CONTINGENCIES AND COMMITMENTS

#### Contingencies

The nature of the educational industry is such that, from time to time, the State System is exposed to various risks of loss related to torts; alleged negligence; acts of discrimination; breach of contract; labor disputes; disagreements arising from the interpretation of laws or regulations; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. While some of these claims may be for substantial amounts, they are not unusual in the ordinary course of providing educational services in a higher education system.

The State System receives support from federal and Commonwealth grant programs, primarily for student financial assistance. Entitlement to the resources requires compliance with terms of the grant agreements and applicable regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits by the grantors. As of June 30, 2015, the State System estimates that adjustments, if

any, as a result of such audits would not have a material adverse effect on the accompanying financial statements, with one exception: In August 2015 the State System completed an analysis and reconciliation of almost 4,400 student accounts at Cheyney University for fiscal years 2011/12, 2012/13, and 2013/14. It was determined that as a result of deficiencies in the University's policies, processes, and procedures related to the financial aid function, noncompliance with federal regulations in the administration and delivery of federal financial aid totaled \$29.6 million over the three years. The State System, which undertook the analysis in consultation with the U.S. Department of Education (DOE), self-reported the findings to the DOE in August. No action has been taken at this point by the DOE and the determination of any amounts to be repaid is uncertain until communication is received from the DOE. The State System has contracted with the third-party consultant who completed the financial aid analysis to provide financial aid leadership on the University's campus and full service administration of the University's federal financial aid programs beginning in fiscal year 2014/15. The State System is now closely monitoring the financial aid function at the University.

The State System is self-insured for workers' compensation up to stated limits (note 6). For all other risks of loss, the State System pays annual premiums to the Commonwealth to participate in its Risk Management Program. The State System does not participate in any public entity risk pools, and does not retain risk related to any aforementioned exposure, except for those amounts incurred relative to policy deductibles that are not significant. The State System has not significantly reduced any of its insurance coverage from the prior year. Settled claims have not significantly exceeded the State

System's insurance coverage in any of the past three years. It is not expected that the resolution of any outstanding claims and litigation will have a material adverse effect on the accompanying financial statements.

#### **Affordable Care Act Requirements**

New regulations under the federal Affordable Care Act require the State System to complete and submit various reports and forms to employees and the Internal Revenue Service (IRS) between January 31, 2016, and March 31, 2016, for the calendar year ending December 31, 2015. Failure to submit the required information accurately and on time could result in significant IRS penalties. The State System is in the process of implementing the Affordable Care Act requirements and expects to be in compliance by the applicable deadlines. No reporting or compliance penalties are anticipated as of June 30, 2015.

#### **Construction Commitments**

Authorized expenditures for construction projects unexpended as of June 30, 2015 and 2014, were approximately \$69,604,000 and \$75,162,000, respectively.

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#### **(14) SUBSEQUENT EVENT**

In September 2015, PHEFA issued Series AR tax-exempt revenue bonds in the amount of \$102,365,000. The net proceeds from the Series AR revenue bonds were used to finance capital projects at several universities. In connection with the bond issuance, the State System entered into a loan agreement with PHEFA under which the State System pledged its full faith and credit for repayment of bonds.

**REQUIRED SUPPLEMENTARY INFORMATION**  
Years Ended June 30, 2015 and 2014  
(Unaudited)

**Schedule of Funding Progress for the System Plan (OPEB)**  
(in thousands)

| Actuarial<br>Valuation Date | Actuarial Value<br>of Assets<br>(a) | Actuarial Accrued<br>Liability (AAL)<br>(b) | Unfunded<br>AAL (UAAL)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL as a<br>Percentage of<br>Covered Payroll<br>((b-a)/c) |
|-----------------------------|-------------------------------------|---|---------------------------------|--------------------------|---------------------------|--|
| July 1, 2012                | \$0                                 | \$1,420,502                                 | \$1,420,502                     | 0%                       | \$566,753                 | 251%   |
| July 1, 2013                | \$0                                 | \$1,473,632                                 | \$1,473,632                     | 0%                       | \$583,755                 | 252%   |
| July 1, 2014                | \$0                                 | \$1,194,849                                 | \$1,194,849                     | 0%                       | \$589,917                 | 203%   |

**Schedule of Funding Progress for the REHP (OPEB)**  
(in thousands)

The information below relates to the Commonwealth's REHP as a whole; i.e., it is inclusive of all participating Commonwealth agencies and instrumentalities. Nearly all Commonwealth agencies and instrumentalities participate in the REHP.

| Actuarial<br>Valuation Date | Actuarial Value<br>of Assets<br>(a) | Actuarial Accrued<br>Liability (AAL)<br>(b) | Unfunded<br>AAL (UAAL)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL as a<br>Percentage of<br>Covered Payroll<br>((b-a)/c) |
|-----------------------------|-------------------------------------|---|---------------------------------|--------------------------|---------------------------|--|
| July 1, 2012                | \$71,630                            | \$12,843,700                                | \$12,772,070                    | .56%                     | \$4,130,000               | 309%   |
| July 1, 2013                | \$82,060                            | \$13,234,040                                | \$13,151,980                    | .62%                     | \$4,264,000               | 308%   |
| January 1, 2015             | \$144,744                           | \$16,134,419                                | \$15,989,675                    | .90%                     | \$4,289,000               | 373%   |

**Schedule of Proportionate Share of SERS Net Pension Liability (NPL)**  
 Determined as of December 31, 2014, SERS Measurement Date  
 (in thousands)

| Fiscal Year | State System's Proportion | State System's Proportionate Share | State System's Covered-Employee Payroll | State System's Proportionate Share of NPL as a % of Covered-Employee Payroll | SERS Fiduciary Net Position as a % of Total Pension Liability |
|-------------|---------------------------|------------------------------------|---|--|---|
| 2014/15     | .1785%                    | \$728,094                          | \$296,967                               | 245%   | 64.8%   |

**SERS Schedule of Contributions**  
 (in thousands)

| Fiscal Year | Contractually Required Contributions | Contributions Recognized by SERS in FY 2014/15 | Contribution Deficiency (Excess) | Covered-Employee Payroll | Contributions as a % of Covered-Employee Payroll |
|-------------|--------------------------------------|--|----------------------------------|--------------------------|--|
| 2014/15     | \$57,837                             | \$57,837                                       | \$0                              | \$296,967                | 19.5%  |

**Schedule of Proportionate Share of PSERS Net Pension Liability**  
 Determined as of June 30, 2014, PSERS Measurement Date  
 (in thousands)

| Fiscal Year | PSERS Net Pension Liability |                                    |                                    |           | State System's Covered-Employee Payroll | State System's Proportionate Share of NPL as a % of Covered-Employee Payroll | PSERS Fiduciary Net Position as a % of Total Pension Liability |
|-------------|-----------------------------|------------------------------------|------------------------------------|-----------|---|--|--|
|             | State System's Proportion   | State System's Proportionate Share | Commonwealth's Proportionate Share | Total     |   |  |  |
| 2014/15     | .1785%                      | \$70,650                           | \$70,650                           | \$141,350 | \$22,776                                | 310%   | 57.2%  |

**PSERS Schedule of Contributions**  
 (in thousands)

| Fiscal Year | Contractually Required Contributions | Contributions Recognized by PSERS in FY 2014/15 | Contribution Deficiency (Excess) | Covered-Employee Payroll | Contributions as a % of Covered-Employee Payroll |
|-------------|--------------------------------------|---|----------------------------------|--------------------------|--|
| 2014/15     | \$5,236                              | \$5,236   | \$0                              | \$22,776                 | 23.0%  |

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Governors  
Pennsylvania State System of Higher Education  
Harrisburg, Pennsylvania

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and the aggregate discretely presented component units, of the Pennsylvania State System of Higher Education ("the State System"), a component unit of the Commonwealth of Pennsylvania, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the State System's basic financial statements, and have issued our report thereon dated September 28, 2015. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component units, which represent 100 percent of the total assets, 100 percent of the total net assets, and 100 percent of the total revenues of the discretely presented component units, as described in our report on the State System's financial statements. The financial statements of the discretely presented component units were not audited in accordance with *Government Auditing Standards*.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the State System's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the State System's internal control. Accordingly, we do not express an opinion on the effectiveness of the State System's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the State System's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

**CliftonLarsonAllen LLP**

Harrisburg, Pennsylvania  
September 28, 2015

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA**

**SINGLE AUDIT REPORT**

**YEAR ENDED JUNE 30, 2015**

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SINGLE AUDIT REPORT  
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YEAR ENDED JUNE 30, 2015**

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**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR FEDERAL PROGRAM, ON INTERNAL CONTROL OVER COMPLIANCE, AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY OMB CIRCULAR A-133**

Board of Governors  
Pennsylvania State System of Higher Education  
Harrisburg, Pennsylvania

**Report on Compliance for Each Major Federal Program**

We have audited Pennsylvania State System of Higher Education's ("the State System") compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the State System's major federal programs for the year ended June 30, 2015. The State System's major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs. The State System's basic financial statements include the operations of discretely presented component units. Federal awards received by the discretely presented component units are not included in the State System's Schedule of Expenditures of Federal Awards for the year ended June 30, 2015. Our audit, described below, did not include the operations of the discretely presented component units because they did not receive federal awards or they engaged other auditors to perform an audit in accordance with OMB Circular A-133.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of the State System's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the State System's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the State System's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the State System complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

### ***Other Matters***

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2015-001 through 2015-010. Our opinion on each major federal program is not modified with respect to these matters.

The State System's responses to the noncompliance findings identified in our audit are described in the accompanying Appendix A – Management's Responses to Current Year Findings. The State System's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

### **Report on Internal Control Over Compliance**

Management of the State System is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the State System's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the State System's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance, as described in the accompanying Schedule of Findings and Questioned Costs as items 2015-001 through 2015-010 that we consider to be significant deficiencies.

**Report on Internal Control Over Compliance (Continued)**

The State System’s responses to the internal control over compliance findings identified in our audit are described in the accompanying Appendix A – Management’s Responses to Current Year Findings. The State System’s responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the result of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133**

We have audited the financial statements of the business-type activities and the aggregate discretely presented component units of the State System, a component unit of the Commonwealth of Pennsylvania as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the State System’s basic financial statements. We issued our report thereon dated September 28, 2015, which contained unmodified opinions on those financial statements. We did not audit the financial statements of the discretely presented component units, which represent 100% percent, 100% percent, and 100% percent, respectively, of the assets, net assets, and revenues of the discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component units, is based solely on the reports of the other auditors. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



**CliftonLarsonAllen LLP**

Harrisburg, Pennsylvania  
March 25, 2016

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor    | Federal<br>CFDA<br>Number | Federal<br>Expenditures |
|--|---------------------------|-------------------------|
| <u>U.S. Department of Education Clusters</u>                         |                           |                         |
| Student Financial Assistance Cluster                                 |                           |                         |
| Federal Supplemental Education Opportunity Grants                    | 84.007                    | \$ 3,317,768            |
| Federal Work-Study Program   | 84.033                    | 5,157,115               |
| Federal Perkins Loans Outstanding                                    | 84.038                    | 41,065,414              |
| Federal Pell Grant Program   | 84.063                    | 145,724,432             |
| Federal Direct Student Loans   | 84.268                    | 743,326,743             |
| Teacher Education Assistance for College and Higher Education Grants | 84.379                    | 453,424                 |
| Federal Nursing Loans Outstanding                                    | 93.364                    | <u>473,410</u>          |
| Total Student Financial Assistance Cluster                           |                           | 939,518,306             |
| TRIO Cluster   |                           | 5,009,748               |
| <u>Other</u>   |                           |                         |
| Total Research and Development Cluster                               |                           | 3,410,987               |
| Total Other Federal Awards   |                           | <u>15,606,088</u>       |
| Total Expenditures of Federal Awards                                 |                           | <u>\$ 963,545,129</u>   |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
TRIO CLUSTER  
YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor | Grant Number        | Federal<br>CFDA<br>Number | University   | Federal<br>Expenditures |
|---|---------------------|---------------------------|--------------|-------------------------|
| <u>U.S. Department of Education</u>                               |                     |                           |              |                         |
| TRIO - Student Support Services                                   | P042A101265-13      | 84.042A                   | Bloomsburg   | \$ 5,300                |
| TRIO - Student Support Services                                   | P042A101265-14      | 84.042A                   | Bloomsburg   | 260,899                 |
| TRIO - Student Support Services                                   | P042A100147-13      | 84.042A                   | California   | 16,768                  |
| TRIO - Student Support Services                                   | P042A100147-14      | 84.042A                   | California   | 259,126                 |
| TRIO - Student Support Services                                   | P042A100469-10      | 84.042                    | Clarion      | 322,858                 |
| TRIO - Student Support Services                                   | P042A100594-14      | 84.042A                   | ESU          | 41,008                  |
| TRIO - Student Support Services                                   | P042A100594-15      | 84.042A                   | ESU          | 157,323                 |
| TRIO - Student Support Services                                   | P042A101003-13      | 84.042A                   | Kutztown     | 39,803                  |
| TRIO - Student Support Services                                   | P042A101003-14      | 84.042A                   | Kutztown     | 268,050                 |
| TRIO - Student Support Services                                   | P042A100997-13 & 14 | 84.042A                   | Lock Haven   | 219,862                 |
| TRIO - Student Support Services                                   | P042A100342         | 84.042A                   | Mansfield    | 246,956                 |
| TRIO - Student Support Services                                   | P042A100378         | 84.042A                   | West Chester | 267,026                 |
| Total TRIO - Student Support Services                             |                     |                           |              | <u>2,104,979</u>        |
| TRIO - Talent Search  | P044A110159         | 84.044                    | Clarion      | 352,686                 |
| TRIO - Upward Bound   | P047A130363         | 84.047A                   | Bloomsburg   | 152,198                 |
| TRIO - Upward Bound   | P047A130363-14      | 84.047A                   | Bloomsburg   | 244,054                 |
| TRIO - Upward Bound   | P047A120320         | 84.047A                   | California   | 209                     |
| TRIO - Upward Bound   | P047A120320-14      | 84.047A                   | California   | 199,914                 |
| TRIO - Upward Bound   | P047A120320-13      | 84.047A                   | California   | 61,308                  |
| TRIO - Upward Bound   | P047A121736-13      | 84.047A                   | California   | 84,329                  |
| TRIO - Upward Bound   | P047A121736-14      | 84.047A                   | California   | 288,683                 |
| TRIO - Upward Bound   | P047A070541-10      | 84.047A                   | Clarion      | 364,522                 |
| TRIO - Upward Bound   | P047A121574-13      | 84.047A                   | ESU          | 24,885                  |
| TRIO - Upward Bound   | P047A121574-14      | 84.047A                   | ESU          | 404,683                 |
| TRIO - Upward Bound   | P047A121574-15      | 84.047A                   | ESU          | 35,041                  |
| TRIO - Upward Bound   | P047M120160         | 84.047M                   | IUP          | 239,874                 |
| TRIO - Upward Bound   | P047A070763-11      | 84.047                    | Lock Haven   | 212,171                 |
| Total TRIO - Upward Bound   |                     |                           |              | <u>2,311,871</u>        |
| TRIO - McNair Post-Baccalaureate Achievement                      | P217A120039         | 84.217A                   | IUP          | 240,212                 |
| Total TRIO Cluster  |                     |                           |              | <u>\$ 5,009,748</u>     |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
RESEARCH AND DEVELOPMENT CLUSTER  
YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor   | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University       | Federal<br>Expenditures |
|---|---|---------------------------|------------------|-------------------------|
| <u>U.S. Department of Agriculture</u>   |   |                           |                  |                         |
| Forestry Research   | 14-CS-11091900-017                                  | 10.652                    | Lock Haven       | \$ 696                  |
| National Fish and Wildlife Foundation   | Not available                                       | 10.683                    | Lock Haven       | 5,000                   |
| Pass-Through IUP Research Institute:<br>Soil and Water Conservation   | 68-7482-12-502                                      | 10.902                    | Indiana          | <u>21,194</u>           |
| Total U.S. Department of Agriculture  |   |                           |                  | <u>26,890</u>           |
| <u>U.S. Department of the Interior</u>  |   |                           |                  |                         |
| Pass-Through IUP Research Institute:<br>Migratory Bird Monitoring, Assessment<br>and Conservation                           | #940A   | 15.655                    | Indiana          | 1,160                   |
| Natural Resource Stewardship  | P11AC4-836/2  | 15.944                    | East Stroudsburg | 698                     |
| Natural Resource Stewardship  | P11AC4-836/3  | 15.944                    | East Stroudsburg | 12,500                  |
| Natural Resource Stewardship  | P11AC4-836/4  | 15.944                    | East Stroudsburg | 5,041                   |
| Natural Resource Stewardship  | H4560040069   | 15.944                    | East Stroudsburg | <u>1,596</u>            |
| Total Natural Resource Stewardship  |   |                           |                  | <u>19,835</u>           |
| Pass-Through IUP Research Institute:<br>Cooperative Research and Training Programs<br>Resources of the National Park System | P11AC30805  | 15.945                    | Indiana          | <u>3,137</u>            |
| Total U.S. Department of the Interior   |   |                           |                  | <u>24,132</u>           |
| <u>U.S. Department of Justice</u>   |   |                           |                  |                         |
| National Institute of Justice Research, Evaluation,<br>and Development Project Grants                                       | 2014-R2-CX-K008                                     | 16.560                    | West Chester     | <u>103</u>              |
| Total U.S. Department of Justice  |   |                           |                  | <u>103</u>              |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
RESEARCH AND DEVELOPMENT CLUSTER  
YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University   | Federal<br>Expenditures |
|---|---|---------------------------|--------------|-------------------------|
| <u>National Aeronautics and Space Administration</u>              |   |                           |              |                         |
| Pass-Through Science Systems & Applications, Inc:                 |   |                           |              |                         |
| Science   | 21101-12-022  | 43.001                    | Millersville | 214,932                 |
| Science   | 21101-12-022  | 43.001                    | Millersville | 7,107                   |
| Pass-Through Smithsonian Astrophysical Observatory:               |   |                           |              |                         |
| Science   | AR3-14001A  | 43.001                    | West Chester | <u>37,704</u>           |
| Total Science   |   |                           |              | <u>259,743</u>          |
| Total National Aeronautics and Space Administration               |   |                           |              | <u>259,743</u>          |
| <u>National Science Foundation</u>                                |   |                           |              |                         |
| Engineering Grants  | CMMI-1436444  | 47.041                    | Millersville | 75,657                  |
| Mathematical and Physical Sciences                                | PHY-1313871   | 47.049                    | Kutztown     | 31,386                  |
| Mathematical and Physical Sciences                                | DMR-1206231   | 47.049                    | West Chester | 50,821                  |
| Mathematical and Physical Sciences                                | DMR-1107667   | 47.049                    | Clarion      | <u>24,282</u>           |
| Total Mathematical and Physical Sciences                          |   |                           |              | <u>106,489</u>          |
| Geosciences   | EAR-1220317/1358974                                 | 47.050                    | Indiana      | 7,441                   |
| Geosciences   | OCE-1030430   | 47.050                    | Kutztown     | 6,967                   |
| Geosciences   | AGS-1259020   | 47.050                    | Millersville | 8,907                   |
| Geosciences   | AGS-1359720   | 47.050                    | Millersville | 183,398                 |
| Pass-Through IUP Research Institute:                              |   |                           |              |                         |
| Geosciences   | 1325333   | 47.050                    | Indiana      | 18,313                  |
| Geosciences   | PO:OL14077  | 47.050                    | Indiana      | 7,000                   |
| Geosciences   | Not available                                       | 47.050                    | Indiana      | <u>752</u>              |
| Total Geosciences   |   |                           |              | <u>232,778</u>          |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
RESEARCH AND DEVELOPMENT CLUSTER  
YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University       | Federal<br>Expenditures |
|---|---|---------------------------|------------------|-------------------------|
| Computer & Information Science & Engineering                      | CNS-1042508   | 47.070                    | East Stroudsburg | 26,953                  |
| Computer & Information Science & Engineering                      | IIS-1434919   | 47.070                    | Millersville     | 14,091                  |
| Computer & Information Science & Engineering                      | IIS-0968368   | 47.070                    | Millersville     | 16,322                  |
| Computer & Information Science & Engineering                      | IIS-1016900   | 47.070                    | Millersville     | 6,324                   |
| Total Computer and Information Science and Engineering            |   |                           |                  | <u>63,690</u>           |
| Biological Sciences   | 1457177   | 47.074                    | Millersville     | 5,549                   |
| Biological Sciences   | DEB-1036505   | 47.074                    | Millersville     | 1,925                   |
| Biological Sciences   | DEB-1406231   | 47.074                    | West Chester     | 62,371                  |
| Biological Sciences   | IOS-1450588   | 47.074                    | West Chester     | 17,078                  |
| Total Biological Sciences   |   |                           |                  | <u>86,923</u>           |
| Social, Behavioral, and Economic Sciences                         | BCS-1231350   | 47.075                    | Slippery Rock    | 4,808                   |
| Pass-Through IUP Research Institute:                              |   |                           |                  |                         |
| Social, Behavioral, and Economic Sciences                         | BSC-1430754   | 47.075                    | Indiana          | 15,890                  |
| Total Social, Behavioral, and Economic Sciences                   |   |                           |                  | <u>20,698</u>           |
| Education and Human Resources                                     | HRD-1137523   | 47.076                    | Cheyney          | 270,139                 |
| Education and Human Resources                                     | HRD-1408052   | 47.076                    | Cheyney          | 7,233                   |
| Education and Human Resources                                     | DUE-1241663   | 47.076                    | Indiana          | 378,198                 |
| Education and Human Resources                                     | DUE-1259860   | 47.076                    | Indiana          | 153,491                 |
| Education and Human Resources                                     | DUE-1154006   | 47.076                    | Kutztown         | 117,485                 |
| Education and Human Resources                                     | DUE-1458118   | 47.076                    | Kutztown         | 5,717                   |
| Education and Human Resources                                     | DUE-0806660   | 47.076                    | Lock Haven       | 4,614                   |
| Education and Human Resources                                     | DUE-1058829   | 47.076                    | Lock Haven       | 123,675                 |
| Education and Human Resources                                     | DUE-1136359   | 47.076                    | Millersville     | 257,081                 |
| Education and Human Resources                                     | 1417527   | 47.076                    | Millersville     | 55,268                  |
| Education and Human Resources                                     | DUE-0618678   | 47.076                    | Millersville     | 8,460                   |
| Education and Human Resources                                     | DUE-0122954   | 47.076                    | Millersville     | 15,000                  |
| Education and Human Resources                                     | 1107082   | 47.076                    | Shippensburg     | 223,611                 |
| Education and Human Resources                                     | 1140299   | 47.076                    | Shippensburg     | 2,613                   |
| Education and Human Resources                                     | 1154203   | 47.076                    | Shippensburg     | 81,816                  |
| Education and Human Resources                                     | 1245937   | 47.076                    | Shippensburg     | 62,848                  |
| Education and Human Resources                                     | 0941777   | 47.076                    | Shippensburg     | 2,778                   |
| Education and Human Resources                                     | DUE-1245013   | 47.076                    | West Chester     | 107,543                 |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
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RESEARCH AND DEVELOPMENT CLUSTER  
YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University       | Federal<br>Expenditures |
|---|---|---------------------------|------------------|-------------------------|
| Pass-Through Sinclair Community College:                          |   |                           |                  |                         |
| Education and Human Resources                                     | DUE-1245496   | 47.076                    | Bloomsburg       | 45,972                  |
| Pass-Through Ed Lab Group:  |   |                           |                  |                         |
| Education and Human Resources                                     | GSE-1153882   | 47.076                    | California       | 1,519                   |
| Pass-Through Bates College, Lewiston, ME:                         |   |                           |                  |                         |
| Education and Human Resources                                     | DUE-1118600/2051-2037-02 ESUP                       | 47.076                    | East Stroudsburg | 4,648                   |
| Education and Human Resources                                     | DUE-1118600/2051-2037-03 ESUP                       | 47.076                    | East Stroudsburg | 4,784                   |
| Pass-Through University of Central Florida:                       |   |                           |                  |                         |
| Education and Human Resources                                     | DUE-1303732/UCF-61036046                            | 47.076                    | Indiana          | 18,700                  |
| Pass-Through Hofstra University/Husky<br>Research Corporation:    |   |                           |                  |                         |
| Education and Human Resources                                     | DRL-0821965   | 47.076                    | Bloomsburg       | 4,799                   |
| Pass-Through Drexel University:                                   |   |                           |                  |                         |
| Education and Human Resources                                     | HRD-0903924   | 47.076                    | Cheyney          | <u>9,072</u>            |
| Total Education and Human Resources                               |   |                           |                  | <u>1,967,064</u>        |
| Pass Through Jefferson Community and Technical College:           |   |                           |                  |                         |
| International Science and Engineering (OISE)                      | KDT-PS-621  | 47.079                    | California       | <u>24,779</u>           |
| Total National Science Foundation                                 |   |                           |                  | <u>2,578,078</u>        |
| <u>Environmental Protection Agency</u>                            |   |                           |                  |                         |
| Pass Through Board of Trustees of Western Michigan University:    |   |                           |                  |                         |
| Science to Achieve Results (STAR)<br>Research Program             | 83540901  | 66.509                    | West Chester     | <u>4,659</u>            |
| Total Environmental Protection Agency                             |   |                           |                  | <u>4,659</u>            |
| <u>U.S. Department of Health and Human Services</u>               |   |                           |                  |                         |
| Pass-Through IUP Research Institute:                              |   |                           |                  |                         |
| Environmental Health  | R21-DA037380  | 93.113                    | Indiana          | 55,212                  |
| Drug Abuse and Addiction Research Programs                        | 1R15DA035432-01A1                                   | 93.279                    | Bloomsburg       | 64,880                  |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
RESEARCH AND DEVELOPMENT CLUSTER  
YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University       | Federal<br>Expenditures    |
|---|---|---------------------------|------------------|----------------------------|
| Pass-Through PA Department of Health:                             |   |                           |                  |                            |
| Environmental Public Health and Emergency<br>Response             | 410059335   | 93.070                    | East Stroudsburg | 5,491                      |
| Environmental Public Health and Emergency<br>Response             | 4400013268-4300453838                               | 93.070                    | East Stroudsburg | <u>15,118</u>              |
| Total Environmental Public Health and Emergency Response          |   |                           |                  | <u>20,609</u>              |
| Pass-Through PA Department of Health:                             |   |                           |                  |                            |
| Prevention and Public Health Funding                              | 4400013268-4300427901                               | 93.757                    | East Stroudsburg | 4,964                      |
| Pass-Through PA Department of Health:                             |   |                           |                  |                            |
| Assistance Programs for Chronic Disease<br>Prevention and Control | 4400013268-4300427901                               | 93.945                    | East Stroudsburg | <u>162,578</u>             |
| Total U.S. Department of Health and Human Services                |   |                           |                  | <u>308,243</u>             |
| <u>U.S. Department of Defense</u>                                 |   |                           |                  |                            |
| Pass-Through University of Virginia:                              |   |                           |                  |                            |
| Basic and Applied Scientific Research                             | N00014-08-1-0642                                    | 12.300                    | West Chester     | 1,438                      |
| Basic and Applied Scientific Research                             | N00014-14-1-0533                                    | 12.300                    | West Chester     | 154,783                    |
| Pass-Through Lehigh University:                                   |   |                           |                  |                            |
| Basic and Applied Scientific Research                             | 542549-78004  | 12.300                    | Kutztown         | <u>15,816</u>              |
| Total Basic and Applied Scientific Research                       |   |                           |                  | <u>172,037</u>             |
| Basic Scientific Research   | W911NF-14-2-0098                                    | 12.431                    | West Chester     | 29,683                     |
| Mathematical Sciences Grants Program                              | H98230-13-1-0207                                    | 12.901                    | West Chester     | <u>7,419</u>               |
| Total U.S. Department of Defense                                  |   |                           |                  | <u>209,139</u>             |
| Total Research and Development Cluster                            |   |                           |                  | <u><u>\$ 3,410,987</u></u> |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
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YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University   | Federal<br>Expenditures |
|---|---|---------------------------|--------------|-------------------------|
| <u>U.S. Department of Agriculture</u>                             |   |                           |              |                         |
| Child and Adult Care Food Program                                 | 300214900   | 10.558                    | Shippensburg | \$ 62,090               |
| Pass-Through PA Dept. of Education:                               |   |                           |              |                         |
| Summer Food Service Program for Children                          | AUN: 300191200                                      | 10.559                    | Bloomsburg   | 4,353                   |
| Summer Food Service Program for Children                          | Not available                                       | 10.559                    | California   | 2,509                   |
| Summer Food Service Program for Children                          | Not available                                       | 10.559                    | California   | 1,548                   |
| Summer Food Service Program for Children                          | 4-06-16-140-0                                       | 10.559                    | Clarion      | 4,015                   |
| Summer Food Service Program for Children                          | Not available                                       | 10.559                    | Lock Haven   | <u>2,464</u>            |
| Total Summer Food Service Program for Children                    |   |                           |              | <u>14,889</u>           |
| Pass-Through U.S. Forest Service:                                 |   |                           |              |                         |
| Forestry Research   | Not available                                       | 10.652                    | Clarion      | 5,010                   |
| Pass-Through SBDC:  |   |                           |              |                         |
| Rural Business Enterprise Grants                                  | Not available                                       | 10.769                    | Lock Haven   | <u>17,896</u>           |
| Total U.S. Department of Agriculture                              |   |                           |              | <u>99,885</u>           |
| <u>U.S. Department of Commerce</u>                                |   |                           |              |                         |
| Pass-Through National Geographic Society:                         |   |                           |              |                         |
| NOAA Mission-Related Education Awards                             | NA12SEC0080021.05                                   | 11.008                    | Shippensburg | 10,752                  |
| Pass-Through University of Pennsylvania:                          |   |                           |              |                         |
| Economic Development-Technical Assistance                         | 561120-C  | 11.303                    | Lock Haven   | 24,592                  |
| Pass-Through University of Pennsylvania:                          |   |                           |              |                         |
| Economic Adjustment Assistance                                    | 01-79-14227   | 11.307                    | Kutztown     | 36,540                  |
| Economic Adjustment Assistance                                    | 01-79-14227   | 11.307                    | Shippensburg | <u>46,535</u>           |
| Total Economic Adjustment Assistance                              |   |                           |              | <u>83,075</u>           |
| Measurement and Engineering Research and Standards                | 70NANB14H163  | 11.609                    | Millersville | 2,888                   |
| Science, Technology, Business and/or<br>Education Outreach        | 70NANB15H113  | 11.620                    | Millersville | <u>17,000</u>           |
| Total U.S. Department of Commerce                                 |   |                           |              | <u>138,307</u>          |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
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OTHER FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor  | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University | Federal<br>Expenditures |
|--|---|---------------------------|------------|-------------------------|
| <u>U.S. Department of Defense</u>  |   |                           |            |                         |
| Procurement Technical Assistance<br>For Business Firms   | SP-4800-12-2-1334                                   | 12.002                    | California | 32,657                  |
| Procurement Technical Assistance<br>For Business Firms   | SP-4800-12-2-1434                                   | 12.002                    | California | 172,512                 |
| Procurement Technical Assistance<br>For Business Firms   | SP-4800-11-2-1335                                   | 12.002                    | Indiana    | 37,004                  |
| Procurement Technical Assistance<br>For Business Firms   | SP-4800-11-2-1435                                   | 12.002                    | Indiana    | 123,165                 |
| Pass-Through University of Pennsylvania PA SBDC:<br>Procurement Technical Assistance<br>For Business Firms | SP4800-12-2-1336                                    | 12.002                    | Kutztown   | 4,403                   |
| Procurement Technical Assistance<br>For Business Firms   | SP4800-12-2-1436                                    | 12.002                    | Kutztown   | <u>120,822</u>          |
| Total Procurement Technical Assistance for Business Firms  |   |                           |            | <u>490,563</u>          |
| Total U.S. Department of Defense   |   |                           |            | <u>490,563</u>          |
| <u>U.S. Department of Housing and Urban Development</u>  |   |                           |            |                         |
| Pass-Through PA Dept. of Health:<br>Housing Opportunities for Persons with AIDS                            | 4100062910  | 14.241                    | Clarion    | 206,625                 |
| Pass-Through City of Reading:<br>Community Development Block Grants  | B-14-MC-42-0013                                     | 14.218                    | Kutztown   | 58,362                  |
| Community Development Block Grants   | B-15-MC-42003                                       | 14.218                    | Kutztown   | <u>37,999</u>           |
| Total Community Development Block Grants   |   |                           |            | <u>96,361</u>           |
| Total U.S. Department of Housing and Urban Development   |   |                           |            | <u>302,986</u>          |
| <u>U.S. Department of the Interior</u>   |   |                           |            |                         |
| Pass Through Commonwealth of Pennsylvania<br>Fish and Boat Commission:<br>State Wildlife Grants            | T2-10-R1  | 15.634                    | California | 15,032                  |
| Endangered Species - Candidate Conservation<br>Action Funds  | F14AP01014  | 15.660                    | Edinboro   | 18,286                  |

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OTHER FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor   | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University       | Federal<br>Expenditures |
|---|---|---------------------------|------------------|-------------------------|
| Pass-Through National Fish and Wildlife Foundation:<br>National Fish and Wildlife Foundation  | 0404.14.045171                                      | 15.663                    | California       | 4,509                   |
| Pass-Through California University of Pennsylvania:<br>Assistance to State Water Resources<br>Research Institutes                     | 1314ES029-S4  | 15.805                    | Clarion          | 598                     |
| Pass-Through America View:<br>National Land Remote Sensing - Education<br>Outreach and Research                                       | GI4AP00002  | 15.815                    | California       | <u>37,789</u>           |
| Total U.S. Department of the Interior   |   |                           |                  | <u>76,214</u>           |
| <u>U.S. Department of Justice</u>   |   |                           |                  |                         |
| Pass-Through PA Commission on Crime and Delinquency:<br>Juvenile Justice and Delinquency<br>Prevention - Allocation to States         | 24946   | 16.540                    | Shippensburg     | 171,432                 |
| Juvenile Justice and Delinquency<br>Prevention - Allocation to States   | 25661   | 16.540                    | Shippensburg     | <u>171,197</u>          |
| Total Juvenile Justice and Delinquency Prevention - Allocation to States  |   |                           |                  | 342,629                 |
| Pass-Through Office of Violence Against Women:<br>Grants to Encourage Arrest Policies and<br>Enforcement of Protection Orders Program | 2011-WA-AX-0018                                     | 16.590                    | East Stroudsburg | 39,505                  |
| Edward Byrne Memorial Justice<br>Assistance Grant Program   | 25847   | 16.738                    | Shippensburg     | 47,809                  |
| Edward Byrne Memorial Justice<br>Assistance Grant Program   | 24971   | 16.738                    | Shippensburg     | 84,030                  |
| Pass-Through IUP Research Institute:<br>Edward Byrne Memorial Justice<br>Assistance Grant Program                                     | 2011-2013JG-06-25005                                | 16.738                    | Indiana          | <u>6,054</u>            |
| Total Edward Byrne Memorial Justice Assistance Grant Program  |   |                           |                  | <u>137,893</u>          |
| Total U.S. Department of Justice  |   |                           |                  | <u>520,027</u>          |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
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YEAR ENDED JUNE 30, 2015**

| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University       | Federal<br>Expenditures |
|---|---|---------------------------|------------------|-------------------------|
| <u>U.S. Department of Labor</u>                                   |   |                           |                  |                         |
| Pass-Through Central PA Workforce Development Corporation:        |   |                           |                  |                         |
| H-1B Job Training Grants  | Not available                                       | 17.268                    | Mansfield        | 13,464                  |
| Consultation Agreements   | CS-26098-CS5  | 17.504                    | Indiana          | 1,297,061               |
| Consultation Agreements   | CS-24783-CS4  | 17.504                    | Indiana          | <u>554,527</u>          |
| Total Consultation Agreements                                     |   |                           |                  | <u>1,851,588</u>        |
| Mine Health and Safety Education and Training                     | IUP-14-018  | 17.602                    | Indiana          | <u>11,376</u>           |
| Total U.S. Department of Labor                                    |   |                           |                  | <u>1,876,428</u>        |
| <u>U.S. Department of Transportation</u>                          |   |                           |                  |                         |
| Highway Planning and Construction                                 | Not available                                       | 20.205                    | Shippensburg     | (33,111)                |
| Pass-Through PA Department of Transportation:                     |   |                           |                  |                         |
| Highway Planning and Construction                                 | 360630  | 20.205                    | Cheyney          | <u>24,031</u>           |
| Total Highway Planning and Construction                           |   |                           |                  | <u>(9,080)</u>          |
| State and Community Highway Safety                                | MOU-47116   | 20.600                    | Indiana          | 24,024                  |
| State and Community Highway Safety                                | 470191 CTSP-2014                                    | 20.600                    | Indiana          | <u>84,813</u>           |
| Total State and Community Highway Safety                          |   |                           |                  | <u>108,837</u>          |
| Total U.S. Department of Transportation                           |   |                           |                  | <u>99,757</u>           |
| <u>Appalachian Regional Commission</u>                            |   |                           |                  |                         |
| Pass-Through Appalachian Regional Commission:                     |   |                           |                  |                         |
| Appalachian Area Development                                      | PA-17659-13   | 23.002                    | East Stroudsburg | <u>30,656</u>           |
| Total Appalachian Regional Commission                             |   |                           |                  | <u>30,656</u>           |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
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| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor   | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University   | Federal<br>Expenditures |
|---|---|---------------------------|--------------|-------------------------|
| <u>National Aeronautics &amp; Space Administration</u>              |   |                           |              |                         |
| Science   | Z670701   | 43.001                    | Shippensburg | 4,620                   |
| Pass-Through Pennsylvania State University:                         |   |                           |              |                         |
| Science   | NGT5-40064  | 43.001                    | Clarion      | <u>5,330</u>            |
| Total National Aeronautics & Space Administration                   |   |                           |              | <u>9,950</u>            |
| <u>National Endowment for the Humanities</u>                        |   |                           |              |                         |
| Promotion of the Arts Grants to Organizations<br>and Individuals    | 13-3800-7004  | 45.024                    | West Chester | 8,562                   |
| Promotion of the Arts Grants to Organizations<br>and Individuals    | 13-5900-7119  | 45.024                    | Millersville | <u>7,908</u>            |
| Total Promotion of the Arts Grants to Organizations and Individuals |   |                           |              | <u>16,470</u>           |
| Promotion of the Arts Partnership Agreements                        | 14-6100-2003  | 45.025                    | Millersville | 2,720                   |
| Promotion of the Arts Partnership Agreements                        | 26511   | 45.025                    | Millersville | <u>2,000</u>            |
| Total Promotion of the Arts Partnership Agreements                  |   |                           |              | <u>4,720</u>            |
| Promotion of the Humanities - Professional<br>Development           | AQ-50496-11   | 45.163                    | Cheyney      | <u>1,360</u>            |
| Total National Endowment for the Humanities                         |   |                           |              | <u>22,550</u>           |
| <u>U.S. Small Business Administration</u>                           |   |                           |              |                         |
| Small Business Development Centers                                  | SBAHQ-09-I-0116                                     | 59.037                    | Lock Haven   | 17,585                  |
| Small Business Development Centers                                  | SBAHQ-14-B-0055                                     | 59.037                    | Shippensburg | 94,066                  |
| Small Business Development Centers                                  | SBAHQ-15-B-0053                                     | 59.037                    | Shippensburg | 12,454                  |
| Pass-Through The University of Pennsylvania:                        |   |                           |              |                         |
| Small Business Development Centers                                  | SBAHQ-14-B-0055                                     | 59.037                    | Kutztown     | 151,393                 |
| Small Business Development Centers                                  | SBAHQ-15-B-0053                                     | 59.037                    | Kutztown     | 196,061                 |
| Small Business Development Centers                                  | 0-603001-Z-0040-30                                  | 59.037                    | Clarion      | 309,223                 |
| Small Business Development Centers                                  | SBAHQ-14-B-0055 5629                                | 59.037                    | Indiana      | 9,364                   |
| Small Business Development Centers                                  | SBAHQ-14-B-0055                                     | 59.037                    | Indiana      | 54,580                  |
| Small Business Development Centers                                  | 5-62937-M   | 59.037                    | Lock Haven   | 53,982                  |
| Small Business Development Centers                                  | Not available                                       | 59.037                    | Lock Haven   | 16,305                  |
| Small Business Development Centers                                  | 5-62937-M Amend 1                                   | 59.037                    | Lock Haven   | <u>6,831</u>            |
| Total Small Business Development Centers                            |   |                           |              | <u>921,844</u>          |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
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| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor               | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University    | Federal<br>Expenditures |
|---|---|---------------------------|---------------|-------------------------|
| Growth Accelerator Fund Competition   | Not Available                                       | 59.065                    | Kutztown      | 38,505                  |
| Total U.S. Small Business Administration  |   |                           |               | 960,349                 |
| <u>Department of Veterans Affairs</u>   |   |                           |               |                         |
| VA Assistance to United States Paralympic Integrated<br>Adaptive Sports Program | 2015-ASG-47   | 64.034VA                  | Slippery Rock | 16,820                  |
| Total Department of Veterans Affairs  |   |                           |               | 16,820                  |
| <u>Environmental Protection Agency</u>  |   |                           |               |                         |
| Solid Waste Management Assistance Grants  | 96325601  | 66.808                    | West Chester  | 10,623                  |
| Total Environmental Protection Agency   |   |                           |               | 10,623                  |
| <u>Department of Energy</u>   |   |                           |               |                         |
| Office of Science Financial Assistance Program                                  | DE-SC0002013  | 81.049                    | Cheyney       | 6,456                   |
| Total Department of Energy  |   |                           |               | 6,456                   |
| <u>U.S. Department of Education</u>   |   |                           |               |                         |
| Pass-Through PA Dept. of Education:   |   |                           |               |                         |
| Migrant Education - State Grant Program   | 017-13-0105   | 84.011                    | Millersville  | 519,632                 |
| Migrant Education - State Grant Program   | 017-14-0105   | 84.011                    | Millersville  | 1,362,356               |
| Total Migrant Education - State Grant Program                                   |   |                           |               | 1,881,988               |
| Higher Education - Institutional Aid  | P031B070075   | 84.031                    | Cheyney       | 1,431,027               |
| Higher Education - Institutional Aid  | P031B100095   | 84.031                    | Cheyney       | 544,560                 |
| Total Higher Education - Institutional Aid                                      |   |                           |               | 1,975,587               |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
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| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor   | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University               | Federal<br>Expenditures |
|---|---|---------------------------|--------------------------|-------------------------|
| Pass-Through PA Dept. of Education:   |   |                           |                          |                         |
| Career and Technical Education - Basic  |   |                           |                          |                         |
| Grants to States  | 381-10-0051   | 84.048                    | Clarion                  | 64,681                  |
| Career and Technical Education - Basic  |   |                           |                          |                         |
| Grants to States  | 119-14-4001   | 84.048                    | Indiana                  | 16,647                  |
| Career and Technical Education - Basic  |   |                           |                          |                         |
| Grants to States  | 119-15-0002   | 84.048                    | Indiana                  | <u>1,120,751</u>        |
| Total Career and Technical Education - Basic Grants to States   |   |                           |                          | <u>1,202,079</u>        |
| Pass-Through IUP Research Institute:  |   |                           |                          |                         |
| Fund for the Improvement of   |   |                           |                          |                         |
| Postsecondary Education   | P116110036  | 84.116J                   | Indiana                  | 586                     |
| Pass-Through Connect Inc. through PA Department of Revenue:   |   |                           |                          |                         |
| Twenty-First Century Community Learning   |   |                           |                          |                         |
| Centers   | Not Available                                       | 84.287                    | California               | 4,600                   |
| Special Education - Personnel Development to Improve  |   |                           |                          |                         |
| Services and Results for Children with Disabilities   | H325K120303   | 84.325K                   | Slippery Rock            | 283,308                 |
| Special Education - Personnel Development to Improve  |   |                           |                          |                         |
| Services and Results for Children with Disabilities   | H325T090007-12                                      | 84.325T                   | California               | <u>48,652</u>           |
| Total Special Education - Personnel Development to Improve Services<br>and Results for Children with Disabilities |   |                           |                          | <u>331,960</u>          |
| Pass-Through University of Missouri:  |   |                           |                          |                         |
| Special Education - Technology and Media  |   |                           |                          |                         |
| Services for Individuals with Disabilities  | H327A110069   | 84.327A                   | California               | 1,784                   |
| Gaining Early Awareness and Readiness   |   |                           |                          |                         |
| for Undergraduate Programs  | Not available                                       | 84.334                    | Bloomsburg               | 5,887                   |
| Gaining Early Awareness and Readiness   |   |                           |                          |                         |
| for Undergraduate Programs  | Not available                                       | 84.334                    | Shippensburg             | 5,892                   |
| Gaining Early Awareness and Readiness   |   |                           |                          |                         |
| for Undergraduate Programs  | P334S080005   | 84.334S                   | Office of the Chancellor | 299,643                 |
| Gaining Early Awareness and Readiness   |   |                           |                          |                         |
| for Undergraduate Programs  | P334S140007   | 84.334S                   | Office of the Chancellor | 357,369                 |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
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| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor         | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University       | Federal<br>Expenditures |
|---|---|---------------------------|------------------|-------------------------|
| <b>Pass-Through Pennsylvania Higher Education</b>                         |   |                           |                  |                         |
| Assistance Agency:  |   |                           |                  |                         |
| Gaining Early Awareness and Readiness<br>for Undergraduate Programs       | Not available                                       | 84.334                    | Indiana          | 7,147                   |
| Gaining Early Awareness and Readiness<br>for Undergraduate Programs       | Not available                                       | 84.334                    | Lock Haven       | 3,364                   |
| Pass-Through School District of Lancaster:                                |   |                           |                  |                         |
| Gaining Early Awareness and Readiness<br>for Undergraduate Programs       | Not available                                       | 84.334                    | Millersville     | <u>11,622</u>           |
| Total Gaining Early Awareness and Readiness<br>for Undergraduate Programs |   |                           |                  | <u>690,924</u>          |
| Childcare Access Means Parents in School                                  | P335A100026   | 84.335A                   | Indiana          | 22,162                  |
| Childcare Access Means Parents in School                                  | P335A130077   | 84.335A                   | Slippery Rock    | <u>14,695</u>           |
| Total Child Care Access Means Parents in School                           |   |                           |                  | <u>36,857</u>           |
| English Language Acquisition Grants                                       | T365Z120055   | 84.365                    | California       | 390,240                 |
| Improving Teacher Quality State Grants                                    | 071-130011  | 84.367                    | Bloomsburg       | 108,853                 |
| Improving Teacher Quality State Grants                                    | 071-130030  | 84.367                    | Bloomsburg       | 564,353                 |
| Improving Teacher Quality State Grants                                    | 09-PA12-SEED2012                                    | 84.367D                   | Edinboro         | 21,368                  |
| Pass-Through National Writing Project:                                    |   |                           |                  |                         |
| Improving Teacher Quality State Grants                                    | 05-PA11-SEED2012                                    | 84.367                    | East Stroudsburg | 867                     |
| Improving Teacher Quality State Grants                                    | 05-PA11-SEED2013                                    | 84.367                    | East Stroudsburg | 762                     |
| Improving Teacher Quality State Grants                                    | 05-PA11-SEED2014                                    | 84.367                    | East Stroudsburg | 842                     |
| Improving Teacher Quality State Grants                                    | 05-PA11-SEED2012/2                                  | 84.367D                   | East Stroudsburg | 15,118                  |
| Improving Teacher Quality State Grants                                    | Not available                                       | 84.367D                   | Mansfield        | 274                     |
| Improving Teacher Quality State Grants                                    | 92-PA05-SEED2012                                    | 85.367D                   | West Chester     | 22,136                  |
| Pass-Through University of Pittsburgh:                                    |   |                           |                  |                         |
| Improving Teacher Quality State Grants                                    | Not available                                       | 84.367                    | Mansfield        | <u>59,868</u>           |
| Total Improving Teacher Quality State Grants                              |   |                           |                  | <u>794,441</u>          |
| Pass-Through Ohio State University:                                       |   |                           |                  |                         |
| Investing in Innovation (i3) Fund - ARRA                                  | 60033091  | 84.411                    | Shippensburg     | <u>276,397</u>          |
| Total U.S. Department of Education  |   |                           |                  | <u>7,587,443</u>        |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
OTHER FEDERAL AWARDS  
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| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor  | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University   | Federal<br>Expenditures |
|--|---|---------------------------|--------------|-------------------------|
| <u>U.S. Department of Health and Human Services</u>  |   |                           |              |                         |
| Nurse Anesthetist Traineeships   | A22HP27117-01-00                                    | 93.124                    | Bloomsburg   | 15,701                  |
| Pass-Through Morehouse School of Medicine:<br>Substance Abuse and Mental Health Services<br>Projects of Regional and National Significance                             | T1023447-03   | 93.243                    | Cheyney      | 6,933                   |
| Pass-Through Armstrong Indiana Clarion Drug<br>and Alcohol Commission:<br>Substance Abuse and Mental Health Services<br>Projects of Regional and National Significance | 5H79SP019220  | 93.243                    | Indiana      | <u>3,031</u>            |
| Total Substance Abuse and Mental Health Services Projects of Regional and National Significance  |   |                           |              | <u>9,964</u>            |
| Pass-Through Center for Disease Control:<br>Occupational Safety and Health Program   | 2TO20H008622-05                                     | 93.262                    | Millersville | 4,000                   |
| Pass-Through Department of Education:<br>Centers for Disease Control and Prevention -<br>Investigations and Technical Assistance                                       | Not available                                       | 93.283                    | Lock Haven   | 51                      |
| Advanced Nursing Education Traineeships  | A10HP25176-03-01                                    | 93.358                    | Bloomsburg   | 339,370                 |
| Pass-Through PHEAA:<br>Chafee Education and Training<br>Vouchers Program (ETV)   | Not available                                       | 93.599                    | Shippensburg | 22,500                  |
| Head Start   | 03CH310641  | 93.600                    | Shippensburg | 251                     |
| Head Start   | 03CH310642  | 93.600                    | Shippensburg | 828,274                 |
| Head Start   | 03CH310643  | 93.600                    | Shippensburg | <u>101,973</u>          |
| Total Head Start   |   |                           |              | <u>930,498</u>          |
| Chafee Foster Care Independence Program  | 410047664   | 93.674                    | Bloomsburg   | 29,250                  |
| Pass-Through PHEAA:<br>Chafee Foster Care Independence Program   | Not available                                       | 93.674                    | Lock Haven   | <u>31,500</u>           |
| Total Chafee Foster Care Independence Program  |   |                           |              | <u>60,750</u>           |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
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| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor  | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University               | Federal<br>Expenditures |
|--|---|---------------------------|--------------------------|-------------------------|
| Pass-Through University of Pittsburgh:<br>Biomedical Research and Research Training  | RGM103369   | 93.859                    | Slippery Rock            | 19,117                  |
| Pass-Through the Commonwealth Medical College:<br>Grants for Training in Primary<br>Care Medicine and Dentistry                      | 1T85HP24464-02-00                                   | 93.884                    | East Stroudsburg         | 1,071                   |
| Grants for Training in Primary<br>Care Medicine and Dentistry  | 1T85HP24464-03-00                                   | 93.884                    | East Stroudsburg         | <u>54,490</u>           |
| Total Grants for Training in Primary Care Medicine and Dentistry   |   |                           |                          | <u>55,561</u>           |
| Pass-Through PA Department of Health:<br>HIV Care Formula Grants   | 4100062910  | 93.917                    | Clarion                  | 836,008                 |
| Pass-Through Health Resource Services:<br>Grants to Provide Outpatient Early<br>Intervention Services with<br>Respect to HIV Disease | H97HA19769  | 93.918                    | Clarion                  | <u>341,747</u>          |
| Total U.S. Department of Health and Human Services   |   |                           |                          | <u>2,635,267</u>        |
| <u>U.S. Department of Homeland Security</u>  |   |                           |                          |                         |
| Pass-Through PA Emergency Management Agency (PEMA):<br>Disaster Grants - Public Assistance<br>(Presidentially Declared Disasters)    | FEMA-4030-DR-<br>PA-000-U287K-00                    | 97.036                    | Bloomsburg               | 5,184                   |
| Disaster Grants - Public Assistance<br>(Presidentially Declared Disasters)   | FEMA-4030-DR-PA-000-<br>U287K-00 (PW) #1177         | 97.036                    | Bloomsburg               | <u>23,789</u>           |
| Total Disaster Grants - Public Assistance (Presidentially Declared Disasters)  |   |                           |                          | 28,973                  |
| Pass-Through PA Emergency Management Agency (PEMA):<br>Pre-Disaster Mitigation   | PDMC-PL-03 PA-2012                                  | 97.047                    | Office of the Chancellor | <u>464,876</u>          |
| Total U.S. Department of Homeland Security   |   |                           |                          | <u>493,849</u>          |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
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| Federal Grantor/Program or Cluster Title/<br>Pass-Through Grantor  | Grant Number/<br>Pass-Through<br>Identifying Number | Federal<br>CFDA<br>Number | University    | Federal<br>Expenditures |
|--|---|---------------------------|---------------|-------------------------|
| <u>Other</u>   |   |                           |               |                         |
| Pass-Through PA. Dept. of Environmental Protection<br>through Pennsylvania Department of Transportation:<br>Wetland Mitigation Project                                 | M125532000  | 99.999                    | California    | 26,807                  |
| Pass-Through The Pennsylvania State University<br>PA Space Consortium  | NNX10AK74H  | 99.999                    | California    | 5,371                   |
| Teaching with Primary Sources  | GAO7C0061   | 99.999                    | California    | 152,009                 |
| Pass-Through Defense Logistics Agency  | SPA5900-14-2-1434                                   | 99.999                    | Slippery Rock | 15,000                  |
| Pass-Through PA. Dept. of Education<br>Cooperative Agreements to Promote<br>Adolescent Health through School-Based HIV/STD<br>Prevention and School Based Surveillance | PS-13-1308  | 99.999                    | West Chester  | 11,000                  |
| Other Department of Agriculture Programs -<br>Joint Venture Agreement, USDA, Forest Service<br>Northern Research Station   | 095   | 99.999                    | West Chester  | 3,469                   |
| Other Department of Agriculture Programs -<br>Joint Venture Agreement, USDA, Forest Service<br>Northern Research Station   | 13-JV-11242304-033                                  | 99.999                    | West Chester  | 1,649                   |
| Pass-Through The Pennsylvania State University<br>NASA Awards  | NNX10AK74H  | 99.999                    | West Chester  | <u>12,653</u>           |
| Total Other  |   |                           |               | <u>227,958</u>          |
| TOTAL  |   |                           |               | <u>\$ 15,606,088</u>    |

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**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2015**

**(1) BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") represents a summary of federal awards expended by the Pennsylvania State System of Higher Education, Commonwealth of Pennsylvania ("the State System"), and its member universities, for the year ended June 30, 2015. For purposes of the Schedule, federal awards include all U.S. government financial assistance, procurement relationships between the State System and its member universities and the federal government, and subawards made under federally sponsored agreements that are received from nonfederal organizations.

The Schedule classifies the expenditures of federal awards into four categories: Student Financial Assistance Cluster, TRIO Cluster, Research and Development Cluster, and Other Federal Awards. Within each category, federal awards have been classified as either direct (awards received directly from a federal agency) or pass through (subawards received from nonfederal organizations that were made under federally sponsored agreements). The State System recognizes expenditures of federal program funds on the accrual basis of accounting. Federal award expenditures shown on the Schedule in parenthesis represent adjustments to disbursements made in prior years.

**(2) RELATIONSHIP TO BASIC FINANCIAL STATEMENTS**

The information in the Schedule is presented in accordance with the requirements of the Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
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NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2015**

**(3) STUDENT FINANCIAL ASSISTANCE**

The following table shows certain information concerning student financial assistance programs detailed by University for the year ended June 30, 2015:

| <u>University</u> | <u>Federal Pell</u>   | <u>Federal Supplemental Educational Opportunity Grant</u> | <u>Federal Work Study</u> | <u>Teacher Education Assistance For College And Higher Education Grant</u> |
|-------------------|-----------------------|---|---------------------------|--|
| Bloomsburg        | \$ 13,138,152         | \$ 209,018  | \$ 653,421                | \$ -   |
| California        | 10,286,470            | 292,694   | 449,809                   | 44,595   |
| Cheyney           | 3,583,536             | 390,184   | 160,482                   | 5,562  |
| Clarion           | 8,265,141             | 131,036   | 236,339                   | 3,964  |
| East              |                       |   |                           |  |
| Stroudsburg       | 9,500,029             | 220,189   | 275,874                   | -  |
| Edinboro          | 11,463,115            | 183,149   | 327,311                   | 203,866  |
| Indiana           | 19,866,047            | 736,991   | 1,426,757                 | -  |
| Kutztown          | 12,503,463            | 186,500   | 269,838                   | -  |
| Lock Haven        | 7,994,613             | 133,959   | 186,609                   | 33,310   |
| Mansfield         | 4,947,128             | 91,245  | 135,958                   | 29,237   |
| Millersville      | 10,248,175            | 171,596   | 213,443                   | -  |
| Shippensburg      | 8,276,715             | 137,362   | 184,232                   | 17,071   |
| Slippery Rock     | 10,483,423            | 183,746   | 318,203                   | 19,676   |
| West Chester      | 15,168,425            | 250,099   | 318,839                   | 96,143   |
|                   | <u>\$ 145,724,432</u> | <u>\$ 3,317,768</u>                                       | <u>\$ 5,157,115</u>       | <u>\$ 453,424</u>  |

The above amounts awarded to students include certain administrative allowances.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**(3) STUDENT FINANCIAL ASSISTANCE (CONTINUED)**

The State System participates in the following student loan programs: Federal Perkins Loan Program (CFDA No. 84.038); Nursing Student Loan Program (CFDA NO. 93.364); Federal Direct Loan Program (CFDA No. 84.268), which includes the Federal Stafford Loan Program, the Federal Supplemental Loan for Students Program (“SLS”), and the Federal Parent Loans for Undergraduate Students Program (“PLUS”). Loans awarded under these programs for the year ended June 30, 2015 are as follows:

| <u>University</u> | <u>Federal<br/>Perkins<br/>Loans<br/>Awarded</u> | <u>Nursing<br/>Student<br/>Loans<br/>Awarded</u> | <u>Federal<br/>Direct<br/>Loans<br/>Awarded</u> |
|-------------------|--|--|---|
| Bloomsburg        | \$ 98,000  | \$ -   | \$ 64,027,513                                   |
| California        | 315,000  | -  | 62,384,992                                      |
| Cheyney           | -  | -  | 8,775,263                                       |
| Clarion           | 113,197  | -  | 38,806,307                                      |
| East              |  |  |   |
| Stroudsburg       | 406,613  | -  | 45,027,104                                      |
| Edinboro          | 288,462  | 46,200   | 51,682,488                                      |
| Indiana           | 1,410,324  | -  | 101,990,187                                     |
| Kutztown          | 1,066,501  | -  | 62,909,752                                      |
| Lock Haven        | 24,709   | -  | 38,308,110                                      |
| Mansfield         | 272,641  | -  | 19,032,564                                      |
| Millersville      | 242,705  | -  | 49,579,707                                      |
| Shippensburg      | 469,328  | -  | 45,973,006                                      |
| Slippery Rock     | 725,606  | -  | 59,632,712                                      |
| West Chester      | 1,687,277  | 72,358   | 95,197,038                                      |
|                   | <u>\$ 7,120,363</u>                              | <u>\$ 118,558</u>                                | <u>\$ 743,326,743</u>                           |

Federal Perkins Loans and Nursing Student Loans awarded are included as part of Federal Perkins Loans and Nursing Student Loans outstanding on the schedule of expenditures of federal awards.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**(3) STUDENT FINANCIAL ASSISTANCE (CONTINUED)**

Outstanding loans and administrative allowances under the programs administered by the State System for the year ended June 30, 2015 are as follows:

| <u>University</u>   | <u>Federal<br/>Perkins<br/>Loans<br/>Outstanding</u> | <u>Nursing<br/>Student<br/>Loans<br/>Outstanding</u> |
|---------------------|--|--|
| Bloomsburg          | \$ 1,711,827   | \$ -   |
| California          | 2,572,588  | -  |
| Cheyney             | -  | -  |
| Clarion             | 571,762  | -  |
| East<br>Stroudsburg | 2,262,495  | -  |
| Edinboro            | 2,116,337  | 207,482  |
| Indiana             | 8,131,245  | -  |
| Kutztown            | 3,728,446  | -  |
| Lock Haven          | 1,101,713  | -  |
| Mansfield           | 1,729,842  | -  |
| Millersville        | 1,476,082  | -  |
| Shippensburg        | 2,664,151  | -  |
| Slippery Rock       | 4,193,575  | -  |
| West Chester        | 8,805,351  | 265,928  |
|                     | <u>\$ 41,065,414</u>                                 | <u>\$ 473,410</u>                                    |

**(4) MAJOR PROGRAMS**

Major programs are identified on the schedule of findings and questioned costs and totaled approximately \$949,557,308, which is over 99% of total expenditures of federal awards for the year ended June 30, 2015. This amount includes loans administered under the Federal Direct Loan Program during the year ended June 30, 2015 and loans outstanding as of June 30, 2015 under the Federal Perkins Loan Program and the Nursing Student Loan Program.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2015**

**I. SUMMARY OF AUDIT RESULTS**

**Financial Statements**

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_\_\_ yes   X   no
- Significant deficiency(ies) identified that are not considered to be material weaknesses? \_\_\_\_\_ yes   X   no

Noncompliance material to financial statements noted? \_\_\_\_\_ yes   X   no

**Federal Awards**

Internal control over major programs:

- Material weakness(es) identified? \_\_\_\_\_ yes   X   no
- Significant deficiency(ies) identified that are not considered to be material weakness(es)?   X   yes \_\_\_\_\_ no

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133?   X   yes \_\_\_\_\_ no

**Identification of major programs:**

| Program  | CFDA #  |
|--|---------|
| Student Financial Assistance Cluster                       | Various |
| TRIO Cluster   | Various |
| Consultation Agreements                                    | 17.504  |
| Higher Education Institutional Aid                         | 84.031  |
| Career and Technical Education<br>– Basic Grants to States | 84.048  |

Dollar threshold used to distinguish between type A and type B programs:   \$720,805  

Auditee qualified as low-risk auditee? \_\_\_\_\_ yes   X   no

PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015

II. FINDINGS – FINANCIAL STATEMENTS AUDIT

None

III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT

**CURRENT YEAR**

**2015-001 – Student Financial Assistance Cluster – Special Tests and Provisions – Enrollment Reporting:**

All System Universities

**CFDA:**

- 84.007 – Federal Supplemental Education Opportunity Grants
- 84.033 – Federal Work Study Program
- 84.038 – Federal Perkins Loans
- 84.063 – Federal Pell Grant Program
- 84.268 – Federal Direct Student Loans
- 84.379 – Teacher Education Assistance for College and Higher Education Grants

**Condition and Context:**

During our student financial aid testing, it was noted that the National Student Loan Data Systems (NSLDS) rosters returned yielded error reports that were not corrected and resubmitted within the required 10 days.

This issue occurred at many colleges and universities in the United States during the 2014-2015 school year, attributable to a processing error on the NSLDS website. However, it is possible for universities to create an Enrollment Reporting Summary Report after reporting student status changes on NSLDS, which would have detected these types of errors.

**Criteria:**

Federal regulation requires enrollment status for each student be reported accurately to NSLDS. In addition, regulations require that an institution make necessary corrections and return the records within 10 days for any roster files that do not pass the NSLDS enrollment reporting edits.

**Questioned Costs:**

None.

**Cause:**

Records were not returned within 10 days for roster files that did not pass the NSLDS enrollment reporting edits.

**Possible Asserted Effect:**

The System Universities did not update student enrollment statuses correctly or timely to NSLDS.

**Auditors' Recommendation:**

We recommend that the System Universities put a process in place to ensure determination of all students who withdraw, graduate, or have a change in status are accurately and timely reported to NSLDS.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT  
(CONTINUED)**

**2015-002 – Student Financial Assistance Cluster – Eligibility – Title IV Credit Balances:**  
Cheyney University

**CFDA:**

84.007 – Federal Supplemental Education Opportunity Grants  
84.033 – Federal Work Study Program  
84.063 – Federal Pell Grant Program  
84.268 – Federal Direct Student Loans  
84.379 – Teacher Education Assistance for College and Higher Education Grants

**Condition and Context:**

During our student financial aid testing, it was noted that 10 of the 25 students tested with credit balances created by Title IV funding were not refunded to the students within 14 days of the credit balance being created. The University did not receive approval from the students to hold funds and did not pay out the credit balance in the allowed timeframe.

**Criteria:**

In accordance with 34 CFR 668.164(e), federal regulation requires credit balances created on student accounts by Title IV aid to be refunded within 14 days of the creation of the credit balance.

**Questioned Costs:**

None.

**Cause:**

The University did not review student accounts on a timely basis to ensure Title IV created credit balances were refunded within the 14 day timeframe.

**Possible Asserted Effect:**

The University failed to refund the students their Title IV aid in excess of the institutional costs within the required timeframe of 14 days.

**Auditors' Recommendation:**

We recommend that the University's staff continuously monitor student accounts when Title IV disbursements are made to ensure that credit balances are refunded to the student within 14 days of the creation of the credit balance. The University should review the policies and procedures in place to ensure Title IV credit balances are identified and returned timely, or written authorization is obtained from students and kept on file for students who do not wish to receive a refund.

PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015

III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT  
(CONTINUED)

**2015-003 – Student Financial Assistance Cluster – College Work Study – Community Service**

**Requirement:**

Cheyney University

**CFDA:**

84.033 – Federal Work Study Program

**Condition and Context:**

During our student financial aid testing, it was noted that the University did not meet the community service requirement nor receive a waiver for the award year documenting that the University is exempted from such requirement.

**Criteria:**

In accordance with 34 CFR 675.18(g), federal regulation requires Universities receiving and disbursing Federal Work Study funding to disburse at least 7% of the funding for community service work. In some cases, a University may apply for and receive a waiver exempting them from this requirement.

**Questioned Costs:**

None.

**Cause:**

Due to significant turnover in management at the University, the University failed to apply for and obtain a Federal Work Study Community Service requirement waiver for the 2014-15 award year.

**Possible Asserted Effect:**

The University failed to meet the requirements of the Federal Work Study funding that it received and disbursed during the award year.

**Auditors' Recommendation:**

We recommend that the University review the compliance requirements of all the Title IV funding it is receiving, and ensure procedures are in place to meet the necessary requirements.

PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015

III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT  
(CONTINUED)

**2015-004 – Student Financial Assistance Cluster – Special Tests and Provisions – Common Origination and Disbursement (COD) Reporting:**

Cheyney University

**CFDA:**

84.063 – Federal Pell Grant Program

84.268 – Federal Direct Student Loans

**Condition and Context:**

During our testing of the reporting to the Common Origination and Disbursement (COD) Reporting system, we noted 3 of the 37 Pell and Direct Loan disbursements tested were not reported to COD within the required 15 days of the disbursement.

**Criteria:**

Federal regulation requires institutions of higher education to report Pell and Direct Loan disbursement amounts and dates to the Common Origination and Disbursement (COD) Reporting system within 15 days of the disbursement to the student accounts.

**Questioned Costs:**

None.

**Cause:**

The University's controls surrounding timely Common Origination and Disbursement (COD) reporting did not ensure accurate reporting within the 15 day requirement.

**Possible Asserted Effect:**

The University is not in compliance with the Title IV aid requirement and not in agreement with the Common Origination and Disbursement (COD) Reporting system.

**Auditors' Recommendation:**

We recommend that the University implement policies and procedures to ensure that disbursement data is submitted to the Common Origination and Disbursement (COD) Reporting system as disbursements are made to student accounts to create a parallel reporting environment.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT  
(CONTINUED)**

**2015-005 – Student Financial Assistance Cluster – Eligibility – Exit Counseling:**

Cheyney University

**CFDA:**

84.268 – Federal Direct Student Loans

**Condition and Context:**

During our student financial aid testing, it was noted that a student who received Federal Direct Loan Title IV funding from the University, and subsequently withdrew from the University, did not receive notification for and/or complete required exit counseling procedures. CLA noted that of the 25 students tested, exit counseling was required for 3 students, and of those 3 students, 1 student did not receive the proper exit counseling procedures.

**Criteria:**

In accordance with 34 CFR 685.304, federal regulation requires all student who receive Federal Direct Student Loans and certain other Title IV funding to complete entrance counseling prior to receiving the funding, and exit counseling once the aid recipient has either withdrawn or graduated from the University.

**Questioned Costs:**

None.

**Cause:**

The University failed to identify the student as a Federal Direct Loan recipient who had withdrawn from the University. As a result, exit counseling wasn't determined to be required for the student, when in fact it was a requirement.

**Possible Asserted Effect:**

The University is not in compliance with the Title IV aid requirement and the student did not receive the proper counseling on the aid received at the University.

**Auditors' Recommendation:**

We recommend that the University review their policies and procedures to ensure that all students are provided the necessary exit counseling after leaving the University, and ensure that the process is properly documented.

PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015

III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT  
(CONTINUED)

**2015-006 – Student Financial Assistance Cluster – Special Tests and Provisions –  
Outstanding Student Refund Checks**

Cheyney University

**CFDA:**

84.007 – Federal Supplemental Education Opportunity Grants

84.033 – Federal Work Study Program

84.063 – Federal Pell Grant Program

84.268 – Federal Direct Student Loans

84.379 – Teacher Education Assistance for College and Higher Education Grants

**Condition and Context:**

During our student financial aid testing, it was noted that over 400 student refund checks were outstanding for greater than 240 days. It was determined that many of these checks were related to Title IV federal funding.

**Criteria:**

In accordance with 34 CFR 668.164, federal regulation requires all student refund checks related to Title IV federal funding outstanding for greater than 240 days be returned to the Department of Education.

**Questioned Costs:**

Unknown.

**Cause:**

The University failed to turn over to the Department of Education any student refund checks related to Title IV federal funding outstanding for greater than 240 day. However, the University has been involved in an on-going program review by the Department of Education over the past year. As a result, the University has stopped collection procedures and stopped turning checks over to the Department of Education until a final determination is reached by the Department of Education.

**Possible Asserted Effect:**

The University is not in compliance with the requirement that all Title IV related student refund checks outstanding for greater than 240 days must be turned over to the Department of Education.

**Auditors' Recommendation:**

We recommend that the University review their policies and procedures related to outstanding Title IV student refund checks to ensure they are being properly returned to the Department of Education prior to being 240 days outstanding. Also, we recommend that the University go through every outstanding check, determine those related to Title IV funds, and return those funds to the Department of Education.

PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015

III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT  
(CONTINUED)

**2015-007 – Student Financial Assistance Cluster – Eligibility – Loan Disbursements:**

Cheyney University

**CFDA:**

84.268 – Federal Direct Student Loans

**Condition and Context:**

During our student financial aid testing, it was noted that 1 out of 25 students tested was awarded \$8,457 in Unsubsidized Direct Loan funding for the award year was actually disbursed \$10,141 in Unsubsidized Direct Loan funding during the award year, which was received in their student account.

**Criteria:**

This is an error in Federal aid disbursement, which CLA noted did not result in further noncompliance related to loan limits for the award year, and in the aggregate.

**Questioned Costs:**

Known questioned costs of \$1,684

**Cause:**

The University failed to review and correctly disburse the student's awarded aid during the Title IV aid disbursement procedures.

**Possible Asserted Effect:**

The University erroneously disbursed Federal aid in excess of the awarded amount, which CLA noted did not result in noncompliance with loan limits.

**Auditors' Recommendation:**

We recommend that the University review their policies and procedures to ensure that disbursement amounts are in agreement with awarded totals that have been accepted by the student and/or parent.

PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015

III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT  
(CONTINUED)

**2015-008 – Student Financial Assistance Cluster – Return of Title IV:**

Cheyney University

**CFDA:**

84.063 – Federal Pell Grant Program

84.268 – Federal Direct Student Loans

**Condition and Context:**

During our student financial aid testing, it was noted that a return of Title IV funds was not made to the U.S. Department of Education within the required timeframe for one out of four students selected for testing.

**Criteria:**

In accordance with 34 CFR 668.22(J)(1), an institution must return unearned funds for which it is responsible as soon as possible but no later than 45 days from the determination of a student's withdrawal.

**Questioned Costs:**

N/A

**Cause:**

The University did not have a process in place to ensure return of Title IV funds within the 45 day timeframe.

**Possible Asserted Effect:**

Refunds of Title IV funds were not made to the U.S. Department of Education on a timely basis.

**Auditors' Recommendation:**

We recommend that the University review its existing procedures surrounding the process for Title IV refunds to ensure refunds are made on a timely basis and within prescribed timeframes.

PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015

**III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT  
(CONTINUED)**

**2015-009 – Student Financial Assistance Cluster – Return of Title IV – Institution’s  
Determination Student Withdrew:**

Cheyney University

**CFDA:**

84.007 – Federal Supplemental Education Opportunity Grants

84.033 – Federal Work Study Program

84.063 – Federal Pell Grant Program

84.268 – Federal Direct Student Loans

84.379 – Teacher Education Assistance for College and Higher Education Grants

**Condition and Context:**

During our testing of student financial aid, four out of a sample of four students were noted in which the date of the University's determination of withdrawal was not within 14 days of the student's last date of attendance.

**Criteria:**

In accordance with 34 CFR 668.22(b)(1) and 668.22(j), institutions that are required to take attendance are expected to have a procedure in place for routinely monitoring attendance records to determine in a timely manner when a student withdraws. Except in unusual instances, the date of the institutions' determination that the student withdrew should be no later than 14 days after the student's last date of attendance as determined by the institution from its attendance records.

**Questioned Costs:**

N/A

**Cause:**

The University did not have a process in place to determine the date of a student's withdrawal within 14 days of the last date of attendance.

**Possible Asserted Effect:**

Return of title IV calculations was not performed on a timely basis.

**Auditors' Recommendation:**

We recommend that the University ensure a process is put into place to monitor student attendance and ensure students are withdrawn and calculations are performed in a timely fashion.

PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015

IV. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT  
(CONTINUED)

**2015-010 – Student Financial Assistance Cluster – Return of Title IV – Withdrawal Dates:**  
Cheyney University

**CFDA:**

84.063 – Federal Pell Grant Program

84.268 – Federal Direct Student Loans

**Condition and Context:**

During our testing of student financial aid, one out of a sample of four students were noted in which the date of withdrawal utilized by the University in the return of Title IV funds calculation did not agree to supporting documentation.

**Criteria:**

In accordance with 34 CFR 668.22(b)(1)(2), for a student who ceases attendance at an institution that is required to take attendance, the student's withdrawal date is the last date of academic attendance as determined by the institution from its attendance records. An institution must document a student's withdrawal date and maintain documentation as of the date of the institution's determination that the student withdrew.

**Questioned Costs:**

Known questioned costs of \$554.

**Cause:**

The date used in the return of Title IV funds calculation was not the last date of academic attendance as determined by the University's attendance records. The University did not maintain other documentation to support the alternate withdrawal date utilized in the calculation.

**Possible Asserted Effect:**

Amount of funds to be returned were not correctly calculated based off the student's date of withdrawal from the University.

**Auditors' Recommendation:**

We recommend that the University ensure a process is put into place to monitor student attendance and ensure withdrawal dates utilized in return of Title IV calculations are properly supported.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT**

**2014-001 – Student Financial Assistance Cluster – Activities Allowed or Unallowed – Cash Management – Eligibility – Matching, Earmarking – Reporting – Special Tests and Provisions:**

Cheyney University

**CFDA:**

84.007 – Federal Supplemental Education Opportunity Grants  
84.033 – Federal Work Study Program  
84.038 – Federal Perkins Loans  
84.063 – Federal Pell Grant Program  
84.268 – Federal Direct Student Loans

**Condition and Context:**

During the 2014 fiscal year, Cheyney University (Cheyney) was not in compliance with the federal regulations related to activities allowed or unallowed, cash management, eligibility, matching, reporting and special tests and provisions for its Student Financial Assistance programs. Cheyney has had numerous compliance findings related to the Student Financial Assistance Cluster over a span of multiple years, many of which have been repeat audit findings. Conditions worsened during the 2013 and 2014 fiscal years with additional employee turnover.

As a result, the Pennsylvania State System of Higher Education (the State System) hired a consulting firm to begin a self-review, at the individual student level of detail, of Cheyney's compliance with the Student Financial Assistance Cluster regulations. The preliminary results of this review indicated that there were significant compliance issues at Cheyney and a detailed analysis by each individual student who was awarded Student Financial Assistance would be required to be performed. This self-review is being performed for a three year period encompassing the Fiscal Award Years 2014, 2013 and 2012. In conjunction with this self-review, Cheyney and the State System have been working directly with the U.S Department of Education to self-report the impact of Cheyney's non-compliance and work together towards a long-term solution. In addition, we understand that the State System has engaged a third-party contractor to perform the Student Financial Aid function at Cheyney for the immediate future.

**Criteria:**

34 CFR Sections 673, 674, 675, 676, 685, 690.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**Questioned Costs:**

Cheyney reported the following amounts on the 2014 Schedule of Expenditures of Federal Awards:

|   |                      |
|---|----------------------|
| Federal Supplemental Education Opportunity Grants | \$ 446,500           |
| Federal Work Study Program                        | 129,820              |
| Federal Pell Grant Program                        | 4,061,945            |
| Federal Direct Student Loans                      | <u>8,790,760</u>     |
| Total   | <u>\$ 13,429,025</u> |

Due to the uncertain validity of Cheyney's Student Financial Assistance awards for fiscal year 2014, all reported amounts are considered to be questioned costs.

**Cause:**

The control environment at Cheyney was not adequate to ensure that recurring compliance issues were corrected and proper internal controls were put into place to ensure compliance with the Student Financial Assistance Cluster regulations. The control environment component of internal controls sets the tone of an organization influencing the control consciousness of its employees. It is the foundation for all other components of internal control, providing discipline and structure. Characteristics of control environment include senior management that is responsible for receiving all reports and communications from the auditor, ensuring that audit findings and recommendations are adequately addressed by management, monitoring management's responsiveness to prior questioned costs and control recommendations, and requiring management's respect for and adherence to program compliance requirements.

**Possible Asserted Effect:**

The potential effects of Cheyney's noncompliance with many of the provisions of the various programs within the Student Financial Assistance Cluster include but are not limited to:

- Reduction in or loss of federal funding for Cheyney
- Ineligible students may have received awards or loans
- Students may have been awarded incorrect aid or loan amounts based on the various eligibility requirements
- Reports filed with the Department of Education may contain inaccurate data
- Returns of Title IV Student Financial Assistance funds for students who withdrew were not calculated accurately nor were funds returned on a timely basis
- Inaccurate verification of student data may have resulted in invalid awards of student aid or loans

**Auditors' Recommendation:**

We recommend that Cheyney University reinforce their control structure and control environment to ensure there is an appropriate tone at the top of the organization, to monitor proper follow-up on audit and consultants findings, and review all activity level controls to ensure compliance with the various requirements of the Student Financial Assistance Cluster.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**Views of Responsible Officials and Planned Corrective Action:**

The State System's central office, the Office of the Chancellor received notification that Cheyney University had not reconciled federal financial aid funds for fiscal award years 2014, 2013 and 2012. After discussion with the United States Department of Education (DoED) in July of 2014, the Office of the Chancellor hired the firm, Financial Aid Services in August 2014 to perform a file review of all student financial aid records for the outstanding award years in order to reconcile the funds. The file review is expected to be completed by March 31, 2015. The Office of the Chancellor and Financial Aid Services will prepare a self-disclosure report of the findings for submission to the DoED by April 30, 2015.

During the summer of 2014 the responsibility for the financial aid operation at Cheyney University was assigned to the Assistant Vice Chancellor, Ms. Georgia Prell who has over twenty-five years of financial aid experience. Financial Aid Services (FAS) was contracted to administer the federal financial aid programs to ensure compliance with all federal regulations and to provide professional financial aid leadership at Cheyney University. Ongoing, the administration of all federal and state financial aid programs is being outsourced to FAS. Additionally, FAS will provide an Executive Director of Financial Aid who will be present on the Cheyney campus and responsible for day-to-day operations.

The lack of a properly configured financial aid system with no integration into the student information system (admissions, records, student accounts) contributed to the failure of the financial aid function. A software firm has been hired to assess Cheyney's student systems (PowerCampus and PowerFAIDS) in order to reconfigure the system in order to optimize the functionality.

In February 2015 the Office of the Chancellor hired a consultant to conduct an assessment of Cheyney's business office operations. The consultant noted strengths in financial accounting and reporting but identified deficient leadership, inadequate staff training, and the absence of integrated IT functions as weaknesses that contributed to the failures in the student financial aid systems. The Office of the Chancellor will assist Cheyney University in implementing the necessary actions to correct these weaknesses.

In November 2014 Dr. Frank G. Pogue was selected as interim president of Cheyney University, replacing Dr. Phyllis Worthy Dawkins, who had stepped in as acting president following the July 2014 retirement of President Michelle R. Howard-Vital. Dr. Pogue fully agrees with the auditors that an appropriate tone at the top of the organization is vital to ensuring adherence to federal program compliance requirements. Dr. Pogue is restructuring staff resources to ensure that proper controls are in place to correct and prevent the weaknesses identified by the auditors and consultants and to ensure that federal compliance is continually monitored.

Cheyney University and the Office of the Chancellor have been in ongoing discussions with the U.S. Department of Education over this past year in regards to the above.

**Status:** CLA was able to test Cheyney's Student Financial Assistance awards for fiscal year 2015. See items 2015-001 through 2015-010 for the current year findings and questioned costs.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**2014-002 – Student Financial Assistance Cluster – Special Tests and Provisions – Common Origination and Disbursement (COD) Reporting:**

Lock Haven University

**CFDA:**

84.063 – Federal Pell Grant Program

**Condition and Context:**

During our testing of the reporting to the Common Origination and Disbursement (COD) system we noted that for 7 of the 37 disbursements tested were not reported in COD within the required 15 days of the disbursement

**Criteria:**

Federal regulations require that the University report the amount and date disbursement to the COD system within 15 days of the disbursement into the student account.

**Questioned Costs:**

None

**Cause:**

The University's policies and procedures in place were not updated to reflect the new 15 day requirement for reporting.

**Possible Asserted Effect:**

The University is not timely updating the COD system.

**Auditors' Recommendation:**

We recommend that the University implement procedures to accurately report disbursements within 15 days of the disbursement to COD.

**Views of Responsible Officials and Planned Corrective Action:**

As for the six September 2013 Pell Grant disbursements not reported to COD within 15 days of disbursement, the financial aid department was in transition as the director of financial aid was no longer at the school and had not conveyed the policy change from 30 to 15 days to the financial aid processing staff. The new interim financial aid director did not start until September 16, 2013. The six students had Pell Grant disbursements applied to their account cards on August 22, 2013, and the records were not accepted by COD until September 10, 2013. The disbursements were four days past the 15-day requirement. The one other Pell Grant disbursement not accepted by COD within 15 days of disbursement during the spring 2014 term was the result of a student information system (SIS) issue that was not identified in a timely manner. During a Pell Grant reconciliation, it was found that the SIS skipped the record when the spring 2014 batch was submitted.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**Views of Responsible Officials and Planned Corrective Action: (Continued)**

None of the seven disbursements had an adverse impact on any of the students and did not result in the students having received more or less than their eligible award amounts. The students received their disbursements at the beginning of the term. It was the institution that carried the disbursements on its books without receiving payment from COD until the disbursements were accepted by COD.

A corrective action plan was already instituted prior to the A-133 auditor's findings. The corrective action plan took place in early March 2014 when the new financial aid director discovered the SIS issue, and also found that processing staff were not aware of the policy change from 30 to 15 days.

Although Volume 4, Chapter 5, page 92 of the *2014-15 Federal Student Aid Handbook* states there is no regulatory requirement for reconciling your school's Pell Grant Program operations on a monthly basis, the financial aid office has ensured frequent Pell Grant reconciliations are performed. The director of financial aid works closely with the Pell Grant processor in ensuring disbursements are submitted and accepted within the regulatory timeframes. If any disbursement issue cannot be resolved within the required timeframe, the disbursement will be reversed from the student's account card until the issue is resolved and the disbursement record is accepted by COD.

The director of financial aid also monitors the net accepted Pell Grant disbursement figure in COD on a frequent (2 or 3 times per week) basis. This figure is then compared to the year-to-date (YTD) posted Pell Grant disbursements in the SIS. The financial aid director also goes into each new batch and compares the accepted records to those posted in the SIS. If the financial aid director encounters any rejected records while reviewing the batch, he works with the Pell Grant processor in correcting the issue in a timely manner. As a result, reconciliations are essentially done on a weekly basis. In general, all funds are now closely monitored. This includes federal and nonfederal aid.

**Status:**

No issues noted at Lock Haven University in 2015.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**2014-003 – Student Financial Assistance Cluster – Special Tests and Provisions – Return of Title IV (R2T4):**

East Stroudsburg University

**CFDA:**

84.007 – Federal Supplemental Education Opportunity Grants  
84.033 – Federal Work Study Program  
84.038 – Federal Perkins Loans  
84.063 – Federal Pell Grant Program  
84.268 – Federal Direct Student Loans  
84.379 – Teacher Education Assistance for College and Higher Education Grants

**Condition and Context:**

It was noted during our testing of R2T4 calculations that the University is not excluding the correct amount of days for scheduled breaks of five days or more in either the 2013 fall or 2014 spring terms. Thus, all calculations performed for both the 2013 fall and 2014 spring terms were determined to be inaccurate. Additionally it was noted that the University was using an inaccurate semester end date in its calculations for the 2014 spring term based on the University's academic calendar.

**Criteria:**

In accordance with 34 CFR 668.22(a)(1), when a recipient of Title IV grant or loan assistance withdraws from an institution during a payment period or period of enrollment in which the recipient began attendance, the institution must determine the amount of Title IV grant or loan assistance that the student earned as of the student's withdrawal date.

**Questioned Costs:**

Not determined.

**Cause:**

The University does not have policies and procedures in place to ensure calculations are properly performed.

**Possible Asserted Effect:**

The University is not completing accurate R2T4 calculations as defined by the regulations.

**Auditor's Recommendation:**

We recommend the University review the R2T4 requirements and implement procedures to ensure the R2T4 calculations are using the correct amount of term days and are accurately completed.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**Views of Responsible Officials and Planned Corrective Action:**

According to our Return to Title IV Policy, "if a student leaves the institution prior to completing 60% of a payment period to term, the financial aid office recalculates eligibility for the Title IV funds." The institution has a Manual RT24 Table which was correctly drafted. However, this did not correspond to what was programmed in our Banner Student Information System. A review of all withdrawals for fall 2013 showed that 33 students would have been affected where more aid than necessary was returned by the institution. Adjust spring break to include 2 additional days.

While both Thanksgiving and Spring Breaks have been accounted for in our Manual R2T4 Tables, it will also be programmed into our Banner Student Information System for the new academic year. The effect of not doing so prior to the audit finding, led to the institution returning more (e.g. 0.95% for a fall 2013 withdrawal) aid funds than we should have.

A COGNOS report will also be designed to assist with monitoring withdrawals and effects of Title IV refunding. Both Financial Aid and the Registrar's Office will coordinate the term set-up in our Banner Student Information System. Another check of this corrective action will be performed at the end of fall 2015.

**Status:**

Condition still existed at East Stroudsburg University in 2015. CLA reviewed screenshots from East Stroudsburg's Banner system for the term start/end and excluded break days used to perform the R2T4 calculations during the fall 2014 and spring 2015 terms. CLA compared the dates input in Banner to the University's academic calendar and noted that the excluded days for the Thanksgiving break were input incorrectly. As such, all calculations performed by the Banner system for the fall 2014 term were deemed to be inaccurate.

PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015

IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)

**2014-004 – Student Financial Assistance Cluster – Special Tests and Provisions – Return of Title IV (R2T4):**

Edinboro University

**CFDA:**

- 84.007 – Federal Supplemental Education Opportunity Grants
- 84.033 – Federal Work Study Program
- 84.038 – Federal Perkins Loans
- 84.063 – Federal Pell Grant Program
- 84.268 – Federal Direct Student Loans
- 84.379 – Teacher Education Assistance for College and Higher Education Grants

**Condition and Context:**

It was noted during our testing of R2T4 calculations that the University is not excluding the correct amount of days for scheduled breaks of five days or more during the 2013 fall term. Thus, all calculations performed for the 2013 fall term were determined to be inaccurate.

**Criteria:**

In accordance with 34 CFR 668.22(a)(1), when a recipient of Title IV grant or loan assistance withdraws from an institution during a payment period or period of enrollment in which the recipient began attendance, the institution must determine the amount of Title IV grant or loan assistance that the student earned as of the student's withdrawal date.

**Questioned Costs:**

Not determined.

**Cause:**

The University does not have policies and procedures in place to ensure calculations are properly performed.

**Possible Asserted Effect:**

The University is not completing accurate R2T4 calculations as defined by the regulations.

**Auditor's Recommendation:**

We recommend the University review the R2T4 requirements and implement procedures to ensure the R2T4 calculations are using the correct amount of term days and are accurately completed.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**Views of Responsible Officials and Planned Corrective Action:**

We have thoroughly reviewed the procedure currently in place for R2T4 calculations and have made the following changes. The financial aid office will use the U.S. Department of Education's R2T4 form to complete the necessary calculations. By using the Federal form we can better ensure that the results are accurate. The financial aid office will have acute control over the dates that are input for the R2T4 calculations. Further, the Director of Financial Aid will meet with the Financial Aid Counselor who is responsible for performing R2T4's on a regular basis to ensure they are being completed correctly and that the Federal form is still being used.

The director of financial aid will periodically check the R2T4s that are completed by the financial aid counselor and maintain the policy to use the Federal form for performing the calculations.

**Status:**

No issues noted at Edinboro University in 2015.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**2014-005 – Student Financial Assistance Cluster – Special Tests and Provisions – Return of Title IV (R2T4):**

West Chester University

**CFDA:**

84.007 – Federal Supplemental Education Opportunity Grants  
84.033 – Federal Work Study Program  
84.038 – Federal Perkins Loans  
84.063 – Federal Pell Grant Program  
84.268 – Federal Direct Student Loans  
84.379 – Teacher Education Assistance for College and Higher Education Grants

**Condition and Context:**

It was noted during our testing of R2T4 calculations that the University is correctly calculating the funds to be returned but is not properly adjusting student awards based on these calculations. Thus, the University is not returning the proper amounts to the Department of Education.

**Criteria:**

In accordance with 34 CFR 668.22(a)(1), when a recipient of Title IV grant or loan assistance withdraws from an institution during a payment period or period of enrollment in which the recipient began attendance, the institution must determine the amount of Title IV grant or loan assistance that the student earned as of the student's withdrawal date.

**Questioned Costs:**

Not determined.

**Cause:**

The University does not have policies and procedures in place to ensure student awards are properly adjusted based on calculations performed.

**Possible Asserted Effect:**

The University is not returning the proper amounts to the Department based on the calculations performed.

**Auditor's Recommendation:**

We recommend the University review the R2T4 requirements and implement procedures to ensure award adjustments as determined by the R2T4 calculations are being properly adjusted to the student's account and the correct amounts are being returned to the Department.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**Views of Responsible Officials and Planned Corrective Action:**

The University reviewed the R2T4 requirements and implemented procedures to ensure award adjustments are properly processed. All R2T 4 adjustments are now verified by an Assistant Director to ensure that student awards are properly adjusted based on calculations performed.

**Status:**

No issues noted at West Chester University in 2015.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**2014-006 – Student Financial Assistance Cluster – Special Tests and Provisions – Return of Title IV (R2T4):**

Clarion University

**CFDA:**

84.007 – Federal Supplemental Education Opportunity Grants  
84.033 – Federal Work Study Program  
84.038 – Federal Perkins Loans  
84.063 – Federal Pell Grant Program  
84.268 – Federal Direct Student Loans  
84.379 – Teacher Education Assistance for College and Higher Education Grants

**Condition and Context:**

It was noted during our testing of R2T4 calculations that the University is performing calculations by hand which resulted in noted mathematical errors. Additionally, the University is rounding calculation percentages to the nearest whole number instead of extending to four decimal places as prescribed in the Student Financial Aid Handbook. It was also noted that the University is not excluding the correct amount of days for scheduled breaks of five days or more during the 2014 spring term. Thus, all calculations performed for the 2014 spring term were determined to be inaccurate.

**Criteria:**

In accordance with 34 CFR 668.22(a)(1), when a recipient of Title IV grant or loan assistance withdraws from an institution during a payment period or period of enrollment in which the recipient began attendance, the institution must determine the amount of Title IV grant or loan assistance that the student earned as of the student's withdrawal date.

**Questioned Costs:**

Not determined.

**Cause:**

The University does not have policies and procedures in place to ensure student awards are properly adjusted based on calculations performed.

**Possible Asserted Effect:**

The University is not returning the proper amounts to the Department based on the calculations performed.

**Auditor's Recommendation:**

We recommend the University review the R2T4 requirements and implement procedures to ensure award adjustments as determined by the R2T4 calculations are being properly adjusted to the student's account and the correct amounts are being returned to the Department.

PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**Views of Responsible Officials and Planned Corrective Action:**

Student Financial Services staff have reviewed all 2013-14 withdrawals and corrected R2T4 calculations for these students using the US Department of Education's "Return of Title IV Funds on the Web" program. We have also pulled and corrected all 2014-15 calculations performed prior to this audit finding.

**Status:**

No issues noted at Clarion University in 2015.

**2014-007 – Student Financial Assistance Cluster – Special Tests and Provisions – Federal Work Study Off-Campus Employer Agreements:**

Lock Haven University

**CFDA:**

84.033 – Federal Work Study Program

**Condition and Context:**

We noted the University is employing students under the federal work study program with off-campus employers but they were not able to provide written agreements in accordance with federal regulations with these employers.

**Criteria:**

In accordance with 34 CFR 675.20(b), institutions are required to enter into written agreements with off-campus employers which set forth the FWS work conditions and indicates whether the institution or the off-campus employer shall pay the students employed.

**Questioned Costs:**

None

**Cause:**

The written agreements obtained by the University do not fulfill federal requirements for off-campus employers of FWS recipients.

**Possible Asserted Effect:**

The responsibilities of the off-campus employer and the University may not be clearly defined.

**Auditors' Recommendation:**

We recommend the University develop a written agreement for off-campus employers of FWS recipients in accordance with federal requirements and ensure they obtain a signed agreement before students begin working with the off-campus employers.

**PENNSYLVANIA STATE SYSTEM OF HIGHER EDUCATION  
COMMONWEALTH OF PENNSYLVANIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2015**

**IV. PRIOR YEAR FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT (CONTINUED)**

**Views of Responsible Officials and Planned Corrective Action:**

Based on the A-133 auditor's initial finding report, the school's director of community service, director of financial aid, and assistant director of financial aid have discussed the off-campus employer agreement requirement. In the process, these individuals have adopted an open line of communication between the Community Service and Financial Aid offices. This finding was due in large part to turnover and lack of consistent communication between the two offices.

To rectify this issue, the offices have decided to adopt the Model Off-Campus Agreement as outlined in Volume 6, Chapter 2, page 77 of the *2014-15 Federal Student Aid Handbook*. In addition to the agreement, the existing Position Description form will be updated to include the total number of students to be employed, hourly rates of pay, and the average number of hours per week each student will work. The form will need to be signed by the school's Director of Community Service and a responsible hiring party from the off-campus employer. In addition, the financial aid office will ensure there's a signed agreement on file before the student will be permitted to begin offcampus employment. This will be done by obtaining and housing copies of the executed off-campus employer agreements. The originals will be housed in the Community Service Office.

**Status:**

No issues noted at Lock Haven University in 2015.

# APPENDIX A



OFFICE OF THE CHANCELLOR

Pennsylvania's State System of Higher Education respectfully submits the following corrective action plan to the schedule of findings and questioned costs for the year ended June 30, 2015.

**2015-001—Student Financial Assistance Cluster—Special Tests and Provisions—  
Enrollment Reporting  
All System Universities**

**CFDA**

84.007—Federal Supplemental Education Opportunity Grants

84.033—Federal Work Study Program

84.038—Federal Perkins Loans

84.063—Federal Pell Grant Program

84.268—Federal Direct Student Loans

84.379—Teacher Education Assistance for College and Higher Education Grants

**Views of responsible officials and planned corrective actions:**

**Explanation of disagreement with audit finding:** None.

**Actions planned in response to finding:** The State System universities will periodically review the Enrollment Reporting Summary Report and determine if errors were corrected within ten days.

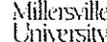
**Responsible party:** Various university officials as designated by each State System university.

**Planned completion date:** The corrective action plan was instituted in March 2016.

**Plan to monitor completion of corrective action plan:** Each university will follow up with NSC to monitor its resolution of its data transmission problems and ensure that errors are timely corrected as they arise.

*Annette K. Mathes*

Annette K. Mathes  
Controller  
March 22, 2016





## **Cheyney University Corrective Action Plan**

**March 20, 2016**

Cheyney University respectfully submits the following corrective action plan to the schedule of findings and questioned costs for the year ended June 30, 2015.

Auditors:  
CliftonLarsonAllen LLP  
610 West Germantown Pike  
Suite 400  
Plymouth Meeting, PA 19462

### **III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT**

#### **2015-002 – Student Financial Assistance Cluster – Eligibility – Title IV Credit Balances**

**Finding:**

The University did not review student accounts on a timely basis to ensure Title IV created credit balances were refunded within the 14 day timeframe.

**Auditors' Recommendation:**

We recommend that the University's staff should continuously monitor student accounts when Title IV disbursements are made to ensure that credit balances are refunded to the student within 14 days of the creation of the credit balance. The University should review the policies and procedures in place to ensure Title IV credit balances are identified and returned timely, or written authorization is obtained from students and kept on file for students who do not wish to receive a refund.

**Corrective Action Plan:**

Cheyney University understands the requirement to provide for students Title IV refunds within 14 days of disbursement. The current business practices have been reviewed and refined to ensure that effective fall 2015 refunds are being monitored and delivered within the 14 day window unless a written authorization to retain the funds is in place.

#### **2015-003 - Student Financial Assistance Cluster – College Work Study – Community Service Requirement**

**Finding:**

Due to significant turnover in management at the University, the University failed to apply for

and obtain a Federal Work Study Community Service requirement waiver for the 2014-15 award year.

**Auditors' Recommendation:**

We recommend that the University reviews the compliance requirements of all the Title IV funding it is receiving, and ensure procedures are in place to meet the necessary requirements.

**Corrective Action Plan:**

Under new leadership the University submitted and received the Federal Work Study Community Service requirement waiver for the 2015-16 award year. A copy of the approval attached.

**2015-004 – Student Financial Assistance Cluster – Special Tests and Provisions – Common Origination and Disbursement (COD) Reporting**

**Finding:**

The University's controls surrounding timely Common Origination and Disbursement (COD) reporting did not ensure accurate reporting within the 15 day requirement.

**Auditors' Recommendation:**

We recommend that the University should implement policies and procedures to ensure that disbursement data is submitted to the Common Origination and Disbursement (COD) Reporting system as disbursements are made to student accounts to create a parallel reporting environment.

**Corrective Action Plan:**

During the early processing period of COD exported files for 2014-15 it was discovered that the PowerFAIDS batch file wizard was using the anticipated (scheduled) dates for the disbursements rather than actual. After that discovery late into the fall 2014 term changes were made to the disbursement date so that the actual disbursement dates were used in the file exported to COD. This has been the process since that period and will continue into the future to ensure accuracy of the actual disbursement dates.

**2015-005 – Student Financial Assistance Cluster – Eligibility – Exit Counseling**

**Finding:**

The University failed to identify the student as a Federal Direct Loan recipient who had withdrawn from the University. As a result, exit counseling wasn't determined to be required for the student, when in fact it was a requirement.

**Auditors' Recommendation:**

We recommend that the University review their policies and procedures to ensure that all students are provided the necessary exit counseling after leaving the University, and ensure that the process is properly documented.

**Corrective Action Plan:**

Since the 2014-2015 aid year the University has implemented a process that generates a report during the term to periodically identify students that officially withdraw. In addition to that Financial Aid is also included on the official withdrawal form as well as an anticipated

graduation list. These reports allow us in a timely way to determine students that need communication on the need to participate in exit counseling.

### **2015-006 – Student Financial Assistance Cluster – Special Tests and Provisions – Outstanding Student Refund Checks**

#### **Finding:**

The University failed to turn over to the Department of Education any student refund checks related to Title IV federal funding outstanding for greater than 240 day. However, the University has been involved in an on-going program review by the Department of Education over the past year. As a result, the University has stopped collection procedures and stopped turning checks over to the Department of Education until a final determination is reached by the Department of Education.

#### **Auditors' Recommendation:**

We recommend that the University review their policies and procedures related to outstanding Title IV student refund checks to ensure they are being properly returned to the Department of Education prior to being 240 days outstanding. Also, we recommend that the University go through every outstanding check, determine those related to Title IV funds, and return those funds to the Department of Education.

#### **Corrective Action Plan:**

The University will review the outstanding Title IV refund checks to determine the source of the funds and will ensure they are properly returned to the Department of Education. Additionally, Cheyney University will create a process to monitor outstanding refund checks in a timely manner in order to remind students to negotiate their refund checks. If the checks are not negotiated successfully by the students, the dollars will be refunded to the appropriate Title IV fund account within the required 240 day period.

### **2015-007 - Student Financial Assistance Cluster – Eligibility – Loan Disbursements**

#### **Finding:**

The University failed to review and correctly disburse the student's awarded aid during the Title IV aid disbursement procedures.

#### **Auditors' Recommendation:**

We recommend that the University review their policies and procedures to ensure that disbursement amounts are in agreement with awarded totals that have been accepted by the student and/or parent.

#### **Corrective Action Plan:**

The student is entitled to the full \$10,141 which was disbursed to their student account for the fall 2014 semester. As you are aware COD reflects \$8,457 as the award value. The increased amount of \$1,684 should have been submitted to COD. It has now been submitted but will remain pending due to Cheyney's HCM2 reimbursement status. The Department of Education has to review all of the COD pending files and approve them before they are accepted.

**2015-008 – Student Financial Assistance Cluster – Return of Title IV**

**Finding:**

The University did not have a process in place to ensure return of Title IV funds within the 45 day timeframe.

**Auditors' Recommendation:**

We recommend that the University review its existing procedures surrounding the process for Title IV refunds to ensure refunds are made on a timely basis and within prescribed timeframes.

**Corrective Action Plan:**

The process now includes a procedure to ensure that the LDA (last date of attendance) is consistent with the actual withdrawal dates on the withdrawal form as well as the dates in Power Campus (Admissions, Records and Bursar) and PowerFAIDS (Financial Aid). This will ensure accuracy and timeliness of our Return to Title IV calculations.

**2015 – 009 – Student Financial Assistance Cluster – Return of Title IV – Institution's Determination of Student Withdrew**

**Finding:**

The University did not have a process in place to determine the date of a student's withdrawal within 14 days of the last date of attendance.

**Auditors' Recommendation:**

We recommend that the University ensure a process is put into place to monitor student attendance and ensure students are withdrawn and calculations are performed in a timely fashion.

**Corrective Action Plan:**

Cheyney University created a process where reports were run every week which identified students who were no longer showing as attending their classes since they took attendance throughout the term. Additionally, the University added the Financial Aid Office to the official withdrawal form so that the office would be appropriately notified of official withdrawals. The class attendance policy was eliminated for the spring 2016 term. Attendance was taken up through the census date ensuring no-show students were removed from the class and that students began attending classes. The withdrawal process will now be utilized for students who officially withdraw from the institution. Unofficial withdrawals will be identified at the end of the semester when all "F" graded students are reviewed to determine if they were earned grades.

**2015-010 – Student Financial Assistance Cluster – Return of Title IV – Withdrawal Dates**

**Finding:**

The date used in the return of Title IV funds calculation was not the last date of academic attendance as determined by the University's attendance records. The University did not maintain other documentation to support the alternate withdrawal date utilized in the calculation.

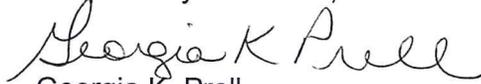
**Auditors' Recommendation:**

We recommend that the University ensure a process is put into place to monitor student attendance and ensure withdrawal dates utilized in return of Title IV calculations are properly supported.

**Corrective Action Plan:**

As stated in the prior finding on Student Financial Assistance Cluster – Return of Title IV: , the process now includes a procedure to ensure that the LDA (last date of attendance) is consistent with the actual withdrawal dates on the withdrawal form as well as the dates in Power Campus (Admissions, Records and Bursar) as well as PowerFAIDS (Financial Aid). This will ensure accuracy and timeliness of our Return to Title IV calculations.

Respectfully submitted,



Georgia K. Prell  
Chief Operating Officer  
Cheyney University of Pennsylvania



START HERE  
GO FURTHER  
FEDERAL STUDENT AID

May 13, 2015

Georgia Prell  
Cheyney University of Pennsylvania (00331700)  
1837 University Circle  
Cheyney, PA 19319-0200

Dear Georgia Prell:

Each school that participates in the Federal Work-Study (FWS) Program is required to expend at least seven percent of its total FWS Federal allocation to compensate students employed in community service activities. Also, in meeting that seven percent community service expenditure requirement, one or more of the school's FWS students must be employed as a reading tutor for children in a reading tutoring project or performing family literacy activities in a family literacy project.

We have evaluated your school's request for a waiver of one or both of the FWS community service expenditure requirements for the 2015-2016 Award Year. Our decision regarding your school's request is as follows:

|   |               |            |
|---|---------------|------------|
| 7% Community Service Requirement            | Approved      | 04/22/2015 |
| Reading Tutoring or Family Literacy Project | Did not apply |            |

We appreciate your school's participation in the FWS Program and your endeavors to meet the community service requirement in the future.

Sincerely,

Sue O'Flaherty  
Service Director  
Program Management  
Federal Student Aid

Pennsylvania's State System of Higher Education  
Office of the Chancellor  
Dixon University Center  
2986 North Second Street  
Harrisburg, PA 17110

717-720-4000 ★ [www.passhe.edu](http://www.passhe.edu)